NATIONAL BIODEFENSE SCIENCE BOARD

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TELEPHONIC MEETING

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FRIDAY, JULY 17, 2009

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The meeting convened telephonically at 12:00 p.m., Member John Grabenstein moderator, presiding.

VOTING MEMBERS PRESENT:

RUTH BERKELMAN, M.D.

STEPHEN CANTRILL, M.D.

ROBERTA CARLIN, M.S., J.D.

ALBERT J. DI RIENZO

KENNETH DRETCHEN, Ph.D.

JOHN GRABENSTEIN, R.Ph., Ph.D.

JAMES JAMES, Brigadier General (Retired),
M.D.,

Dr.PH., M.H.A.

THOMAS MacVITTIE, Ph.D.

JOHN PARKER, M.D., Major General (Retired)

ANDREW PAVIA, M.D.

ERIC ROSE, M.D.

PATRICK SCANNON, M.D., Ph.D.

EX OFFICIO MEMBERS PRESENT (or designee):

TERRY ADIRIM, M.D., M.P.H., Department of Homeland Security

JOSEPH ANNELLI, D.V.M., Animal and Plant

Health Inspection Service

DIANE BERRY, Ph.D., Chief Scientist, Director,
Threat Characterization and
Countermeasures, Office of Health
Affairs, Department of Homeland Security

RICHARD BESSER, M.D., Director, Coordinating Office for Terrorism Preparedness and

Emergency Response, Centers for Disease Control and Prevention

BRUCE GELLIN, M.D., M.P.H., Director, National Vaccine Program Office

ROSEMARY HART, Special Counsel, Office of Legal Counsel, Department of Justice PETER JUTRO, Ph.D., Deputy Director, National

Homeland Security Research Center, Environmental Protection Agency

VINCENT MICHAUD, M.D., M.P.H., Office of the Chief Health and Medical Officer, National Aeronautics and Space Administration

DIANE POSTER, Ph. D., National Institute of Standards and Technology, U.S.

Department of Commerce

COL. JOHN SKVORAK, D.V.M., Ph.D., Commander, U.S. Army Medical Research Institute for Infectious Diseases

PATRICIA WORTHINGTON, Ph.D., Director, Office of Health and Safety, U.S. Department of Energy

DESIGNATED FEDERAL OFFICIAL:

LEIGH SAWYER, D.V.M., M.P.H., Captain, USPHS, Executive Director

AGENDA

ADMINISTRATIVE MATTERS CALL TO ORDER AND CONFLICT OF INTEREST
RULES
OPENING REMARKS
Assistant Secretary for Preparedness and Response
AGENDA OVERVIEW AND GOALS
REVIEW AND DISCUSSION OF THE PANDEMIC
INFLUENZA WORKING GROUP EXECUTIVE SUMMARY OF THE H1N1 STRATEGY AND DECISION MAKING FORUM
PUBLIC COMMENT AND DISCUSSION
NATIONAL BIODEFENSE SCIENCE BOARD VOTE120 Capt. Leigh Sawyer, DVM, MPH
WRAP UP AND ADJOURN

- 1 PROCEEDINGS
- 2 (12:02 p.m.)
- 3 CAPT. SAWYER: Thank you very
- 4 much. I am Leigh Sawyer, the Executive
- 5 Director of the National Biodefense Science
- 6 Board. I serve as the Designated Federal
- 7 Official for this Federal Advisory Committee.
- 8 We have convened this meeting by
- 9 teleconference to discuss comments on the
- 10 findings from the June 18-19, 2009 H1N1
- 11 Countermeasures, Strategy, and Decision Making
- 12 Forum hosted by the Pandemic Influenza Working
- 13 Group at the National Biodefense Science
- 14 Board. The public teleconference is being
- 15 convened to assure the public it's given an
- 16 opportunity to hear the deliberations, and to
- 17 provide comments.
- 18 Now, I've learned that the meeting
- 19 documents have not been, or were posted late
- 20 to the website, so if you're at your
- 21 computers, I'm going to direct you as to how
- 22 to get the meeting information. If you would

- 1 like to email NBSB@HHS.gov, those documents
- 2 will be emailed to you immediately. If you
- 3 are at a computer and want to access by the
- 4 internet, please go to
- 5 WWW.HHS.gov/aspr/omsph/nbsb. A simple way to
- 6 do it is also to Google NBSB. So, I will go
- 7 ahead with the meeting announcement, and
- 8 hopefully you will be able to get the
- 9 documents in the next few minutes.
- 10 This meeting is being transcribed,
- 11 so when you speak, I would appreciate your
- 12 indicating who you are by name.
- Now I'd like to take the roll call
- 14 of the NBSB.
- 15 (Roll Call.)
- 16 CAPT. SAWYER: Patty Quinlisk,
- 17 Ruth Berkelman, Steve Cantrill.
- 18 MEMBER CANTRILL: Present.
- 19 CAPT. SAWYER: Roberta Carlin.
- 20 MEMBER CARLIN: Present.
- 21 CAPT. SAWYER: Al Di Rienzo.
- 22 MEMBER DI RIENZO: Present.

- 1 CAPT. SAWYER: Ken Dretchen.
- 2 MEMBER DRETCHEN: Present.
- 3 CAPT. SAWYER: John Grabenstein.
- 4 MEMBER GRABENSTEIN: Present.
- 5 CAPT. SAWYER: Jim James.
- 6 MEMBER JAMES: Here.
- 7 CAPT. SAWYER: Tom MacVittie, John
- 8 Parker.
- 9 MEMBER PARKER: Present.
- 10 CAPT. SAWYER: Andy Pavia.
- 11 MEMBER PAVIA: Present.
- 12 CAPT. SAWYER: Eric Rose.
- 13 MEMBER ROSE: Present.
- 14 CAPT. SAWYER: Pat Scannon.
- 15 MEMBER SCANNON: Present.
- 16 CAPT. SAWYER: Now I'd like to
- 17 call the names of the ex-officios. If you are
- 18 on as a representative or a designee, please
- 19 indicate it at that time.
- 20 (Roll Call.)
- 21 CAPT. SAWYER: Dan Fletcher, Peter
- 22 Emanuel, Larry Kerr, Richard Williams.

- 1 MEMBER MICHAUD: Vince Michaud for
- 2 Richard Williams.
- 3 CAPT. SAWYER: Thank you, Vince.
- 4 Frank Scioli, Joe Annelli.
- 5 MEMBER ANNELLI: Present.
- 6 CAPT. SAWYER: Willie May.
- 7 MEMBER POSTER: Diane Poster for
- 8 Willie May.
- 9 CAPT. SAWYER: Thank you, Diane.
- 10 Colonel Skvorak.
- 11 COL. SKVORAK: Present.
- 12 CAPT. SAWYER: Patty Worthington,
- 13 Bonnie Richter, Richard Besser, Hugh
- 14 Auchincloss, Carol Linden, Bruce Gellin, Boris
- 15 Lushniak, Diane Berry.
- MEMBER BERRY: Here.
- 17 CAPT. SAWYER: Sue Haseltine,
- 18 Rosemary Hart.
- 19 MEMBER HART: Present.
- 20 CAPT. SAWYER: Claudia McMurray,
- 21 Lawrence Deyton, Shawn Fultz, Peter Jutro.
- 22 MEMBER JUTRO: Present.

- 1 CAPT. SAWYER: Patricia Milligan.
- 2 Thank you.
- As, is apparent, the Chair, Dr.
- 4 Patricia Quinlisk is not on the phone. She is
- 5 actually on vacation in a remote area, and she
- 6 may try to call in, but for the purposes of
- 7 this meeting, I, as the Designated Federal
- 8 Official, will serve as Chair for this
- 9 meeting.
- 10 I've also asked Dr. John
- 11 Grabenstein to serve as moderator for this
- 12 call in the absence of the Chair being here,
- 13 so he will also be greatly involved in this
- 14 call.
- Now, I'd like to take a moment for
- 16 Federal Advisory Committee Overview. The NBSB
- is an Advisory Board that is governed by the
- 18 Federal Advisory Committee Act. FACA is a
- 19 statute that controls the circumstances by
- 20 which agencies or officers of the federal
- 21 government can establish or control committees
- 22 or groups to obtain advice or recommendations

- 1 where one or more members of the group are not
- 2 federal employees. The majority of the work
- 3 in the NBSB, including information gathering,
- 4 drafting of reports, and the development of
- 5 recommendations is being performed not by the
- 6 full Board, but by working groups who, in
- 7 turn, report directly the Board. And that is
- 8 the situation today.
- 9 In terms of conflict of interest,
- 10 the Standards of Ethical Conduct for Employees
- 11 of the Executive Branch document has been
- 12 received by all the Board members who, as
- 13 government special employees, are subject to
- 14 conflict of interest laws and regulations
- 15 therein. Board members provide information
- 16 about their personal, professional, and
- 17 financial interests. This information is used
- 18 to assess real, potential, or apparent
- 19 conflicts of interest that would compromise
- 20 Member's ability to be objective in giving
- 21 advice during Board meetings.
- 22 Board members must be attentive

- 1 during the meeting to the possibility that an
- 2 issue may arise that could affect, or appear
- 3 to affect their interest in a specific way.
- 4 Should this happen, it will be asked that the
- 5 affected member recuse himself or herself from
- 6 the discussion by refraining from making
- 7 comments and leaving the telecon.
- 8 So, I would like to welcome the
- 9 members of the public who are able to join us
- 10 by teleconference today. There is a public
- 11 comment period scheduled from 1:30 to 1:50.
- 12 You will be given instructions by the operator
- 13 as to how to queue up so that your phone line
- 14 will be open for you to speak.
- The Federal Register notice that
- 16 was posted announcing the July 17th NBSB
- 17 public meeting stated that any public comments
- 18 could be addressed to the Board, and sent to
- 19 the NBSB email prior to the meeting. Two
- 20 written comments have been received. One was
- 21 received on July 10th, and is among the
- 22 documents sent out for the meeting. The other

- 1 was received this morning, and has been
- 2 distributed to the Board members this morning,
- 3 and will be read during the public comment
- 4 period.
- We will be hearing from the
- 6 Pandemic Influenza Working Group of the
- 7 National Biodefense Science Board today, and
- 8 the Working Group convened a meeting of
- 9 experts on vaccines, diagnostic methods, and
- 10 antivirals. Those experts have been invited
- 11 to participate today in the meeting, and they
- 12 will be available to address questions from
- 13 the Board. Many of them are on the line. The
- 14 ex officio members, of course, are encouraged
- 15 to join in the discussions of the Board.
- 16 So, I also want to remind you, we
- do have a transcriber, so please be sure to
- 18 state your name when you speak. And now I
- 19 have the special pleasure of introducing our
- 20 new Assistant Secretary for Preparedness
- 21 Response, Dr. Nicole Lurie.
- 22 As Chair of the National

- 1 Biodefense Science Board, I am welcoming her
- 2 on their behalf. She was unanimously
- 3 confirmed by the Senate on July 10th, and was
- 4 sworn in yesterday as the Assistant Secretary.
- 5 Dr. Lurie is an internationally
- 6 recognized leader in public health, who has
- 7 spent the past six years working with agencies
- 8 at every level of government on pandemic
- 9 influenza preparedness. Her knowledge and
- 10 experience will be critical to ASPR, and to
- 11 the entire department, as we continue to
- 12 develop and implement an action plan for
- 13 coordinated national response to H1N1 virus.
- 14 Dr. Lurie has spent the last
- 15 several years working with HHS, the Department
- 16 of Veterans Affairs, and state and local
- 17 health departments on pandemic influenza
- 18 preparedness, and other public health issues.
- 19 Previously, she served as
- 20 principal Deputy Assistant Secretary of Health
- 21 at HHS. She has a long history in the health
- 22 services research field, primarily areas of

- 1 access to and quality of care, managed care,
- 2 mental health, prevention, public health
- 3 infrastructure and preparedness, and health
- 4 disparities.
- 5 Dr. Lurie is known to many of the
- 6 Board members, and I know the Board is very
- 7 much looking forward to working with her. Dr.
- 8 Laurie.
- 9 DR. LURIE: Well, thanks so much.
- 10 It's really a privilege to be able to be here
- 11 today. I'm sorry I can't see all of you in
- 12 person, and I look forward to your next in-
- 13 person meeting, so I can say hello in person.
- 14 But I just want to start by expressing how
- 15 grateful I am for your meeting today, to
- 16 discuss the findings from the June 18-19th
- 17 Working Group.
- 18 It's really terribly important,
- 19 and I think what I want to share with you
- 20 first and foremost is that you're really
- 21 making a difference in this. I think a lot of
- 22 people sit on advisory committees, and they

- 1 say oh, we make recommendations. What happens
- 2 with those recommendations? And often they
- 3 don't know, and often they don't hear back,
- 4 and they don't know if what they're
- 5 recommending or saying is going into a black
- 6 hole, or people are really doing something
- 7 with it. I want to tell you that in the very
- 8 short time that I've been here, it's really
- 9 clear to me that you're making a difference.
- 10 And that's really the first thing that I want
- 11 to say.
- 12 Obviously, in my role as Assistant
- 13 Secretary for Preparedness and Response, I am
- 14 the principal advisor on these issues to the
- 15 Secretary, and she is really counting on us to
- 16 provide ongoing advice and policy coordination
- 17 as we move through this H1N1 experience,
- 18 whatever twists and turns it chooses to make.
- 19 In the short time I've been here,
- 20 and I'll say that I've been working here as a
- 21 consultant for the past couple of weeks until
- 22 I was confirmed, so I know, I didn't do all

- 1 this in the last two days, and I've had
- 2 tremendous staff to help me. But we've put
- 3 together really a cross-agency task force that
- 4 involves every part of HHS that has something
- 5 to do with H1N1. We meet daily for updates,
- 6 and we have a host of sort of working groups,
- 7 and subgroups, that are taking on issues
- 8 related to surveillance, to antivirals, to
- 9 vaccines, to personal protective equipment, to
- 10 community mitigation, to medical care, and to
- 11 communications. So, we're working on all of
- 12 those aspects simultaneously, and Captain
- 13 Clare Helminiak is Chairing that task force
- 14 for me.
- 15 As we move forward, as I think all
- 16 of your are acutely aware, we are making
- 17 decisions about how to proceed on an almost
- 18 daily basis, and need to make some decisions
- 19 coming up that are going to be really
- 20 important, and are going to impact the health
- of not only this country, but have, frankly,
- 22 global impacts.

1 I feel pretty strongly about the

- 2 need for an advisory board to get outside
- 3 advice on this set of policy actions. And,
- 4 quite honestly, to shake things up a little
- 5 bit, to be sure that we are thinking about the
- 6 right things, and the right issues, to be sure
- 7 that the things that we need advice from,
- 8 we're getting advice from, but, also, to be
- 9 sure that in your work, you're not just taking
- 10 keys from us, and being like the drunk looking
- 11 under the lamp post for their keys. But if
- 12 there's issues that you don't think we're
- 13 paying attention to, or need to be on our
- 14 radar screen, I think we need to hear about
- 15 them. I mean, I think working through one of
- 16 these experiences can be a bit like the fog of
- 17 war, and I think the only way that we can do
- 18 a really good job serving the American people
- 19 is to rely on continuous advice from experts.
- So, to that end, I'm working with
- 21 Leigh, and Mary, and others to try to set up
- 22 a structure where if you're willing, we can

- 1 call on you, a working group of you early and
- 2 often as we go through the summer and into the
- 3 fall to take a look at what it is that we're
- 4 doing, and to provide us some advice. And I
- 5 know that we'll have more opportunity to
- 6 discuss what that should look like, as we go
- 7 forward.
- 8 Already, quite honestly, your June
- 9 meeting really helped us shake up our own
- 10 thinking a little bit, and really helped us to
- 11 think about whether we were doing everything
- 12 we could do to accelerate our time lines, and
- 13 to sharpen our focus on potentially target
- 14 groups for vaccination. I think many of you
- 15 know that last week CDC put out an initial set
- 16 of recommendations for planning purposes about
- 17 the kinds of target groups for vaccine that
- 18 they want states to be preparing for. And I
- 19 think many, or all of you know that last week
- 20 we had a summit with all of the states to ask
- 21 them to prepare for the fall preparation,
- 22 including the potential for a mass vaccination

- 1 campaign, if it turns out to be in order.
- So, the other thing, and I know
- 3 Robin Robinson can get more into this, that we
- 4 actually went back and looked at a number of
- 5 our time lines. Now, we can't do anything to
- 6 speed when antigen is first going to come out
- 7 of the pipeline here. I mean, that's an issue
- 8 above and beyond our control, and in the
- 9 control of both the manufacturers and the
- 10 winds of the virus. But, from that point
- 11 onward, we're taking a really close look at
- 12 our time lines, and everything necessary to
- 13 figure out how quickly, if needed, could we
- 14 get vaccine into people.
- So, some things that I'm hoping
- 16 that you'll take on over the coming weeks
- include, but aren't limited to, the following.
- 18 You know that we will have vaccine at some
- 19 point. Right now, our best guess is October
- 20 15th, could be earlier, could be later, but
- 21 ACIP will be providing recommendations about
- 22 how we should optimally use vaccine once it's

- 1 available.
- 2 I would very much welcome your
- 3 input regarding a critically important issue,
- 4 which is what's the threshold to cross for
- 5 deciding when to go ahead with an immunization
- 6 program, and what kind, and how intense an
- 7 immunization program we should go ahead with.
- 8 We all know we're going to have to make
- 9 decisions with imperfect data, and under a lot
- 10 of uncertainty. And feedback from you about
- 11 sort of how to balance those things, and what
- 12 you all think the triggers should be would be
- 13 welcome. And, frankly, we're going to have to
- 14 revisit that on a regular basis, and that's
- one of the reasons that we'll be asking for
- 16 your input regularly.
- 17 Right now, we've purchased a bunch
- 18 of vaccine antigen, and adjuvant, should it be
- 19 needed. I think there's an open question
- 20 about what should the national target be for
- 21 how many vaccine doses we ought to buy, and
- 22 have available. Is being able to vaccinate

- 1 600 million people with two doses the right
- 2 answer, or is there something short of that,
- 3 based on what we know about both the epidemic
- 4 so far, the full array of scenarios that could
- 5 unfold, and people's interest, willingness,
- 6 and tolerance for vaccinations. What are the
- 7 conditions under which we should use an
- 8 adjuvant, realizing that it probably won't be
- 9 licensed this fall, but could be used under an
- 10 emergency use authorization.
- 11 And, on the non-vaccine front, how
- 12 should we be thinking about right now our
- 13 antivirals? We've seen the emergence of
- 14 Oseltamivir resistance. Should we be trying
- 15 to either limit its use, or limit the uses in
- 16 Amivir to save it for a potentially worsening
- 17 situation for the fall?
- 18 So, those are some of the kinds of
- 19 things that we'll be needing feedback on. I'm
- 20 sure, and I hope that there are other things
- 21 that you think we need feedback on, as well.
- 22 And I really look forward to working with you,

- 1 and hearing from you.
- 2 I will tell you that my intent,
- 3 once we receive your recommendations today,
- 4 will be within a couple of days of receiving
- 5 them, to take them to our daily H1N1 Task
- 6 Force for review, and then following a
- 7 discussion there, to take them to the
- 8 Secretary. And between our task force, our
- 9 group here, and the Secretary, decide whether
- 10 there are additional actions that we need to
- 11 take, that we haven't already taken based on
- 12 your thoughtful deliberations to-date.
- 13 Let me stop here. If any of you
- 14 have any questions, I'm happy to take them
- 15 now. Otherwise, I'm going to listen on a
- 16 speaker phone upstairs to the rest of this.
- 17 OPERATOR: At this time, if you
- 18 would like to ask a question, please press *,
- 19 then the number one on your telephone keypad.
- 20 Again, if you would like to ask a question,
- 21 please press * and the number one on your
- 22 telephone keypad. Hold on for just a moment

- 1 to compile the Q&A roster. Are there other
- 2 questions at this time?
- 3 MEMBER GRABENSTEIN: This is John
- 4 Grabenstein. Dr. Lurie, I'll speak for the
- 5 Board in saying thank you for your remarks,
- 6 and your willingness to work with us. We
- 7 pledge to fulfill our role in providing
- 8 advice, and seeking expert input, and the
- 9 public's input in that process. We look
- 10 forward to working with you.
- DR. LURIE: Good. Well, thanks so
- 12 much for all of your hard work to-date and
- 13 going forward. I know when you sign up for
- 14 these things, you sign up with the hope that
- 15 nothing is going to happen, and we all hope
- 16 that it doesn't get much worse. But the
- 17 situation we're in now is a great example of
- 18 why we need this Board, and this Working
- 19 Group, and the input of people like you, so
- 20 thanks.
- 21 CAPT. SAWYER: I believe that the
- 22 Board members should be able to speak without

- 1 pressing a button. Could I just hear any of
- 2 you, Pat, are you able to speak? Andy, are
- 3 you able to speak without pressing a button?
- 4 MEMBER PAVIA: I believe so.
- 5 CAPT. SAWYER: Okay. Good. I
- 6 just wanted to make sure that you understood
- 7 that all of you are able to speak without that
- 8 kind of requirement.
- 9 The other thing is, I understand a
- 10 couple of the NBSB members have joined the
- 11 phone. If you were not here for roll call,
- 12 will you please let me know your names now.
- 13 MEMBER ADIRIM: Yes. This is
- 14 Terry Adirim for DHS.
- 15 CAPT. SAWYER: Thank you.
- 16 MEMBER HATCHETT: This is Richard
- 17 Hatchett from National Security.
- 18 CAPT. SAWYER: Hi, Richard. Okay.
- 19 Well, thank you very much, and now I'm going
- 20 to turn the Agenda Overview and Goals to John
- 21 Grabenstein. Thank you.
- 22 MEMBER GRABENSTEIN: Okay. I'm

- 1 sorry. Thank you very much. What we will be
- 2 doing today is reviewing, to the greatest
- 3 extent, that information gathering meeting
- 4 held one entire month ago, and in the speed of
- 5 this pandemic that, of course, is an aeon of
- 6 time, so Robin Robinson from BARDA has offered
- 7 to give us an update of what's new since we
- 8 last gathered in Bethesda, and I'll invite any
- 9 other HHS or other government department
- 10 people who have information updates to give us
- 11 that might have transpired in the last month,
- 12 to do so in a few minutes.
- 13 The purpose of the call is to
- 14 discuss a report from the Pandemic Influenza
- 15 Work Group. That Work Group was formed well
- 16 before April of 2009, well before the
- 17 California and Mexico cases caught the public
- 18 attention and galvanized a lot of prior
- 19 federal planning, and took advantage of a lot
- 20 of prior federal planning. So, we're going to
- 21 be discussing a report that is coming from the
- 22 Work Group to the full Board. The full Board

- 1 will consider it, and amend it, if needed.
- 2 And, if it approves it, would relay it on to
- 3 the Assistant Secretary, and then on to the
- 4 Secretary, as you heard Dr. Lurie describe.
- 5 The goal is to provide useful and
- 6 timely advice to the Secretary, and to the
- 7 Department of Health and Human Services, and
- 8 much of that came from that information
- 9 gathering session. So, I think I'll ask Dr.
- 10 Robinson if he wishes to provide us an update
- 11 on what might have transpired over the last
- 12 month.
- DR. ROBINSON: Thank you, John. I
- 14 want to thank the Board for allowing me to
- 15 have a few remarks. And I want to salute the
- 16 Board for its deliberations at the last
- 17 meeting. They were very meaningful, and I
- 18 think very productive discussions that
- 19 certainly were very helpful to us.
- 20 First, I'd like to give you an
- 21 update on where we are with our H1N1 vaccine
- 22 production. All five manufacturers that we

- 1 have contracted are producing at commercial
- 2 scale the H1N1 vaccine, both the antigen or
- 3 the bulk virus concentrate, and, also, the
- 4 bulk adjuvant products.
- 5 On the antigen front, you probably
- 6 heard the news that there's been some concern
- 7 that the reports and the tables say virus
- 8 grows slow. The virus doesn't grow slow,
- 9 okay? What we see is normal. What does seem
- 10 to be different, though, is that the 2009 H1N1
- 11 virus apparently has fewer hemagglutinins on
- 12 the virion than some of the other strains, and
- 13 that its ability to purify is a little bit
- 14 more difficult than some of the other strains
- in the past, so that the number of doses per
- 16 head remember, all of these are
- 17 manufacturing processes for seasonal
- 18 influenza, vaccines that are licensed in the
- 19 United States are on the lower end. The
- 20 numbers that I gave you of production
- 21 schedule, at that time it was production
- 22 schedule of looking at what we estimated with

- 1 about 1.4 doses per head. And, as it turns
- 2 out, that's almost exactly what we receive by
- 3 right now, about 1.4 to 1.5 doses per head.
- 4 The reason we thought that, people said we
- 5 just guessed. It was actually not a guess.
- 6 It was based on the fact that we had the H5N1
- 7 virus vaccines, and then when we started
- 8 producing those in the very beginning of 2004,
- 9 we saw that the yields were very low. And as
- 10 you go through this process of passaging the
- 11 viruses, and finding a virus seed that's
- 12 harder than others that could produce more, it
- 13 takes four or five passages to get there. So,
- one of the things that will happen as we go
- 15 through this campaign production, the virus
- 16 yield will probably go up because the
- 17 manufacturer will understand better, have
- 18 better seeds, and so forth.
- 19 I should say the CDC is also
- 20 providing some more virus reference strains,
- 21 so that if they want to change to a different
- 22 strain to see if it works better at

- 1 manufacturing, then those will be available.
- 2 Their antigenicity are the same as the
- 3 California 409 strain that is currently being
- 4 used by the manufacturer. This is, I should
- 5 say, about the inactivated vaccines, so the
- 6 story you're hearing in the papers about four
- 7 yields and so forth is for the inactivated.
- 8 But it is within what we thought it would be,
- 9 and so our target numbers are about the same
- 10 as far as production.
- 11 We have now two and a half weeks
- 12 of production. We have 18 million doses in
- 13 the can, so to speak, of both vaccine. We
- 14 have contracted for 193 million doses thus
- 15 far. Basically, it's procuring the amount of
- 16 vaccine antigen through the September 30th
- 17 window of production.
- 18 The live attenuated vaccine, I
- 19 actually am able to report that the first
- 20 attempt at commercial-scale production was met
- 21 with some limited success, and that the virus
- 22 yields were much poorer than anticipated, and

- 1 poorer than really could be used. So, the
- 2 second seed they went to that they made, and
- 3 this is the flu-mist-like product. They have
- 4 actually made a really super virus seed that
- 5 actually is getting about two logs higher of
- 6 the virus titer than normally you would see,
- 7 so that the number of doses that will be
- 8 available would only be limited by the amount
- 9 we could put in the sprayers. And that's what
- 10 we did. And what that also means is there's
- 11 going to be more bulk product available than
- 12 we can actually fill, and we're looking with
- 13 the manufacturer at other sites within the
- 14 United States to fill those products, and look
- 15 at alternative ways of delivering the flu-
- 16 mist-like product from the sprayer to some
- other forms, so we may be able to have more
- 18 live attenuated vaccine than anticipated
- 19 earlier. So, that's good news, certainly not
- 20 only for the United States, but this may be
- 21 also something that could help others around
- the globe.

- 1 On the adjuvant front, they are
- 2 producing, as we had anticipated. There have
- 3 been no changes in the schedule, nor in the
- 4 amount produced, and we have contracted thus
- 5 far 119 million doses of that, so that's on
- 6 track.
- 7 You should know that if we wanted
- 8 to have product available, as indicated in
- 9 your draft report, at this point in September,
- 10 then we would have to make a decision to start
- 11 filling that by the 15th of August, have
- 12 product by September 15th. Certainly, the
- 13 Department, including the regulatory arm of
- 14 the FDA are seriously considering how this can
- 15 be done, so some of the discussion at the last
- 16 meeting has really moved us to very intense
- 17 deliberate discussions on this. And maybe FDA
- 18 would like to comment more about that, but it
- 19 is, certainly, an option for us being able to
- 20 license the vaccine, have the clinical studies
- 21 go on after the licensure, and then have
- 22 product formulated 15 micrograms for the

- 1 inactivated vaccine, and 10 to the 7th virus
- 2 particles PFUs per dose for the live
- 3 attenuated.
- So, I'll stop there on the
- 5 vaccines just to answer any questions, and
- 6 then I'll move up to the antivirals.
- 7 MEMBER GRABENSTEIN: This is John
- 8 Grabenstein. I'll ask the first couple of
- 9 questions, and then ask the Board what other
- 10 questions they have.
- 11 You said 18 million, and 193
- 12 million, that was assuming a 15 microgram
- 13 dose. Right?
- DR. ROBINSON: That's correct.
- 15 That's right.
- 16 MEMBER GRABENSTEIN: So, at the
- 17 August 15th point, I assume, from what you
- 18 said, that you would have several tens of
- 19 millions of doses of bulk available to work
- 20 with, if you chose to go down that pathway.
- DR. ROBINSON: Yes. There would
- 22 approximately be around 60-80 million doses

- 1 available in September, if we were to go that
- 2 way.
- 3 MEMBER GRABENSTEIN: And you said
- 4 119 million something, but I didn't catch what
- 5 it was.
- DR. ROBINSON: Doses of adjuvant,
- 7 MF59 and ASO3.
- 8 MEMBER GRABENSTEIN: Other
- 9 questions from Board members?
- 10 MEMBER PAVIA: Yes. Robin, can
- 11 you tell us about the progress of the clinical
- 12 studies, and where the tests and the vaccines
- 13 stand?
- MEMBER GRABENSTEIN: That was Andy
- 15 Pavia.
- DR. ROBINSON: Yes. Andy, this is
- 17 Robin again. If the NIH is not on, I will
- 18 answer that. Where we are, the NIH studies
- 19 will start very soon. The first clinical
- 20 studies with the companies are starting next
- 21 week, in fact, if all goes well. And then
- 22 they will start all within about a couple of

- 1 weeks of one another.
- 2 There were two sets of studies.
- 3 There are studies for immunogenicity, or
- 4 smaller studies to inform formulations, both
- 5 with and without adjuvant. And then there are
- 6 the more traditional longer term IND-type
- 7 studies for safety, immunogenicity that will
- 8 tell us many more things that will go on in
- 9 parallel, so they'll be starting at the same
- 10 time. It's just that we'll have data back
- 11 from the smaller studies sooner to tell us
- 12 what the immunogenicity is after one dose, the
- intervals between the first and second dose,
- 14 and then after the second dose what we see.
- 15 So, there are many things that are possible
- 16 from those data going forward, so you should
- 17 take note that that came directly out of the
- 18 meeting that the Board had, so take that and
- 19 move forward with an idea that it had been
- 20 there, but to move forward aggressively with
- 21 that. So, the manufacturer and NIH are moving
- 22 very rapidly, at this point, for all these

- 1 studies. As NIH has indicated before, there
- 2 are a number of policy type or just clinical
- 3 trials that address policy issues going
- 4 forward.
- 5 MEMBER GRABENSTEIN: Does anybody
- 6 from NIH have anything to add? And how about
- 7 FDA?
- 8 PARTICIPANT: From FDA, we don't
- 9 have anything to add.
- 10 MEMBER GRABENSTEIN: Okay. Any
- 11 other -
- 12 MEMBER ROSE: This is Eric Rose.
- 13 Do we have some sense of the time line as to
- 14 when we'd know if the 15 microgram dose was
- 15 effective?
- DR. ROBINSON: For the first dose,
- 17 we're looking in September.
- 18 MEMBER ROSE: So, you won't know
- 19 that until after that August 15th decision
- 20 point?
- DR. ROBINSON: That's correct.
- 22 MEMBER ROSE: Okay.

- 1 MEMBER GRABENSTEIN: All right.
- 2 Other questions? All right. Then, I believe
- 3 the appropriate thing to do now is to move to
- 4 Dr. Pavia for oh, I'm sorry, Dr. Robinson.
- 5 I'm sorry.
- 6 DR. ROBINSON: There's an update
- 7 to the antivirals. You should know what we
- 8 actually have in our inventory, and when we
- 9 will have more. As you remember, we thought
- 10 before that 11 million treatment courses of
- 11 Tamiflu and Relenza were pulled from the
- 12 strategic national stockpile to the states.
- 13 They were then distributed amongst the states
- 14 to the local areas, and very few of them were
- 15 actually used in the months of May and June.
- 16 So, the 24.5 million treatment courses that
- 17 the states have already in their stockpile now
- 18 can be -- with the 11 million will give you
- 19 over 35 million that are already there in the
- 20 states. We are replenishing the 11 million
- 21 that were taken out of the stockpile, to come
- 22 up to 44 million, so that the total amount we

- 1 will have probably by early August will be the
- 2 44 million of the federal, and then the 35
- 3 million in the states.
- 4 And you should know that there is
- 5 a consideration on the table right now, it's
- 6 being recommended to the Secretary that we go
- 7 forward with it, and purchase more Zanamivir,
- 8 and more pediatric formulations of Tamiflu.
- 9 The amount of pediatric dosages going forward
- 10 would give us about 20 percent of the entire
- 11 federal stockpile would be for children, which
- 12 would then have us in accord with the
- 13 population for those ages. And the reason we
- 14 went with Zanamivir was the previous
- 15 acknowledgment that the virus had already
- 16 started to change for H1N1, and then we
- 17 started to see isolated incidents of
- 18 resistance to Oseltamivir with these 2009 H1N1
- 19 viruses. So, ultimately, we wanted to move
- 20 from an 80-20 split to a 50-50, and so the
- 21 next procurement we have will be moving toward
- 22 that. We will not get there this year,

- 1 because there's not enough capacity in
- 2 production to allow that to happen. So,
- 3 basically, again we're buying what we'll be
- 4 able to produce in the United States at this
- 5 time.
- 6 And there's one other thing,
- 7 there's the consideration for emergency use
- 8 authorization of at least one drug that's been
- 9 tested in humans through Phase II clinical
- 10 trials for severely ill influenza patients.
- 11 This is a drug called Peramivir. There are
- 12 clinical studies that will go on for
- intravenous uses. For Phase III of that drug,
- 14 also is under consideration whether we should
- 15 have some of that product available for
- 16 individuals that are in desperate need. IV
- 17 forms of Tamiflu and Relenza will be
- 18 undergoing further Phase I clinical studies,
- 19 and it's probably unlikely that they will be
- 20 available at all until late in the season, or
- 21 maybe even next year, so that's where we are
- 22 with the antivirals.

- 1 MEMBER GRABENSTEIN: All right.
- 2 Thank you very much for the update. Things
- 3 move fast if you're not paying attention. So,
- 4 let's turn to Dr. Pavia now to review and
- 5 discuss the report from the workers.
- 6 MEMBER PAVIA: Thanks to you,
- 7 John, for taking the role as Chair. I want to
- 8 thank Dr. Lurie and Dr. Sawyer for the
- 9 introduction, and in the interest of time, I
- 10 will read through the Executive Summary of the
- 11 report, and then I don't believe we'll have
- 12 time to read the entire report, so I'll hit
- 13 some key points that may require some further
- 14 discussion.
- 15 MEMBER GRABENSTEIN: Andy, I want
- 16 to stop you, and make sure we've given the
- 17 instructions on how to get to the document for
- 18 those who haven't found it yet. If you call
- 19 up your internet browser, we will get you to
- 20 that place.
- 21 Okay. The easiest way is to dial
- 22 up your browser, type in www.hhs.gov/aspr. On

- 1 the left side of the page, select "Office of
- 2 Medicine, Science, and Public Health." Once
- 3 you click on that, underneath you'll see
- 4 another hyperlink for the National Biodefense
- 5 Science Board. That will take you to the NBSB
- 6 page. On the right side of that page will be
- 7 the NBSB meetings hyperlink. Under "Upcoming
- 8 Meetings", you will see today's meeting, July
- 9 17th teleconference button. Click on that,
- 10 and the PDF versions of all the documents will
- 11 be there for you to download. So, that was
- 12 hhs.gov/aspr, Assistant Secretary for
- 13 Preparedness and Response, then Medicine,
- 14 Science, and Public Health, then NBSB, then
- 15 meetings, and go to today.
- Okay. Andy, thank you.
- 17 MEMBER PAVIA: Very good. Thanks.
- 18 The Pandemic Influenza Working Group of the
- 19 National Biodefense Board convened a group of
- 20 experts, government scientists, and
- 21 stakeholders in Bethesda, Maryland on June
- 22 18th-19th, 2009 to identify key areas around

- 1 which the United States Department of Health
- 2 and Human Services should focus its decision
- 3 making on countermeasures for novel H1N1
- 4 influenza virus. We heard presentations from
- 5 government, industry representatives, invited
- 6 experts on vaccines, diagnostic methods, and
- 7 antivirals. We identified relevant
- 8 challenges, considerations, progress, and
- 9 projections.
- Next, it is important to improve
- 11 the process of identifying key decision points
- 12 and preparing to make those decisions, the
- 13 working group felt it was critical to clarify
- 14 the key assumptions, to identify the specific
- 15 goals, and principles for a response.
- 16 Specific contemporary responses take advantage
- 17 of the foundation of preparedness efforts that
- 18 have been underway for the last five years;
- 19 however, these responses must be adapted to
- 20 the specific epidemiology, circumstances, and
- 21 the existing resources of the current
- 22 pandemic.

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1 In brief, the key findings of the
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- 2 meeting and the subsequent deliberations
- 3 include the following. If the United States
- 4 government wants to have a novel H1N1 vaccine
- 5 available in September 2009, parenthetically,
- 6 it may be that the second wave of the pandemic
- 7 will occur as early as September, it should
- 8 pursue a simplified testing program to achieve
- 9 that goal. Additional studies may be
- 10 appropriate for additional supplies in
- 11 subsequent months, but the time of
- 12 availability seems to be the dominant
- 13 criterion for vaccine decision making.
- 14 Decades of experience with A/H1N1
- 15 influenza viruses provides a basis for
- 16 selecting an initial antigen quantity and
- 17 dosing. If the U.S. goal is vaccine
- 18 availability on the shelf in September 2009,
- 19 15 microgram unadjuvanted subunit vaccine and
- 20 live attenuated intranasal vaccine for
- 21 children may be a rational approach. If the
- 22 second wave is delayed or production is slower

- 1 than expected, mix-and-match studies of
- 2 vaccine plus separate adjuvant may yield
- 3 information that may stretch the available
- 4 vaccine supply.
- 5 For antivirals, the key messages
- 6 were H1N1 strains appear to be sensitive to
- 7 neuraminidase inhibitors, and these are
- 8 effective in reducing symptoms and progression
- 9 in early stage disease, and for post-exposure
- 10 prophylaxis in asymptomatic exposed patients.
- 11 If H1N1 vaccine is not available
- 12 at the time of an early wave of disease, the
- 13 use of antiviral drugs for post-exposure
- 14 prophylaxis should be considered, but this was
- 15 not extensively discussed at the conference.
- 16 Evidence for the effectiveness of
- 17 antivirals in advanced disease is less robust,
- 18 that is, in terms of the evidence quality, but
- 19 there are substantial data supporting the
- 20 benefit in this population. There will be no
- 21 approved IV formulation of any influenza
- 22 antiviral available that could be used in the

- 1 fall of 2009.
- 2 Novel antiviral drugs effective
- 3 against resistant strains and advanced disease
- 4 will not be available for the existing
- 5 pandemic, but they should be developed
- 6 vigorously for future pandemics, or for
- 7 continuation of this one.
- 8 HHS should reassess its current
- 9 and anticipated supply of approved antiviral
- 10 products and other therapeutic agents, such as
- 11 antibiotics, seasonal influenza vaccine,
- 12 pneumococcal vaccine, where surge demand might
- 13 overwhelm the normal supply.
- 14 For diagnostics, the key points
- 15 where the public health laboratories are not
- 16 equipped to meet the clinical diagnostic needs
- 17 posed by the present pandemic. Assays with
- 18 clinical utility should be more widely
- 19 distributed among clinical-care laboratories.
- 20 Existing rapid diagnostic tests have
- 21 unacceptably low sensitivity to rule out H1N1
- 22 infection in individual patients. Clinical

1 criteria will likely be the primary diagnostic

- 2 tool in many settings, I'm sorry, in the
- 3 upcoming fall outbreak. Better diagnostic
- 4 tests should be developed and deployed. HHS
- 5 should reassess its current and anticipated
- 6 supply of laboratory reagents, and their
- 7 availability to clinical-care laboratories.
- 8 The Pandemic Influenza Work Group
- 9 recommends that NBSB relay this report to the
- 10 Secretary for appropriate action with timing
- 11 appropriate to the pandemic situation.
- 12 I'm now going to take a few
- 13 minutes to selectively read through key
- 14 assumptions, goals, and principles and the
- 15 implications. I think that it would be
- 16 laborious to read through every point here,
- 17 but we have to understand the assumptions that
- 18 go into the report, and the recommendations.
- 19 We assume novel H1N1 viruses will
- 20 continue to circulate. And the second wave is
- 21 likely to occur in the fall of 2009. Best
- 22 estimates suggest that infection rates in the

- 1 second wave will be two to three times higher
- 2 than expected with seasonal influenza. The
- 3 timing of the second wave is unknown. It
- 4 could peak in October, but we must anticipate
- 5 a response to a wave as early as September.
- For the purposes of assumptions,
- 7 attack rates will continue to be highest in
- 8 children and young adults. Hospitalizations
- 9 and deaths will continue to be concentrated
- 10 among children, and those younger adults with
- 11 underlying medical conditions. Moreover,
- 12 children are important because they will
- 13 continue to act as amplifiers in the community
- 14 spread of the virus.
- 15 For the purposes of planning, we
- 16 assume severity will continue to be similar
- 17 to, or somewhat greater than the current wave,
- 18 but with a larger number of cases. And a
- 19 catastrophic disruption of societal function,
- 20 as anticipated in some planning scenarios for
- 21 severity index four or five pandemics, is
- 22 unlikely.

1 Having vaccine only after the peak

- 2 of a fall wave may in fact be worse than
- 3 having no vaccine at all. It incurs all of
- 4 the risks, and all of the costs, with no
- 5 potential public health benefit.
- 6 Early on in the deployment of
- 7 vaccines, licensed vaccines or vaccines
- 8 similar to licensed products will be most
- 9 acceptable, and the safety of vaccines, both
- 10 real and perceived, will shape the risk
- 11 benefit calculations, and the acceptance.
- 12 This will be true for public health officials
- 13 applying a collective perspective, and for
- 14 individuals deciding whether to be vaccinated.
- 15 It's already been stated, but it's
- 16 worth restating, the decisions about
- 17 formulation must be made rapidly on the basis
- 18 of available data, and strategies can and
- 19 should be changed as more data become
- 20 available, since the initial decision making
- 21 will be made with incomplete data.
- It's also important to add the

- 1 assumption that the strategic goal of BARDA
- 2 that was to be able to produce enough vaccine
- 3 for all 300 million Americans was an
- 4 appropriate goal for developing capacity, but
- 5 it does not follow that that is the same as
- 6 the strategic goal for vaccination in this, or
- 7 any other specific pandemic.
- Now, there's some underlying goals
- 9 and principles that we consider essential.
- 10 It's critical to have a monovalent novel H1N1
- 11 vaccine available as early as possible,
- ideally by mid-September, should it be needed.
- 13 The goal can take advantage of the decades of
- 14 experience with other H1N1 subunit vaccines,
- 15 typically at a 15 microgram dose. We can
- 16 begin with goals targeting the available small
- 17 amount of vaccine to the group where it will
- 18 do the most good. This group will be smaller.
- 19 To the extent possible, this should be driven
- 20 by sound epidemiologic data. This likely
- 21 means focusing on infants, toddlers, school-
- 22 age children, pregnant women, and adults with

- 1 risk factors applicable to the current novel
- 2 H1N1 virus. And I believe you saw that
- 3 parenthetically in the finding documents
- 4 released last week by CDC.
- 5 Manufacturing of vaccine for
- 6 additional cohorts of the U.S. population and
- 7 for the world should proceed, but this
- 8 shouldn't interfere with the primary goals
- 9 listed above.
- 10 Safety monitoring must be in place
- 11 before novel H1N1 vaccinations begin, and it
- 12 must have the sensitivity, power, and speed to
- 13 detect signals and determine causal relations
- in a timely manner to aid policy and
- 15 communication.
- 16 HHS should consider recommending
- 17 school-based immunization delivery for
- 18 children for logistical simplicity, and
- 19 decision making for this and the other areas
- 20 of pandemic response should remain flexible,
- 21 based on clearly articulated principles, and
- 22 scientific evidence, and should be

- 1 transparent.
- 2 The implications of the above are
- 3 that a pathway to licensing egg-grown subunit
- 4 vaccine and perhaps live attenuated vaccine by
- 5 September should be identified. The minimum
- 6 early data set needed for decisions by the
- 7 Advisory Committee on Immunization Practices
- 8 should be identified, e.g., risk factors for
- 9 infection, age-stratified immunogenicity
- 10 response to vaccination. The primary studies
- 11 should be designed to provide these data.
- 12 They might include immunogenicity and safety
- of one dose of 15 microgram unadjuvanted
- 14 vaccine. These studies should include
- 15 explicit sub-studies among infants, children,
- 16 and pregnant women. Two dose studies may be
- 17 needed early on for infants and children.
- 18 And, of course, this does not exclude the need
- 19 to perform these in adults.
- 20 More detailed studies to determine
- 21 an optimal dose, the potential need for
- 22 multiple doses by age strata, the effects of

- 1 adjuvants are also important. However, these
- 2 studies should not delay early licensure of a
- 3 traditional-process product.
- 4 Alignment of the strategic goals
- 5 with the process can be improved. This may
- 6 require close coordination among government
- 7 leaders of the National Vaccine Program
- 8 Office, Centers for Disease Control and
- 9 Prevention, Biomedical Advanced Research and
- 10 Development Authority, National Institutes of
- 11 Health, and the Food and Drug Administration.
- 12 Epidemiology data, modeling, and
- 13 early evidence of vaccine safety and
- 14 immunogenicity will inform ACIP
- 15 recommendations, but it will be necessary to
- 16 make decisions before all of the data are
- 17 available. Modifications will be made if
- 18 indicated by evolving knowledge.
- 19 I want to move now to the arena of
- 20 antivirals. Again, you'll have the document
- 21 in front of you and see that I am not reading
- 22 every line.

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1 The key assumptions are that there
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- 2 is substantial evidence that antivirals
- 3 against influenza ameliorate symptoms, speed
- 4 return to work, decrease secondary pneumonia,
- 5 antibiotic use, hospitalizations, and
- 6 mortality. The quality of the evidence is of
- 7 lower quality for more severe disease.
- 8 Although randomized trials did not address
- 9 hospitalized patients and prevention of
- 10 mortality, existing observational studies are
- 11 well designed, show consistent benefits, and
- 12 are consistent with our understanding of
- influenza pathogenesis. The consensus of
- 14 expert opinion is that antiviral drugs are
- 15 likely to offer substantial benefit to
- 16 patients at risk for or with severe disease.
- 17 Antivirals must be used early for
- 18 patients with uncomplicated disease. For
- 19 severe disease, delayed treatment, however,
- 20 may confer benefits.
- 21 The emergence of resistance to
- 22 existing agents must be anticipated,

- 1 particularly with Oseltamivir. At the least,
- 2 co-circulation of Oseltamivir-resistant season
- 3 H1N1 virus containing H274Y mutation, and
- 4 resistant to the adamantines for novel H1N1
- 5 influenza A/H3N2, and influenza B will
- 6 complicate treatment decisions.
- 7 If novel H1N1 influenza virus
- 8 becomes widely resistant to Oseltamivir within
- 9 the next few months, healthcare providers will
- 10 have few treatment options. This is likely to
- 11 lead to increased morbidity and mortality.
- 12 Intravenous Zanamivir could be the best option
- 13 in the short for Oseltamivir-resistant novel
- 14 H1N1 in hospitalized and severely ill
- 15 patients. The future development of this drug
- 16 by its sponsor remains uncertain.
- 17 I'm going to skip some of the
- 18 comments about future drug development. You
- 19 can read them, and we're going to come back to
- 20 them if people have questions.
- 21 The goals and principles includes
- 22 that all treatment approaches must be

- 1 considered, including alternate routes of
- 2 administration and doses for existing drugs,
- 3 combination therapy, new agents in existing
- 4 classes, and new classes of antivirals.
- 5 Treatments that could modify the
- 6 immunologic cascade and the clinical impacts
- 7 of influenza are also attractive. At present,
- 8 however, there do not appear to be any such
- 9 attractive candidates for immunologic or anti-
- 10 inflammatory treatment in late stage of
- 11 development, with the possible exception of
- 12 celecoxib.
- 13 High barriers exist, including the
- 14 need for achievable pathways to approval, and
- 15 that is, high pathway to the developer of
- 16 novel approaches. Antiviral treatment
- 17 approaches must be developed and available
- 18 specifically for Oseltamivir-resistant virus,
- 19 use in persons with severe disease, use in
- 20 pregnant women, young children, and infants.
- 21 Regulations and/or incentives must
- 22 be improved that will insure the

- 1 pharmacokinetic and safety testing in pregnant
- 2 women and children early in the development
- 3 process. Development of the FDA draft
- 4 guidance for the development of influenza
- 5 antivirals is an important first step. There
- 6 are fundamental issues that remain to be
- 7 resolved. A reasonable pathway to approval
- 8 for antivirals in severe disease must be
- 9 developed. Scientific and methodologic
- 10 barriers will need to be overcome.
- 11 Appropriate endpoints and surrogate markers
- 12 need to be developed.
- 13 If intravenous Zanamivir is not
- 14 further developed by its manufacturer, the
- 15 U.S. government should give strong
- 16 consideration to purchasing the rights, and
- 17 pursuing development under an alternate
- 18 pathway. HHS should reassess its current and
- 19 anticipated supply of approved antiviral
- 20 products, and this should be done on a
- 21 continual basis. HHS should reassess the
- 22 current and anticipated supply of other

- 1 therapeutic agents, e.g., antibiotics,
- 2 seasonal influenza vaccine, pneumococcal
- 3 vaccines where surge demand may overwhelm
- 4 normal supply.
- 5 The third area of our discussions
- 6 were in diagnostics. The key assumptions here
- 7 are that public health and clinical
- 8 laboratories play an important role to detect
- 9 and quantify viral circulation in the
- 10 community, identify outbreaks, provide samples
- 11 to detect viral drift and detect drug
- 12 resistance.
- 13 Public health laboratories'
- 14 primary role is to inform community level
- 15 actions. Clinical laboratories also inform
- 16 community level actions, but, in addition,
- 17 they inform infection control, appropriate
- 18 choices of treatment and use of limited
- 19 resources, and allow prophylaxis among
- 20 contacts. Laboratory resources and capacity
- 21 in both the public sector and the clinical
- 22 sector are limited. They are likely to again

- 1 be rapidly overwhelmed as they were in May and
- 2 June of 2009. Co-circulation of novel H1N1
- 3 with seasonal influenza viruses, as well as
- 4 other respiratory viruses, will occur.
- 5 The goals and principles include,
- 6 it is essential to increase the capacity,
- 7 throughput, and efficiency of high-quality
- 8 diagnostics for pandemic response, and to
- 9 sustain those improvements over the course of
- 10 decades.
- 11 Public health laboratories should
- 12 not function for clinical needs. Therefore,
- 13 diagnostic capacity in the clinical arena
- 14 needs to be strengthened to guide individual
- 15 care. However, data from clinical
- 16 laboratories are also essential to public
- 17 health. They can detect outbreaks, define
- 18 clinical illness, provide clues to the
- 19 efficacy of vaccines and antivirals.
- 20 Improved platforms for detection
- 21 and typing of influenza viruses should be
- 22 rapidly developed and deployed. These can

- 1 improve throughput in public health
- 2 laboratories, and bring greater capacity to
- 3 the clinical arena. It will be critical to
- 4 have future surveillance for neuraminidase
- 5 inhibitor-resistant seasonal influenza
- 6 viruses, as well as possibly NAI-resistant
- 7 novel H1N1 virus.
- 8 The implications are that the
- 9 capacity of public health laboratories should
- 10 be augmented above current levels. This
- 11 expansion of capacity needs to be sustained.
- 12 Assays with clinical utility should be more
- 13 widely distributed among clinical care
- 14 laboratories. Accurate molecular diagnostics,
- 15 e.g., nucleic acid amplification-based tests
- 16 need to be available for the management of
- 17 hospitalized patients. Improving diagnostic
- 18 capacity for hospitalized patients contributes
- 19 to the public health readiness, because it
- 20 improves containment, efficient use of
- 21 resources, and unburdens the public health
- 22 laboratories.

- 1 The capacity for resistance
- 2 testing needs to be dramatically increased.
- 3 Programs to share diagnostic reagents and
- 4 perform cross validation are critical.
- 5 Barriers to increasing capacity, such as
- 6 restrictions that arise for licensed tests or
- 7 the desire to achieve licensure should be
- 8 identified. These barriers will need to be
- 9 resolved or eliminated. Examples include from
- 10 previous experience, restrictions on migrating
- 11 the CDC protocol for typing of influenza and
- 12 confirming novel H1N1 onto high-throughput
- 13 platforms. Restrictions on divulging sub-
- 14 typing information sub-typing information that
- is produced by existing licensed platforms, if
- 16 that was not in the licensure. Restriction on
- 17 sample type, and I won't go into the details
- 18 of the unfortunate examples here.
- 19 The impact of improved diagnostic
- 20 availability on infection control, optimal use
- 21 of antiviral stockpiles, slowing of resistance
- 22 and appropriate use of antibiotics requires

- 1 further study. Mechanisms to fund these
- 2 studies are needed. HHS should reassess its
- 3 current and anticipated supply of laboratory
- 4 reagents, and their availability to clinical-
- 5 care laboratories.
- 6 I'll stop there, and turn it back
- 7 to John.
- 8 MEMBER GRABENSTEIN: Thank you
- 9 very much, appreciate that review. I'll take
- 10 comments or discussion from the speakers, the
- 11 Board in four segments. Just first, overall,
- 12 and then each of the three segments, the H1N1
- 13 vaccine, antivirals, and therapeutics, and
- 14 then finally diagnostics. So, any discussion
- or general comments about the document as a
- 16 whole? Okay. So, just to clarify, this is a
- 17 segment of time for the Board members and the
- 18 ex officio and other people, and the speakers.
- 19 All right. Let's talk about the
- 20 H1N1 vaccine, specifically, and those portions
- 21 of the report. And this might be the time to
- 22 discuss Dr. Robinson's comments about the

- 1 status of vaccine production, and what may or
- 2 may not be available on August 15th that would
- 3 then lead to what may or may not be available
- 4 on September 15th.
- 5 MEMBER PAVIA: Hey, John, this is
- 6 Andy. It's already been stated, but it's
- 7 worth restating and clarifying that this is a
- 8 report generated from work on June 18th and
- 9 19th, response to that work and really that
- 10 evening. And you heard from Robin some of the
- 11 changes that he made, so there's clearly many
- 12 areas in which some of these recommendations
- 13 are outdated, because they've already been
- 14 adopted and changes are underway.
- 15 MEMBER GRABENSTEIN: True. I
- 16 mean, it still is our conclusion that they
- were worthy things to do, so I don't feel the
- 18 need to remove them from the report; although,
- 19 obviously -
- 20 MEMBER PAVIA: Not at all. Just
- 21 for people who were hearing the report for the
- 22 first time, and wondering why -

- 1 MEMBER GRABENSTEIN: Sure.
- 2 MEMBER PAVIA: I just wanted to
- 3 clarify.
- 4 MEMBER GRABENSTEIN: Good. Thank
- 5 you.
- 6 MEMBER DRETCHEN: John, Ken
- 7 Dretchen. John, one of the things that we had
- 8 talked about in a meeting was the idea that
- 9 the CDC would be thinking about giving the
- 10 vaccine to school-age children. The idea now
- 11 is also about seasonal vaccine being ready
- 12 somewhere around the same time. Do you think
- 13 CDC might have a consideration of thinking
- 14 about also doing the seasonal vaccine also in
- 15 the school setting once they have the choices
- 16 now in terms of how to move forward with the
- 17 procedures?
- 18 MEMBER GRABENSTEIN: Good
- 19 question. I was not able to attend the summit
- 20 meeting that involved the Secretary of
- 21 Education and a variety of other people
- informed on the school setting, so I'll ask if

- 1 any of the other CDC or HHS people wish to
- 2 comment on that point.
- CAPT. FIORE: Hi, this is Tony
- 4 Fiore from the Influenza Division of CDC. I
- 5 think that the question was whether seasonal
- 6 vaccine efforts can also be focused in
- 7 schools. Is that correct?
- 8 MEMBER DRETCHEN: That's correct.
- 9 CAPT. FIORE: Right. So, we
- 10 certainly do encourage school settings as a
- 11 good place to vaccinate, and many areas do
- 12 that. I don't think there will be the sort of
- 13 formal efforts that might go into providing
- 14 novel H1N1 vaccination in school settings also
- 15 done for the seasonal vaccine this year. But
- 16 there are a lot of school settings that do
- 17 give seasonal vaccine.
- 18 MEMBER GRABENSTEIN: And, for the
- 19 purposes of the report, on page 5 we have a
- 20 bullet saying HHS should consider recommending
- 21 school-based immunization delivery for
- 22 children for logistical simplicity. If

- 1 anybody sees the need to revise that, please
- 2 speak up.
- Okay. Other comments about H1N1
- 4 vaccine segments of the report?
- 5 MEMBER ROSE: John, this is Eric
- 6 Rose. Beyond the report, it sounds like we
- 7 heard today that there's been a lot of
- 8 progress in terms of production of vaccine,
- 9 but it also sounds like by the point the
- 10 decision needs to be made around August 15th,
- 11 that clinical data are not going to be
- 12 available. So, I think it's worth discussing
- 13 what additional information ought to be
- 14 brought to bear at this point to make a
- 15 decision, or to go ahead, or not to go ahead
- 16 on August 15th.
- 17 MEMBER GRABENSTEIN: So, I'll
- 18 propose what I would believe to be true, and
- 19 let somebody correct me if I'm wrong, and that
- 20 is that a decision might be made to produce
- 21 the product at a 15 microgram per 0.5 ML
- 22 concentration. And then if more or less

- 1 antigen was needed, a greater or lesser volume
- of vaccine could be injected, so just because
- 3 you bottled it, doesn't necessarily commit you
- 4 to what the dose administered, as long as the
- 5 range it doesn't get too far out of range.
- 6 But, does anybody else have a comment on that
- 7 one?
- 8 MEMBER SCANNON: Well, this is
- 9 Pat. I guess the question to follow-up on
- 10 Eric Rose, this is Pat Scannon. To follow-up
- 11 with Eric Rose's, on August 15th, assuming a
- 12 15 microgram dose, could that be forward by
- 13 mid-September?
- 14 MEMBER GRABENSTEIN: There is
- 15 rustling of papers in the background, so if
- 16 somebody could go on mute.
- 17 Pat, one of your last -- I think
- 18 the verb in your sentence got garbled, so you
- 19 might want to restate it.
- 20 MEMBER SCANNON: Yes. Just to
- 21 follow-up with Eric Rose's question, if you
- 22 assume a 15 microgram per dose, could vaccine

- 1 be available on that empiric basis by
- 2 September 15th?
- 3 DR. ROBINSON: John, do you want
- 4 me to answer that? This is Robin Robinson.
- 5 MEMBER GRABENSTEIN: Yes, please.
- 6 DR. ROBINSON: Yes. There will be
- 7 three to four weeks, so we give ourselves four
- 8 weeks for that.
- 9 MEMBER SCANNON: Four weeks after?
- DR. ROBINSON: The moment that we
- 11 know what the formulation is, we can start
- 12 formulation, and then the next day we start
- 13 filling, and then two weeks for sterility
- 14 testing, QC tests, and QA release after that
- 15 it can go out.
- 16 MEMBER SCANNON: So, you'll have
- 17 the formulation information by August 15th, or
- 18 later than that?
- DR. ROBINSON: No, if we were to
- 20 do it at 15 micrograms, the standard 15
- 21 micrograms.
- 22 MEMBER SCANNON: Right.

- 1 DR. ROBINSON: It's unlikely that
- 2 we will have the first immunogenicity set of
- 3 data to inform us on August 15th.
- 4 MEMBER GRABENSTEIN: So, Robin,
- 5 this is John. Would you be inclined to accept
- 6 the risk, and formulate some doses at 15
- 7 micrograms with a go point at August 15th, or
- 8 would you be leery of that, and prefer to wait
- 9 for the immunogenicity data for the full
- 10 collection that you'd have?
- 11 DR. ROBINSON: As I indicated
- 12 earlier, the FDA is considering if the vaccine
- 13 could be at the standard dose as a licensed
- 14 product based on the many years that 15
- 15 micrograms for a strain change, and a slightly
- 16 different consideration, the upcoming VRBPAC
- 17 meeting will probably opine quite heavily on
- 18 that. So, yes, as you say, we could actually
- 19 move forward at 15 micrograms per half ML, and
- 20 then it could be used in lawful ways.
- 21 MEMBER SCANNON: This is Pat
- 22 Scannon again. I guess the reason for my

- 1 question, and I think other people's question
- 2 was, there was a considerable sense of urgency
- 3 that came out of the June meeting, because of
- 4 the possibility that the new wave of H1N1
- 5 could come back to the United States by
- 6 September. So, I mean, I think that's what's
- 7 driving this line of questions.
- 8 MEMBER GRABENSTEIN: So, this is
- 9 John Grabenstein, again. So, it's in the
- 10 purview of VRBPAC, the Vaccine Related
- 11 Biologic Products Advisory Committee, to the
- 12 FDA to opine on dose and that sort of thing,
- 13 so I don't want this Committee to get into
- 14 that realm, because that's not our
- 15 responsibility, nor our expertise.
- 16 So, as the report is drafted now,
- 17 it would seem that if we continue with our
- 18 current wording, we would be encouraging the
- 19 Department to take the risk of assuming the
- 20 answer is going to be 15 micrograms, and
- 21 choose whether to begin the bottling so that
- there would be some product available, even

- 1 before waiting for the immunogenicity data.
- 2 I think that's the decision that confronts us.
- 3 MEMBER PAVIA: I think what Robin
- 4 has made clear is that the FDA has not yet
- 5 opined that they would license vaccine at the
- 6 existing dose based on strain change.
- 7 However, it seems that it's pretty easily
- 8 allowed for. It could be a decision they
- 9 reach. I think that it would be ideal if the
- 10 FDA tell us where they are with the
- 11 deliberations, and when they expect to
- 12 finalize those today. If they can't, I think
- 13 that would be extremely important for this
- 14 Board to be kept up-to-date about the progress
- and the speed of deliberations by the FDA.
- 16 CAPT. SAWYER: That was Andy
- 17 Pavia.
- 18 MEMBER GELLIN: This is Bruce
- 19 Gellin. I missed the front end of this, so if
- 20 I'm treading on areas you've already talked
- 21 about, just fast forward me. But it seems to
- 22 me, John, if I understood you right, the

- 1 question you're asking Robin is the question
- 2 we think is a question to the Board. Given
- 3 what you see, given these things, should we go
- 4 ahead, at risk with no known data on what a
- 5 dose would be. Go ahead and do what would be
- 6 done for seasonal. We know that there will be
- 7 shortly thereafter, and, again, it's hard to
- 8 know exactly when the information will be
- 9 available for clinical trials to determine
- 10 that, but if things aren't going to go
- 11 perfectly. And if you thought things were
- 12 going to happen the following Monday, and they
- were two Mondays later, now you've lost two
- 14 weeks. So, my question really to the Board
- is, what is their recommendation on pursuing
- 16 this line, knowing that you're going to go
- 17 ahead and formulate in the absence of data,
- 18 but do it on a historical basis of what you
- 19 would hope would be the case.
- 20 And then the subsequent question
- 21 is, how much? I mean, well, the vaccine is
- 22 going to be rolling in over time, and Robin

- 1 can tell us how much would be even available
- 2 on not only August 15th, which is probably a
- 3 Sunday now that we look at it, but how much
- 4 would be available. But, then what's your
- 5 assessment of, given all the uncertainties,
- 6 how much should we go ahead and bottle on
- 7 August 15th to be ready for something
- 8 September 15th? If you've already talked
- 9 about that -
- 10 MEMBER GRABENSTEIN: No, no, no.
- 11 That's well phrased. What does the Board
- 12 think?
- 13 MEMBER ROSE: Before we do we have
- 14 to wait until August 15th to make that
- 15 decision?
- 16 MEMBER GRABENSTEIN: Robin, what's
- 17 the earliest date on which that bottling
- 18 decision will be made?
- 19 MEMBER ROSE: I understand August
- 20 15th is the latest date to have it ready by
- 21 September 15th, but why not make a decision
- 22 now to have some ready for September 1,

- 1 instead of September 15th?
- DR. ROBINSON: Well, there's two
- 3 things right now, one is the fill finish of
- 4 seasonal influenza is ongoing right now. They
- 5 will be going through a portion of August, so
- 6 that our intentions were not to interfere with
- 7 that, so they will be finishing late this
- 8 month, in early August. So, August 15th
- 9 allows them to do the changeover to
- 10 formulation and filling the fill sites, so the
- 11 15th is a reasonable date that we could
- 12 actually start.
- 13 MEMBER ROSE: Okay.
- 14 MEMBER PAVIA: Robin, let's just
- 15 understand the parameters. If we begin fill
- 16 and finish on August 15th, of what the current
- 17 lab has on hand, or expects to have on hand by
- 18 then, it would be available for distribution
- 19 roughly 30 days later. If we make the
- 20 decision when the immunogenicity studies are
- 21 in hand, the first round of this minimum data
- 22 set, and for argument's sake we say that's

- 1 September 15th, so we begin fill and finish
- 2 that evening, when does that become available?
- 3 DR. ROBINSON: October 15th.
- 4 MEMBER PAVIA: A 30-day lag time.
- 5 DR. ROBINSON: Yes. Just one
- 6 slight thing there. We would, again, have
- 7 product by September 15th if we started
- 8 filling on August the 15th. And it would be
- 9 approximately about 60 to 80 million.
- 10 MEMBER GRABENSTEIN: It wouldn't
- 11 all have to be processed.
- 12 MEMBER GELLIN: So, just to be
- 13 clear, on August 15th you have 60 million bulk
- 14 antigen, you potentially have to play with to
- 15 finish some portion or all of it. Is that
- 16 right?
- DR. ROBINSON: That is correct.
- 18 MEMBER GELLIN: So, then given
- 19 that -
- 20 MEMBER GRABENSTEIN: Which, if I
- 21 remember correctly, is at least two or three
- 22 tiers in the prioritization scheme of the

- 1 nation, or the old one, anyway.
- 2 MEMBER GELLIN: Well, I wouldn't
- 3 be wedded to that. I would just think more
- 4 about what -- you've seen the planning
- 5 scenarios, I hope, from CDC about what they're
- 6 thinking about to envision venues. But I
- 7 think the question is, you can pick some of
- 8 the subsets. I mean, ACIP will have that
- 9 whole discussion about prioritization, as
- 10 well. But, again, I just wanted to hear sort
- of nominally, if the idea was one that you
- 12 were endorsing. And then, second, how you
- would approach what percentage of the 60
- 14 million available doses on that now Saturday,
- 15 August 15th, you would opt to put into
- 16 bottles?
- 17 MEMBER PAVIA: This is Andy. The
- 18 second piece that we want to understand, I
- 19 think, is the risk. If you bottle at 15
- 20 micrograms per 0.5 ML, it's certainly
- 21 practical and feasible to give .25 ML or 1 ML
- 22 of the most populations, not to the youngest

- 1 children. Would there be regulatory barriers
- 2 to doing that? Are we in that vaccine at risk
- 3 of being wasted, if we're within a one
- 4 dilution, basically.
- 5 MEMBER GRABENSTEIN: Anyone from
- 6 FDA wish to comment?
- 7 DR. ROBINSON: This is Robin
- 8 Robinson from BARDA. I just wanted to remind
- 9 people that in 2004, the NIH undertook studies
- 10 doing something similar, showing that there
- 11 was a sort of a dose varying effect with the
- 12 amount of antigen at that time.
- 13 MEMBER ROSE: Fine. The reason I
- 14 asked is my gut feeling in the absence of
- 15 regulatory or technical issues, things that I
- 16 haven't thought about, is that the risk is
- 17 relatively small compared to the upside of
- 18 committing at least a portion of that 60
- 19 million doses until the finish. And then the
- 20 second part of the question is how much? And
- 21 I'd love to hear other people.
- 22 MEMBER CANTRILL: Yes. This is

- 1 Steve Cantrill. Do we have an FDA opinion on
- 2 that in terms of if we move within the one
- 3 dilution range, that's still okay?
- 4 MEMBER GRABENSTEIN: This is John
- 5 Grabenstein. I'll speak from my own
- 6 experience, which is that it's not so much the
- 7 label on the vial, it's the package insert,
- 8 the prescribing information that accompanies
- 9 it, and declares the dose. You don't
- 10 literally have to have it on the vial, more or
- 11 less. I also say I'm subject to FDA
- 12 corrections, but it's mainly the accompanying
- 13 prescribing information, which can be changed.
- 14 MEMBER CANTRILL: So, we do have
- 15 some wiggle room there.
- 16 MEMBER GRABENSTEIN: I think.
- 17 MEMBER PAVIA: Yes. But
- 18 prescribing information could be developed
- 19 fairly rapidly between our nominal September
- 20 15th when the data package arrives. And I
- 21 don't know how long that needs to take, but
- 22 it's certainly much quicker than 30 days to do

- 1 the fill and finish process.
- 2 MEMBER CANTRILL: Steve Cantrill,
- 3 again. It makes sense to me that we commit
- 4 some amount of the vaccine to being finished
- 5 at the 15 microgram level. Again, since we
- 6 can change that based on -- if we gather
- 7 further immunogenicity information further
- 8 down the line, we can change the prescribing
- 9 information. And the trigger will not
- 10 necessarily be pulled on September 15h to
- 11 start the vaccination, but at least, it seems
- 12 to me, that gives us the most defensible
- 13 position in terms of risk-benefit, in terms of
- 14 hedging our bets.
- 15 MEMBER JAMES: This is Jim James.
- 16 I just don't see the downside to what Steve
- 17 just enunciated.
- 18 MEMBER GELLIN: This is Bruce. I
- 19 think the only downside, which I don't know,
- 20 is what Andy asked, is what's the risk? Will
- 21 you somehow waste this if you go ahead and use
- 22 it? So, I think we just need to be clear that

- 1 that's not the case, to be able to make this
- 2 equation.
- 3 MEMBER GRABENSTEIN: So, I'm not
- 4 hearing anybody saying oh, don't, stop, wait,
- 5 don't take this risk. So, just to crystallize
- 6 the conversation for the purposes of the
- 7 document and our vote, let me propose that we
- 8 do it this way; and that is, that we recommend
- 9 to the Department that on or about August
- 10 15th, they proceed to package several tens of
- 11 millions of doses, a precise number to be
- 12 determined by the Department, but we're giving
- 13 an order of magnitude based on what you know
- 14 at that point, which will be another month
- 15 from now.
- 16 MEMBER CANTRILL: Is that a
- 17 motion, John, because I would second that.
- 18 MEMBER SCANNON: Yes. This is Pat
- 19 Scannon. I think the only thing I would add
- 20 to that is that the 60 to 80 million doses
- 21 that Dr. Robinson talked about is what they
- 22 will have by that date. There will be more

- 1 vaccine following that, so that if you can
- 2 adjust dose, I don't see any reason you
- 3 shouldn't go ahead and bottle, and prepare the
- 4 available doses that are available by
- 5 September 15th.
- 6 MEMBER ROSE: This is Eric Rose.
- 7 Between August 15th and presumably early
- 8 September, when we'll have immunogenicity
- 9 data, how much actually can be filled and
- 10 finished?
- 11 MEMBER GELLIN: This is Bruce.
- 12 Let me just propose that one of the things we
- 13 talked about endlessly since we started all
- 14 this, is the importance of revisiting
- 15 strategies. So, I guess the question is, I
- 16 think what I understand is that you've got a
- 17 statement about what you want to do on August
- 18 15th. And then maybe that's up to you, but
- 19 then you consider whether you keep going, or
- 20 revisit it on date something, to see whether
- 21 or not that continues to make sense.
- 22 MEMBER ROSE: Yes, but when you

- 1 get the immunogenicity data, that would seem
- 2 to be the next decision point.
- 3 MEMBER SCANNON: So, the
- 4 prevailing sentiment appears to be to go ahead
- 5 with the 15 microgram dose until such time as
- 6 the immunogenicity data are available to see
- 7 if there's any dose adjustment.
- 8 MEMBER ROSE: I would agree with
- 9 that.
- 10 CAPT. SAWYER: Okay. I need
- 11 people to say their names, please. The person
- 12 who made the previous comments, Eric Rose.
- 13 Now, who agreed?
- 14 MEMBER CANTRILL: Steve Cantrill.
- 15 CAPT. SAWYER: Okay.
- 16 MEMBER SCANNON: Well, it was Pat
- 17 Scannon somewhere in there.
- 18 CAPT. SAWYER: Okay, Pat.
- 19 MEMBER GELLIN: So, this is Bruce.
- 20 The way that you phrase that, it implies
- 21 whatever you got, put it in a vial. Is that
- 22 what I understood? When you start, do it, and

- 1 then keep going until you're told not to?
- 2 That's different than some portion of 60, or
- 3 something.
- 4 MEMBER ROSE: Well, that's why I
- 5 asked the question, as to how much of this can
- 6 you do over that interval between the first
- 7 decision point and the second decision point?
- 8 If you can do all of it, then I think there's
- 9 a discussion around it.
- 10 MEMBER GRABENSTEIN: This is John
- 11 Grabenstein. I don't believe we should take
- 12 a finite number today, because we don't know
- 13 population sizes of the various cohorts. We
- 14 haven't heard their discussion to approach
- 15 that. ACIP will be considering it, Advisory
- 16 Committee on Immunization Practices, at the
- 17 end of July meeting, presumably, so that -- I
- 18 think our role is to decide whether or not to
- 19 say we want some product in mid-September, and
- 20 then as the other groups weigh in, then the
- 21 clarity of HHS action becomes clear.
- 22 MEMBER PAVIA: This is Andy. I

- 1 agree entirely with what John just said. I
- 2 think it's important that the number of doses
- 3 be informed in part by the target groups. And
- 4 another key element, which is the capacity
- 5 that the states develop to immunize with that
- 6 first batch of vaccine, so if only 20 million
- 7 doses can be administered in the first four
- 8 weeks after September 15th, there's not much
- 9 point delivering 60 or 80 million doses. So,
- 10 I would adopt John's wording.
- 11 MEMBER GRABENSTEIN: So, I have
- 12 the word processor, so what I've done is gone
- 13 to page 2 at the H1N1 vaccine section first
- 14 bullet. And what I have drafted at the moment
- is based on available data, the NBSB
- 16 recommends that HHS set a goal of having
- 17 several tens of millions of doses of
- 18 monovalent A/H1N1 vaccine available for
- 19 clinical use on or about September 15th, 2009.
- 20 MEMBER CANTRILL: Steve Cantrill.
- 21 I would say September 15th, or earlier, if
- 22 possible.

- 1 MEMBER JAMES: Or no later than.
- 2 MEMBER CANTRILL: Yes. Because if
- 3 you consider the logistics of getting that
- 4 vaccine out into the population, and actually
- 5 having it administered, again, we're playing
- 6 against the odds here. If it shows up in
- 7 early September, we're still going to be in a
- 8 world of hurt.
- 9 MEMBER GRABENSTEIN: Okay.
- 10 MEMBER JAMES: I would agree. Jim
- 11 James, with what Steve said. And, secondly,
- 12 just a question, do we need to clarify that
- 13 it's non-adjuvanted vaccine that we're
- 14 recommending?
- 15 MEMBER GRABENSTEIN: I'll add that
- 16 adjective, yes. I'll change it to by September
- 17 15th, and add unadjuvanted.
- 18 MEMBER JAMES: That sounds good.
- 19 MEMBER SCANNON: Do you want to
- 20 add wording about modification to that,
- 21 subject to later clinical data?
- 22 MEMBER GRABENSTEIN: I've got

1 based on available data at the entrance to the

- 2 sentence, beginning of the sentence.
- 3 MEMBER SCANNON: All right. Good.
- 4 MEMBER GRABENSTEIN: And, I want
- 5 to remind you we've got two other sections of
- 6 the document to cover, but are there other
- 7 parts of the vaccine section that you want to
- 8 discuss?
- 9 MEMBER ROSE: Well, if the
- 10 clinical data in September confirms that the
- 11 15 microgram dose is effective, then the
- 12 balance of what's available, as soon as
- 13 feasible, ought to be made available.
- 14 MEMBER GRABENSTEIN: That was Eric
- 15 Rose. Right.
- 16 MEMBER ROSE: Yes.
- 17 MEMBER GRABENSTEIN: Okay. Other
- 18 comments on the vaccine?
- 19 MEMBER ROSE: And, I quess a
- 20 corollary to that, if not, then a dose
- 21 adjustment ought to be rapidly made.
- 22 MEMBER GRABENSTEIN: Right.

- 1 MEMBER SCANNON: This is Pat
- 2 Scannon. I think what Eric means, is that you
- 3 wouldn't want this recommendation to become a
- 4 barrier to more extensive use of the vaccine.
- 5 MEMBER ROSE: There's a point of
- 6 iteration in this process that will come when
- 7 the clinical data with regard to 15 microgram
- 8 dose becomes available.
- 9 MEMBER GRABENSTEIN: Right. So,
- 10 that's covered in the following sentence about
- 11 additional studies with additional supplies.
- 12 And we've got, according to evolving
- 13 epidemiology multiple places in the document.
- 14 MEMBER PAVIA: This is Andy. Let
- 15 me ask one more question for Bruce, Robin, and
- 16 Anne. Would it be useful for this group to
- 17 reconvene by telephone after the ACIP meeting,
- 18 say in the first few days of August, to
- 19 consider a target size, and perhaps we could
- 20 be informed by -- at that point, by some of
- 21 the information coming back to Jay Butler's
- 22 group about state capacity?

- 1 MEMBER GRABENSTEIN: Is that one
- 2 of the tasks assigned to the ACIP, to pick a
- 3 population size?
- 4 MEMBER GELLIN: No, they're going
- 5 to discuss about the sequencing. They're
- 6 going to look -- they're going to do what they
- 7 always do, which is look at the epidemiology
- 8 and trying to figure out how best to apply a
- 9 vaccine for the largest benefit. And, the
- 10 epidemiology will come to some degree with
- 11 sizes. If you're going to say healthcare
- 12 workers, somebody is going to figure out that
- 13 size, so there will be those numbers that come
- 14 from it.
- I think, Andy, that's a good idea.
- 16 And I don't know again, I apologize for
- 17 missing the front end of this but I would
- 18 think that that gives you an opportunity to
- 19 revisit a bunch of discussions that have
- 20 happened, not only that one, but the VRBPAC
- 21 that's going to happen next week. So, I can't
- 22 speak for Nicki, but if she's not here, I

- 1 would suggest that you organize something
- 2 around that time to be able to revisit these
- 3 discussions in light of lots of information
- 4 that will flow at at least those two meetings.
- 5 MEMBER PAVIA: Thank you. In any
- 6 case, the Department seeks guidance from us
- 7 which you will or won't follow as to whether
- 8 to commit some portion, or all of those \$80
- 9 million to fill and finish.
- 10 MEMBER GELLIN: Nicki is on?
- 11 MEMBER CANTRILL: This is Steve
- 12 Cantrill. I'd like to generalize your
- 13 suggestion. I think that we should probably
- 14 schedule NBSB teleconferences once a month for
- 15 the next six months. Now, Leigh, you can tell
- 16 me if that's completely out of line, and
- 17 what's involved, but I would like to get that
- in the Federal Register so we can -- and we
- 19 can always cancel the meeting, if we have no
- 20 business. Because, obviously, this is a
- 21 dynamic situation, and we're going to have to
- 22 stay on top of it.

- 1 MEMBER GRABENSTEIN: So, in the
- 2 room, the HHS folks are taking that under
- 3 advisement, and we'll hear from them I think
- 4 towards the end of the call.
- 5 MS. MAZANEC: Thinking about it,
- 6 it can be more than once a month.
- 7 MEMBER GRABENSTEIN: So, we have
- 8 on the line Admiral Schuchat from CDC, and Jay
- 9 Butler, as well, if they have anything else to
- 10 add.
- 11 RADM SCHUCHAT: Yes, this is Anne
- 12 Schuchat. I'm sorry, I just was able to join,
- 13 and I'm not sure if there were questions about
- 14 vaccine planning, but I wanted to introduce
- 15 people who don't know him to Jay Butler, who
- 16 was the Health Officer of Alaska who's
- 17 rejoined us at CDC to lead our Vaccine
- 18 Implementation Planning Task Force, that is
- 19 working closely with Public Health and others
- 20 in terms of the implementation piece of
- 21 things, as well as the monitoring and
- 22 evaluation issues.

- 1 MR. BUTLER: Thank you, Anne.
- 2 I've been a mute participant, Star One
- 3 wouldn't get me in, but I have been listening
- 4 closely.
- 5 MEMBER GRABENSTEIN: Thank you.
- 6 So, I'm going to take one more comment on
- 7 vaccine. We're going to go talk about
- 8 antivirals, then diagnostics, and come back to
- 9 vaccine, if we need to. Are there any Board
- 10 comments about the antiviral, and other
- 11 therapeutic agents section?
- 12 MEMBER ROSE: Eric Rose. Maybe as
- 13 a specific nuance, now that we've clarified I
- 14 think substantially September 15th, if we're
- 15 seeing a second wave that's in late August or
- 16 early September, it sounds like the only thing
- 17 that we're going to have available at that
- 18 point would be antivirals. And the issue of
- 19 whether or not they should be used for post-
- 20 exposure prophylaxis, or even prophylaxis in
- 21 high-risk groups, or certain groups, I just
- 22 put out on the table.

1 MEMBER PAVIA: Eric, this is Andy.

- 2 Let me weigh in, if I can, on that.
- 3 Antivirals is sort of what I do, and I think
- 4 getting into the weeds of antiviral strategy
- 5 may not be the best use of our group's
- 6 expertise. I wonder whether there are other
- 7 groups that include more people who've done
- 8 the resistance work, who've done the clinical
- 9 trials, who've modeled it, who are the
- 10 appropriate people to contribute. That's just
- 11 my thought. But I've similarly struggled with
- 12 prophylaxis versus treatment since April of
- 13 2004.
- 14 MEMBER SCANNON: Yes, this is Pat
- 15 Scannon. I think that the -- and, Andy, I
- 16 think your comment is one -- I think that one
- 17 concern that I have is particularly thinking
- 18 about the immuno-compromised populations, and
- 19 their likelihood at having less than desirable
- 20 vaccine response. So, I'd appreciate your
- 21 comments about that.
- 22 MEMBER PAVIA: On that, speaking

- 1 one way or the other on that particular issue,
- 2 I just think that this Board comments on broad
- 3 countermeasure strategy, and I think we're
- 4 getting down into a CDC level of clinical
- 5 treatment advice. And I appreciate Anne's
- 6 thoughts, and Bruce's, as to whether it's best
- 7 handled by NBSB, or other mechanisms? We
- 8 could spend a lot of time on this. Five years
- 9 later we don't have the right answer, we need
- 10 one now. There are missing pieces to this
- 11 puzzle.
- 12 MEMBER GELLIN: Just quickly,
- 13 Andy. Do you have another mechanism in mind
- 14 that you're aware of?
- 15 MEMBER PAVIA: I was actually
- 16 thinking that the ad hoc advisory that Lyn
- 17 Finelli and others have been using for their
- 18 antiviral quidance, as well as what Tony does
- 19 for ACIP are probably appropriate advice. But
- 20 I'm willing to entertain any other idea on
- 21 this.
- 22 MEMBER GELLIN: Yes. So, maybe

- 1 somebody who can speak for them, can speak for
- 2 them.
- 3 MEMBER JAMES: This is Jim James.
- 4 I would just like to interject. I totally
- 5 agree with Andy, the vaccine question is
- 6 complex enough, but I think that's something
- 7 that is much more clear in terms of what type
- 8 of recommendation our Board can make back to
- 9 try and get the advice they're looking for.
- 10 In terms of the antivirals, I
- 11 mean, weeds is being euphemistic.
- 12 MEMBER GRABENSTEIN: Okay. So, I
- 13 want to move on. So, we're at the minute that
- 14 we should be going into public comment. I'm
- 15 going to ask the public to be patient with us,
- 16 just another couple of minutes while I'll see
- if there are any Board discussion points with
- 18 relation to the diagnostic section.
- 19 MS. HIGGS: Before we leave the
- 20 antivirals, this is Libby Higgs from NIH, one
- 21 update that Robin alluded to was with IV
- 22 Zanamivir, at the time of our meeting GSK

- 1 stated that they were not going to move
- 2 forward with data for an EUA use of their
- 3 intravenous product. Then they reversed that
- 4 decision and they said that the NBSB meeting
- 5 is quite helpful with regard to their decision
- 6 making process. So, I wanted the Board to
- 7 know that. I had a call from them this week
- 8 saying they couldn't be on this call, but
- 9 wanted me to convey that to you all.
- 10 MEMBER GRABENSTEIN: Thank you. We
- 11 appreciate that.
- 12 MEMBER ROSE: John, this is Eric
- 13 Rose. I don't believe -
- 14 (Simultaneous speech.)
- MR. SCHOENBURGER: I wanted to
- 16 question whether the National Biodefense
- 17 Science Board's prerogative to make a
- 18 recommendation with regard to the changing of
- 19 the fill of the seasonal vaccine to the
- 20 pandemic vaccine now, given that it sounds as
- 21 if the Board has made a tentative decision to
- 22 just not wait for clinical data, and to accept

- 1 the 15 microgram dose before such data are
- 2 available. Is that even a possibility? I
- 3 know people said that the plan was for the
- 4 companies to continue for the next month, I
- 5 believe, filling vials with the seasonal
- 6 vaccine. Is that a fixed thing, or can the
- 7 National Board recommend that no, we would
- 8 like to have the pandemic strain earlier?
- 9 MEMBER JAMES: This is Jim James,
- 10 again. Before answering, I don't think--maybe
- 11 I'm wrong--I don't think that has to be an all
- 12 or none. Maybe one or two of the producers
- 13 could be so informed.
- 14 MEMBER GELLIN: This is Bruce
- 15 Gellin, and maybe Robin will weigh in. But I
- 16 would -- maybe this is one where we need a few
- 17 facts before we make any recommendations, to
- 18 try to find out what the implications or
- 19 impacts would be of such a recommendation,
- 20 where there may be other flexibilities in the
- 21 system. So, I think I would frame it that
- 22 way, and get back to you about what the

- 1 options may be, rather than pulling the
- 2 trigger on this.
- 3 MEMBER GRABENSTEIN: And I assume
- 4 that they are so far along that almost all the
- 5 work has been invested.
- 6 MEMBER GELLIN: Again, I think
- 7 that that's where we need to know where this
- 8 stands, and what the risks and benefits of
- 9 such a -- of acting on such a recommendation
- 10 might be.
- 11 MEMBER GRABENSTEIN: Robin, a
- 12 quick comment on this?
- 13 MEMBER DRETCHEN: This is Ken
- 14 Dretchen. Again, if we're going to be meeting
- 15 potentially in two weeks, you know, the
- 16 beginning of August -
- 17 (Background noise.)
- 18 MEMBER DRETCHEN: -- make that
- 19 call.
- 20 MEMBER GRABENSTEIN: Okay. Thank
- 21 you. If there are any comments about
- 22 diagnostics, speak now, or you're going to get

- 1 overwhelmed by the other contents.
- 2 MEMBER ROSE: Before we leave
- 3 antivirals, I just want to state that I do not
- 4 believe, maybe a minority do, but I don't
- 5 think the question of how to use them,
- 6 particularly in the absence of vaccine, in the
- 7 presence of a pandemic wave is an in the
- 8 weeds, tactical question. I think it's a
- 9 strategic question.
- 10 MEMBER GRABENSTEIN: All right.
- 11 MEMBER ROSE: Drugs and quarantine
- 12 are the only strategy you have left then.
- 13 MEMBER GRABENSTEIN: Well, so,
- 14 Robin framed it up actually at the very
- 15 beginning, where he talked about should we
- 16 limit the use of the antivirals and save them.
- 17 So, let me turn to all the federal officials
- 18 who are around me and ask, which of the
- 19 advisory committees is going to address that
- 20 question? Have you put it to any of them yet?
- 21 Antivirals is typically part of the ACIP
- 22 supplement with the MMWR. Is that going to be

- 1 a question for that group, or do you want us
- 2 to go do a work stream with this Board to get
- 3 you that answer?
- 4 MEMBER GELLIN: This is Bruce
- 5 Gellin. I'm not aware that that antiviral
- 6 question of that ilk has been asked to a
- 7 federal advisory committee. When there was a
- 8 seeming shortage of antivirals several years
- 9 ago, there was a -- I think it was a
- 10 recommendation that came out of, ultimately,
- 11 IDSA. I don't think CDC actually weighed in
- 12 on that one, about limiting home stockpiles to
- 13 ensure that there was enough for seasonal flu.
- 14 That was, I think, 2005. So, it's not clear
- 15 to me, and maybe Anne could talk about what
- 16 ACIP might be prepared to do, but I don't
- 17 think that something like that, of shifting
- 18 the clinical use of a drug like this has been
- 19 something that these vaccine advisory
- 20 committees have done before.
- 21 RADM SCHUCHAT: Let me make a few
- 22 comments, and then Tony Fiore may want to add

- 1 to this. The ACIP traditionally does make
- 2 antiviral recommendations in conjunction with
- 3 their annual influenza vaccine
- 4 recommendations. And they did deliberate
- 5 quite a bit about this this year for seasonal
- 6 influenza because, as you know, there's been
- 7 challenges with seasonal H1N1, also Tamavir
- 8 resistance, and they issued some -- and then
- 9 there's been need to keep clinicians updated
- 10 on that matter.
- 11 CDC has also issued interim
- 12 guidance about antiviral use for -- in the
- 13 context of the H1N1 challenge. And those, I
- 14 think, have probably been updated at least
- 15 once since they were originally issued. At
- 16 the ACIP meeting in June, there was discussion
- 17 about updating the antiviral recommendations.
- 18 Remember that in most people you don't know,
- 19 which influenza you were exposed to for post-
- 20 exposure prophylaxis, or for treatment, you
- 21 don't know what kind of influenza you have
- 22 when those decisions are being made. So, I

- 1 think this was something that we both have had
- 2 the -- ACIP making progress on, and then, as
- 3 Andy mentioned, these various ad hoc groups
- 4 that included clinicians and outside experts,
- 5 so that more real time information could be
- 6 incorporated.
- 7 The general philosophy has been
- 8 focusing on treatment and use of prophylaxis
- 9 for those who had risk factors for
- 10 complications of influenza, and I think
- 11 there's a process in place to get those
- 12 updated. But, Tony could probably comment
- 13 further on this, because he was closer to it
- 14 all.
- 15 CAPT. FIORE: Right, thanks. This
- 16 is Tony Fiore, Influenza Division, CDC. The
- 17 ACIP did propose on antiviral recommendations
- 18 this past June, and focus was on treatment,
- 19 prophylaxis recordations are bound to be too
- 20 rapidly changing, and too subject to change
- 21 based on supply, and resistance, and so on.
- 22 So, ACIP suggested that CDC maintain a website

- 1 that keeps that updated.
- 2 MEMBER GRABENSTEIN: Okay. So,
- 3 I'm going to put this tangent of the
- 4 conversation on hold for a little bit, whether
- 5 there's some future work stream for some
- 6 committee or not, on hold for a minute,
- 7 because the public has been very patient, and
- 8 I would like to ask the operator to repeat the
- 9 instructions for how to indicate on your phone
- 10 line that you'd like to make a comment. We
- 11 have received one by email that we want to
- 12 address. And, operator, if you would go
- 13 ahead, please.
- 14 OPERATOR: Again, if you would
- 15 like to ask questions on the phone line,
- 16 please press Star and the number one on your
- 17 telephone keypad.
- 18 CAPT. SAWYER: Okay. While you
- 19 are all queuing up for the public talk, I
- 20 would like to read the one comment that we
- 21 received this morning. This says, "Dear NBSB:
- 22 I am not able to phone in on July 17th, but I

- 1 would like to put forward my deep concerns
- 2 about an adjuvant being used in the flu
- 3 vaccines being made to counteract the novel
- 4 H1N1 flu virus. I am a homemaker. I have two
- 5 sons, both with allergies, and history of
- 6 asthma. I am very, very worried about the
- 7 novel H1N1 virus, but I am even more worried
- 8 about the potential use of the MF59 squaline
- 9 vaccine adjuvant. I think MF59 could cause
- 10 autoimmune diseases to develop in my sons.
- I do understand that the vaccine
- 12 production is challenging, and that the
- 13 current production system is having problems
- 14 getting enough antigen produced. Even so, I
- 15 hope people will be informed as to which
- 16 vaccines have adjuvants and which do not.
- 17 Please let us have a choice in the matter.
- I would definitely have my sons
- 19 get a flu vaccine this fall, if I knew it had
- 20 no adjuvants. If it comes with adjuvants,
- 21 particularly if the adjuvant is MF59, I would
- 22 advise my sons to avoid the vaccine. I would

- 1 also advice my community about my deep
- 2 concerns. In these challenging times, we are
- 3 all hoping that the upcoming flu season is
- 4 mild. If may not be, but please don't have us
- 5 go from the frying pan to the fire by putting
- 6 out vaccine that harms us long-term.
- 7 Everything that I have read about MF59 makes
- 8 me think the numbers of reactions to it would
- 9 far out number the reactions that occurred in
- 10 the 1976 flu vaccination program. Please
- 11 protect us. Ellen Rice, Olympia, Washington."
- 12 MEMBER GRABENSTEIN: Thank you
- 13 very much. Operator, if you'll tell us what
- 14 calls we might have in the queue.
- 15 OPERATOR: Yes, sir. Your first
- 16 question comes from Nicholas Kelley.
- 17 MR. KELLEY: Hello?
- 18 MEMBER GRABENSTEIN: Yes. Please,
- 19 go ahead.
- MR. KELLEY: My question is
- 21 related to -- we've heard a lot about the work
- 22 going into the vaccine production, and

- 1 antigen, what could be there, but I heard
- 2 nothing about whether or not there's enough
- 3 syringes in the FNS for the distribution of
- 4 these millions of doses for the fall. And I
- 5 was wondering if the Board could address that,
- 6 or provide some comment to that.
- 7 DR. ROBINSON: This is Robin
- 8 Robinson, if I could address that, please,
- 9 from BARDA.
- 10 MEMBER GRABENSTEIN: Yes, please,
- 11 Robin Robinson.
- DR. ROBINSON: Yes. We have been
- in contact with the syringe and needle
- 14 manufacturers, the three that will be
- 15 providing, and we are making arrangements with
- 16 the appropriations that were just made
- 17 available from Congress to procure those, and
- 18 that would be commensurate with the amount of
- 19 vaccine that would be going out.
- 20 MEMBER GRABENSTEIN: Thank you.
- 21 Next question, please?
- 22 OPERATOR: The next question comes

- 1 from David Schonfeld.
- 2 MR. SCHONFELD: Hello. I had a
- 3 question regarding the vaccine study update
- 4 that was given. And may have been said, but
- 5 I didn't hear any information about the issue
- 6 of children, specifically, given that they're
- 7 going to be, obviously, a high-risk
- 8 population.
- 9 MEMBER GRABENSTEIN: Dr. Robinson,
- 10 can you answer that?
- 11 DR. ROBINSON: There will be
- 12 pediatric studies that will be occurring for
- 13 each of the vaccines, both by the
- 14 manufacturers and NIH.
- 15 MR. SCHONFELD: Are those studies
- 16 already planned for next week, or the
- 17 following week, as you described, or are they
- 18 coming later?
- 19 DR. ROBINSON: It depends on the
- 20 manufacturer, but the guidance given by FDA
- 21 was that they could start either at the same
- 22 time, or just right after the first dose was

- 1 given for the adult, we'd see if anything
- 2 adverse would happen.
- 3 MEMBER GRABENSTEIN: Thank you.
- 4 Next, please?
- 5 OPERATOR: Your next question
- 6 comes from Erin Mullen.
- 7 MS. MULLEN: Hello. My question
- 8 is in regards to the vaccine prioritization.
- 9 In looking at the recommendations from the
- 10 NBSB, I see that they look like the focus is
- 11 going to be on -- it would be on an age-basis
- 12 rather than the previous recommendations,
- 13 which had included critical infrastructure and
- 14 healthcare workers as priority groups. Is the
- 15 NBSB moving away from a recommendation to
- 16 include priority for critical infrastructure
- 17 and healthcare workers?
- 18 MEMBER GRABENSTEIN: So, this is
- 19 John Grabenstein. The way our report is
- 20 written is focusing on those at greatest risk
- 21 of disease, and one of our assumptions that
- 22 Dr. Pavia mentioned is that there's unlikely

- 1 to be the social disruption, as had been
- 2 feared in the highest hurricane-like
- 3 categories of a pandemic. But I'll let
- 4 anybody else from HHS or the Board comment, if
- 5 there's something additional to say.
- 6 MEMBER PAVIA: Yes. This is
- 7 Andrew Pavia. One of the things we did was to
- 8 really think who makes specific
- 9 recommendations, and recommendations on
- 10 specific target groups are developed with the
- 11 advice of ACIP and CDC, so we are not, in
- 12 fact, changing recommendations or priority
- 13 groups. What we're doing for planning
- 14 purposes, we're making some assumptions about
- 15 what the epidemiology suggested were likely to
- 16 be target groups after ACIP has given it due
- 17 consideration.
- 18 MEMBER GRABENSTEIN: Great. Thank
- 19 you. Next question, please?
- 20 OPERATOR: Your next question is
- 21 from Jeff Bowman.
- MR. BOWMAN: Yes, thank you.

- 1 First of all, recognizing the importance of
- 2 the human capital healthcare workers,
- 3 alongside the supplies of retrovirals,
- 4 respirators, et cetera, et cetera, my question
- 5 pertains to healthcare worker exposure
- 6 management, and the significance related to
- 7 vaccine, diagnostic testing, and antivirals.
- 8 And I'm wondering if there have been any
- 9 provisions for healthcare worker surveillance
- 10 as a part of monitoring vaccine effectiveness
- 11 following confirmed exposures to H1N1. And
- 12 the second part of that is, are there any
- 13 provisions for hospitals and providers in
- 14 order to obtain confirmatory H1N1 testing when
- 15 state health departments are limiting access,
- 16 and the private labs do not possess the
- 17 confirmatory test.
- 18 As you may be aware, the
- 19 significance of managing healthcare worker
- 20 exposures yields not only potentially sick and
- 21 ill healthcare workers, and contributing to
- 22 nosocomial spread, but it also undermines our

- 1 infrastructure of people. And, on top of
- 2 that, there's quite a bit of cost associated
- 3 with not only the lost time, but also the cost
- 4 associated with the use of a critical supply
- 5 of antivirals.
- 6 And I think with the limits on
- 7 testing, and limited availability, we're going
- 8 to see increased use of the antivirals. And
- 9 I'm concerned that with the limits we have on
- 10 diagnostic testing, it will disrupt our
- 11 epidemiological investigations, and increase
- 12 the utilization of a critical resource.
- 13 MEMBER GRABENSTEIN: This is John
- 14 Grabenstein. We do make a comment about
- 15 encouraging the dissemination of a bunch of
- 16 these laboratory tests and reagents to
- 17 clinical care laboratories more than just
- 18 public health laboratories, I think alluding
- 19 to one of the issues you cited. Andy, do you
- 20 want to make any other comments about
- 21 surveillance, or the like?
- 22 MEMBER PAVIA: I think that as far

- 1 as what's going on, that's really a key
- 2 question. I think it's pretty clear from the-
- 3 our diagnostic recommendation that we
- 4 recognize and we're really emphasizing the
- 5 importance of having accurate diagnostics
- 6 available for a variety of reasons that have
- 7 to do with local epidemiologic control, as
- 8 well as management. The NVAC, the National
- 9 Vaccine Advisory Committee, which is handling
- 10 issues about safety monitoring
- 11 recommendations, the night before last in
- 12 discussions with CDC and a fairly complex
- 13 discussions about vaccine effectiveness and
- 14 safety monitoring amongst healthcare workers,
- 15 and I know that's being considered by CDC. I
- 16 don't know if Jay or Anne want to comment.
- 17 MEMBER GRABENSTEIN: Anything else
- 18 from CDC on that? Okay. Are there any other
- 19 questions or comments from the public?
- 20 OPERATOR: There are no further
- 21 questions.
- 22 MEMBER GRABENSTEIN: Thank you.

- 1 Okay. So, let's come back to the Board
- 2 discussion. I want to -- we have 12 minutes
- 3 left in the hour, so I want to focus on the
- 4 procedural issue of conveying a document from
- 5 the -- adopting a document by the Board to
- 6 convey to the Secretary and the Department.
- 7 So far, the only change that we've made to the
- 8 document is on page 2 in that first section
- 9 within the H1N1 vaccine, the first bullet of
- 10 the H1N1 vaccine. And I'll just read it
- 11 again, and I'll make it a motion this time.
- 12 And if somebody wants to second that, that
- 13 would be great. And it would be substitution,
- 14 as follows.
- 15 "Based on available data, the NBSB
- 16 recommends that HHS set a goal of having
- 17 several tens of millions of doses of
- 18 unadjuvanted monovalent A/H1N1 vaccine
- 19 available for clinical use not later than
- 20 September 15th, 2009. To achieve this, HHS
- 21 should pursue", and the balance of the bullet.
- 22 MEMBER CANTRILL: John, Steve

- 1 Cantrill. I second that.
- 2 MEMBER GRABENSTEIN: Okay. Let me
- 3 just take a vote. I'm not Chair, I'm
- 4 Moderator. Leigh is Chair. Leigh can call
- 5 for the vote.
- 6 CAPT. SAWYER: Okay. So, I would
- 7 like to have a vote. Now, do you just want to
- 8 vote on all -
- 9 MEMBER GRABENSTEIN: No, just the
- 10 amendment.
- 11 CAPT. SAWYER: Okay. I'd like to
- 12 hear a vote from the members who agree that we
- 13 should make this change that was just read by
- 14 John Grabenstein. Let's go around. We need
- 15 your name. I'm trying to find my list of names
- 16 here. Okay. Here we go, Patricia -
- 17 MEMBER ROSE: Leigh, before we do,
- 18 should we get some other adoption of the rest
- 19 of the report unamended, unless there is
- 20 anything we -- and include those two together,
- 21 so we don't have to -
- 22 MEMBER GRABENSTEIN: We could do

- 1 that. Is there a -- let me ask if there is
- 2 people who object vigorously to that
- 3 amendment, and then we can just make it one
- 4 master adoption.
- 5 MEMBER ROSE: Yes.
- 6 MEMBER GRABENSTEIN: Any vigorous
- 7 objection? Okay. We'll save it for later for
- 8 the full vote. Roberts is turning over in his
- 9 grave, but that's okay. All right. Okay.
- 10 So, are there other -- should we return to any
- 11 other points of discussion from earlier? What
- 12 did I table? I tabled how to address
- 13 antiviral use, whether to change from a
- 14 strategic level, as opposed to clinical level
- in terms of reserving certain category,
- 16 classes of antivirals, or whatnot. Was there
- 17 anything else that I -- just speak up, any
- 18 other points that you think we need to
- 19 address?
- 20 MEMBER JAMES: The motion you
- 21 tabled, is that -- are we going to discuss
- 22 that now, or is that tabled for future

- 1 discussion?
- 2 MEMBER GRABENSTEIN: Go ahead and
- 3 discuss it now.
- 4 MEMBER JAMES: Just quickly, I
- 5 totally agree, it's a strategic issue, but I
- 6 think it's something where when we're dealing
- 7 with the antivirals, we already have the
- 8 product. The recommendations will be made as
- 9 this thing unfolds.
- 10 With regard to the vaccine, I
- 11 think we have the ability to potentially
- 12 influence how we develop a new product, or
- intervention. And that's why I think we need
- 14 to focus on the vaccine, and leave the
- 15 recommendations on specific use to other more
- 16 informed bodies.
- 17 MEMBER GRABENSTEIN: Thank you.
- 18 Other comments?
- 19 MEMBER ROSE: This is Eric Rose.
- 20 My understanding of the antiviral stockpile
- 21 for influenza is it's intended use is for
- 22 therapeutic use. And that there is no, or a

- 1 relatively small stockpile for prophylaxis.
- 2 My only point here is that if there is an
- 3 earlier wave of H1N1 that precedes the
- 4 availability of vaccine, though there is
- 5 antiviral drug available for therapeutic use
- 6 that have been stockpiled with that intent, I
- 7 think that consideration for using a portion
- 8 of it for prophylactic use, or that
- 9 feasibility, at least, ought to be considered.
- 10 And to not wait until we're confronted with it
- 11 at the time.
- 12 MEMBER GRABENSTEIN: All right.
- 13 MEMBER PAVIA: This is Andy. I
- 14 totally agree that it needs to be discussed.
- 15 There are a lot of elements that go into that
- 16 discussion, how to fix Zanamivir, the speed
- 17 with which you burn through drugs using it for
- 18 prophylaxis rather than treatment.
- 19 MEMBER ROSE: Sure. I agree.
- 20 MEMBER PAVIA: So, I think that
- 21 whoever addresses that needs to start with --
- 22 needs to put a significant amount of time

- 1 into it, and needs to review the data that we
- 2 have, and the data that we need in some
- 3 detail. Our plate is pretty full. We can
- 4 certainly tackle that, if we want, but we're
- 5 certainly not going to be able to get to it on
- 6 this phone call, or in this document.
- 7 MEMBER GRABENSTEIN: Right.
- 8 MEMBER ROSE: I'll ask again, I
- 9 fully agree. My only point is that I just
- 10 want to have some comfort that somebody is
- 11 going to be doing it. And I haven't heard
- 12 that yet. The ball hasn't landed anywhere.
- 13 MEMBER GRABENSTEIN: All right.
- 14 So, even in the half-day discussion we had in
- 15 Bethesda, we acknowledged that we scratched
- 16 the surface with antivirals, so I think the
- 17 question is, does the Board -- does the NBSB
- 18 take this issue of the antivirals on in the
- 19 relative short term. It may mean more
- 20 meetings for us, or travel, potentially
- 21 linking up with the expertise of CDC, and
- 22 perhaps with ACIP given their previous work in

- 1 the antiviral section of the MMWRs. Should we
- 2 take this one? Should we defer it to another
- 3 board, or should we not get involved? I think
- 4 that's the question for us?
- 5 MEMBER SCANNON: This is Pat
- 6 Scannon. We could put wording to the extent
- 7 that consideration should be given to
- 8 addressing this, whether it's done by us, or
- 9 others. And, again, I think our
- 10 recommendations are going to be seen by other
- 11 advisory boards, and this could be helpful in
- 12 their deliberations.
- 13 MEMBER BERKELMAN: This is Ruth
- 14 Berkelman. We could wait, and have HHS take
- it under advisement that we are recommending
- 16 this be considered. And if they don't have
- 17 the ball land somewhere, then the NBSB takes
- 18 it up.
- 19 MEMBER ROSE: I agree with that.
- DR. ROBINSON: John, this is Robin
- 21 Robinson from BARDA.
- MEMBER GRABENSTEIN: Yes.

- DR. ROBINSON: The Department
- 2 deliberated on this in 2007, and came to the
- 3 conclusion, and then as was reasonable,
- 4 recently had started reopening the
- 5 deliberations again on the questions of
- 6 prophylaxis, and to whom, and how much. So,
- 7 any assistance you can provide would go a long
- 8 way with what we're already doing.
- 9 MEMBER GELLIN: If Tony Fiore, if
- 10 he's on, he might want to speak to the ACIP's
- 11 Influenza Working Group, which is, my guess,
- 12 would be the one place where there's the
- 13 technical expertise for this to land. If he
- 14 wants to speak to that, fine. Otherwise, I
- 15 think what you propose is this should be
- 16 looked at by somebody, get back to us about
- 17 who, and then if there's nobody else doing it,
- 18 then consider NBSB doing it. Tony, are you
- 19 on?
- 20 CAPT. FIORE: Yes, I'm on. As a
- 21 couple of the earlier subjects, Dr. Pavia and
- 22 Dr. Robinson mentioned planning about use of

- 1 antivirals for chemoprophylaxis, and the
- 2 scenarios that had antivirals being used
- 3 extremely rapidly when you opened things up
- 4 for chemoprophylaxis. That's important, and
- 5 I'm not sure that's changed. We have had a
- 6 wide range of views when we talked about this
- our work group called many, for example, who
- 8 represent local and state public health
- 9 departments have been concerned about
- 10 widespread use and long-term use of
- 11 chemoprophylaxis quickly depleting antiviral
- 12 stockpiles. And I think that sort of also
- 13 speaks to the concerns that the modelers had
- 14 when this was discussed back in 2007 about how
- 15 quickly one might go through prophylaxis. We
- 16 can keep revisiting it, and certainly in the
- 17 context of changes in severity of illness or
- 18 particular groups that are at higher risk, a
- 19 view that you might be -- where
- 20 chemoprophylaxis might be focused on.
- 21 Certainly, we can take it up.
- 22 MEMBER GRABENSTEIN: All right.

- 1 So, what I've heard -- so, at a minimum, the
- 2 Board is offering to HHS that if they wish us
- 3 to address this question, or assist in
- 4 addressing the question, we are available to
- 5 assist you. If somebody from the Board wants
- 6 to make a stronger motion, now would be the
- 7 time to do it.
- 8 CAPT. FIORE: Sir, this is Tony
- 9 Fiore. I forgot to add one thing, which is
- 10 when Anne talked about antivirals, we
- 11 typically do discuss within our work group
- 12 with clinicians, such as Dr. Pavia, to discuss
- 13 them. It is a one vaccine focused work group.
- 14 MEMBER JAMES: Dr. James here. If
- 15 what John said was put forth as a motion, I
- 16 would second that.
- 17 MEMBER SCANNON: Well, coming back
- 18 this is Pat Scannon. Coming back to Eric
- 19 Rose, what he raised, I don't want to speak
- 20 for Eric, but what he raised, that I heard
- 21 was, there's a particular issue if the H1N1
- 22 virus starts showing up in August before

- 1 vaccine is available. So, I think that it's
- 2 not just a matter of ongoing consideration of
- 3 even prophylaxis using antivirals, it's
- 4 particularly in the setting if there's an
- 5 early emergence of the virus before vaccine is
- 6 available, consideration needs to be given to
- 7 modifying the use of antivirals to accommodate
- 8 that until vaccines are available. Eric, do
- 9 you have any comment?
- 10 MEMBER ROSE: That's exactly my
- 11 point, Pat.
- 12 MEMBER GRABENSTEIN: All right.
- 13 MEMBER ROSE: That very specific
- 14 narrow question, a strategic question.
- 15 MEMBER GRABENSTEIN: All right.
- 16 So, the Board is making itself available to
- 17 the Department to assist in addressing this
- 18 question. All right.
- 19 MEMBER ROSE: I think that's fine.
- 20 MEMBER GRABENSTEIN: It's 1:59 by
- 21 my watch, so I'm going to give one more chance
- 22 for comments from the Board members, and then

- 1 we'll proceed to a vote on the report with the
- 2 addition of the substituted clause I read out.
- 3 Any last points of discussion? Hearing none,
- 4 all right. So, we have -- the motion is to
- 5 adopt the report of the Working Group with the
- 6 amendment of the first bullet in the H1N1
- 7 vaccine section, and relay it to the Secretary
- 8 and the Department. And we'll leave the
- 9 antiviral as a verbal, so we don't have to
- 10 quibble over the wording before we do the
- 11 vote.
- 12 CAPT. SAWYER: Okay. So, we will
- 13 take a vote on that now. I don't know if
- 14 Patty Quinlisk has joined. Ruth Berkelman, do
- 15 you agree with this?
- MEMBER BERKELMAN: Yes.
- 17 CAPT. SAWYER: Cantrill?
- 18 MEMBER CANTRILL: Yes.
- 19 CAPT. SAWYER: Roberta Carlin?
- 20 MEMBER CARLIN: Yes.
- 21 CAPT. SAWYER: Al Di Rienzo?
- 22 MEMBER DI RIENZO: Yes.

- 1 CAPT. SAWYER: Ken Dretchen?
- 2 MEMBER DRETCHEN: Yes.
- 3 CAPT. SAWYER: John Grabenstein?
- 4 MEMBER GRABENSTEIN: Yes.
- 5 CAPT. SAWYER: Jim James?
- 6 MEMBER JAMES: Yes.
- 7 CAPT. SAWYER: Tom Mac Vittie?
- 8 MEMBER MAC VITTIE: Yes.
- 9 CAPT. SAWYER: John Parker?
- 10 MEMBER PARKER: Yes.
- 11 CAPT. SAWYER: Andy Pavia?
- 12 MEMBER PAVIA: Yes.
- 13 CAPT. SAWYER: Eric Rose?
- 14 MEMBER ROSE: Yes.
- 15 CAPT. SAWYER: Pat Scannon?
- 16 MEMBER SCANNON: Yes.
- 17 CAPT. SAWYER: Okay. So, we will
- 18 be sending these recommendations forward as
- 19 approved by the NBSB.
- 20 I'd like to thank everyone for
- 21 their participation today. Are there any
- 22 other questions of the Board members at this

- 1 moment?
- 2 MEMBER SCANNON: Yes. This is Pat
- 3 Scannon. Steve Cantrill brought up the
- 4 question of additional meetings. Is this time
- 5 to bring that up, or should that be discussed
- 6 on -
- 7 CAPT. SAWYER: Well, has Dr. Lurie
- 8 joined again? I know that she -- we met with
- 9 her briefly this morning, and I feel that I
- 10 can state that Dr. Lurie is very interested in
- 11 engaging the Board, and continuing
- 12 discussions, which we'd like to do on a more
- 13 regular basis. We will be putting a notice in
- 14 the Federal Register to this point. The
- 15 question is really how regular, if it would be
- 16 every two weeks, or once a month. So, we will
- 17 need to convene an administrative meeting of
- 18 the Board to learn of your availability, but
- 19 that is the intention, I believe, of the
- 20 Department, and of Dr. Lurie, to have more
- 21 dialogue with the Board, so that we're able to
- 22 have updates, and be more on top of things, so

- 1 that when decisions need to be made, we will
- 2 be prepared to do so.
- 3 MEMBER JAMES: This is Jim James.
- 4 With the rapidity that this might change over
- 5 the next couple of months, I really think we
- 6 should be looking at every two weeks, at least
- 7 telephonically.
- 8 MEMBER CANTRILL: I just wanted to
- 9 avoid the FACA overhead that sometimes
- 10 hamstrings us in terms of how fast we can
- 11 respond. So, I would say even tentatively
- 12 scheduling them, and we can always cancel them
- 13 if there's no business.
- 14 MEMBER JAMES: Precisely.
- 15 CAPT. SAWYER: Yes. We will
- 16 actually do that. We will proceed with the
- 17 Federal Register notice indicating that we
- 18 will be having these regular meetings. I know
- 19 that this is the approach that the NVAC has
- 20 taken, and we will follow that as the example.
- 21 MEMBER PAVIA: And, Leigh, the
- 22 other thing we should consider maybe times

- 1 when we need to have informational meetings,
- 2 where there are space for information only, so
- 3 we may want to turn some of those into working
- 4 group meetings, if we need to.
- 5 CAPT. SAWYER: Yes. I think that
- 6 that would be very helpful. In fact, I'd like
- 7 to thank those, and maybe, Andy, you would
- 8 like to do this. I know that it was of great
- 9 benefit to the Working Group to have the
- 10 participation of the experts that were
- 11 invited. And I know many of them, although
- 12 you can't see them on our list of calling in
- 13 today, are on the phone today and listening to
- 14 this, so we greatly appreciate the
- 15 participation of these experts, and we look
- 16 forward to further opportunity to work with
- 17 you.
- 18 MEMBER CANTRILL: Steve Cantrill.
- 19 I'd like to thank you and Andy for the
- 20 marvelous job you guys did for setting up that
- 21 conference, which I think was really earth-
- 22 breaking. And I'd like to also thank John

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1 Grabenstein for the fine work he's done in
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- 2 terms of putting the finishing touches on this
- 3 project.
- 4 CAPT. SAWYER: Thank you. Okay.
- 5 With that, I'd like to close this meeting then
- 6 today, and we look forward to more
- 7 opportunities for this discussion in the
- 8 future. Thank you.
- 9 (Whereupon, the proceedings went
- 10 off the record at 2:05 p.m.)
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- 21
- 22

A	acutely 15:16	adults 45:8,10	101:19 112:2	Anne's 90:5
ability 9:20 26:13	ad 90:16 98:3	47:22 49:19	aid 48:14	announcement 5:7
112:11	adamantines 52:4	advanced 42:17	Al 5:21 120:21	announcing 10:16
able 5:8 10:9 13:10	adapted 40:19	43:3 50:9	Alaska 87:16	annual 97:3
19:22 22:22 23:2	add 34:6,9 46:22	advantage 24:19	ALBERT 1:13	answer 20:2 31:5
	77:19 82:15,17,20	40:16 47:13	Alignment 50:4	32:18 65:4 67:20
23:3,7 28:19	87:10 96:22 118:9	adverse 104:2	allergies 100:5	90:9 96:3 103:10
29:17 30:19 37:4	addition 55:16	advice 8:22 9:21	allow 37:2 55:19	answering 93:10
47:2 61:19 77:1	120:2	14:16 16:3,7,8,19	allowed 68:8	anti 53:9
86:2 87:12 99:22	additional 21:10	17:4 22:8 25:6	allowing 25:14	antibiotic 51:5
114:5 122:21	41:9,10 48:6	90:5,19 91:9	allows 71:9	antibiotics 43:11
absence 8:12 69:17	63:13 84:11,11	101:1 105:11	alluded 91:21	55:1 58:22
74:14 95:6	105:5 122:4	advise 100:22	alluding 107:18	anticipate 45:4
accelerate 17:12	address 11:12 34:3	advisement 87:3	alongside 106:3	anticipated 28:22
accept 66:5 92:22	51:8 95:19 99:12	115:15	alternate 53:1	29:18 30:2 43:9
acceptable 46:9	102:5,8 111:12,19	advisor 14:14	54:17	44:5 45:20 51:22
acceptance 46:11 access 5:3 13:1	118:3	advisory 4:7 8:16	alternative 29:15	54:19,22 59:3
	addressed 10:18	8:17,18 13:22	ameliorate 51:3	antigen 18:6 19:18
106:15	addresses 113:21	16:2 49:7 67:11	amend 25:1	26:2,5 28:16
accommodate	addressing 115:8	80:15 90:16 95:19	amend 25:1	41:16 64:1 72:14
119:7	118:4 119:17	96:7,19 108:9	111:3 120:6	74:12 100:14
accompanies 75:8	Adirim 2:2 23:13	115:11	American 16:18	102:1
accompanying	23:14	aeon 24:5	Americans 47:3	antigenicity 28:2
75:12	adjective 82:16	Aeronautics 2:14	Amivir 20:16	antiviral 42:13,22
accord 36:12	ADJOURN 3:21	Affairs 2:6 12:16	amount 28:15 29:8	43:2,9 51:14
accurate 57:14	adjust 78:2	affect 10:2,3	30:4 35:22 36:9	53:16 54:19 58:21
108:5	adjustment 79:7	age 47:22 49:22	47:17 74:12 76:4	88:10 89:4 90:18
achievable 53:14	83:21	agencies 8:20 12:7	102:18 113:22	96:5 97:2,12,17
achieve 41:8 58:7	adjuvant 19:18	Agency 2:12	amplification-ba	98:17 111:13
109:20	20:8 26:4 30:1	Agenda 3:9 23:20	57:15	112:20 113:5
acid 57:15	32:6 33:5 42:2	agents 43:10 51:22	amplifiers 45:13	115:1 117:11
ACIP 18:21 50:14	100:2,9,21	53:3 55:1 88:11	Andrew 1:20 105:7	120:9
73:8 80:15 84:17	adjuvants 50:1	ages 36:13	Andy 3:13 6:10	antivirals 11:10
85:2 90:19 95:21	100:16,20,20	age-basis 104:11	23:2 32:14,16	15:8 20:13 31:6
96:16 97:1,16	administered 64:4	age-stratified 49:9	38:15 39:16 60:6	35:7 37:22 40:7
98:2,17,22 105:11	81:7 82:5	aggressively 33:20	68:16 73:17 76:20	42:5,17 50:20
105:16 114:22	administration	ago 24:4 96:9	80:22 84:14 85:15	51:2,17 53:4 54:5
ACIP's 116:10	2:14 50:11 53:2	agree 79:8 81:1	89:1,15 90:13	54:8 56:19 59:13
acknowledged	administrative 3:2	82:10 91:5 110:12	91:5 98:3 107:19	88:8,18 89:3
114:15				,
acknowledgment	122:17 Admiral 87:8	112:5 113:14,19 114:9 115:19	113:13 121:11	91:10,20 95:3,16 95:21 96:8 106:7
36:15			124:7,19	
act 8:18 45:13	adopt 81:10 120:5	120:15	and/or 53:21	107:5,8 111:16
acting 94:9	adopted 60:14	agreed 79:13	Animal 2:3	112:7 114:16,18
action 12:12 44:10	adopting 109:5	ahead 5:7 19:5,7	Anne 84:16 87:11	117:1,2 118:10
80:21	adoption 110:18	63:15,15 69:4,5	88:1 96:15 108:16	119:3,7
actions 16:3 21:10	111:4	69:17 70:6 76:21	118:10	anybody 34:5 63:1
55:15,16	adult 104:1	78:3 79:4 99:13	Annelli 2:3 7:4,5	64:6 77:4 105:4
	<u> </u>	<u> </u>	<u>l</u>	<u>l</u>

anyway 73:1 74:14 76:20 80:5 70:7,14,19 71:5,8 background 64:15 **beyond** 18:8 63:6 71:8.16 72:8.13 **Biodefense** 1:1 3:5 apologize 85:16 96:6 94:17 asking 19:15 69:1 **apparent** 8:3 9:18 73:15 77:9 78:7 balance 19:11 3:18 4:5.13 11:7 78:17 84:18 88:15 apparently 26:11 **ASO3** 32:7 83:12 109:21 12:1 39:4,19 **appear** 10:2 42:6 aspects 15:12 94:16 118:22 **ball** 114:12 115:17 92:16 53:8 **ASPR** 12:10 **Authority** 50:10 **BARDA** 24:6 47:1 **Biologic** 67:11 appears 79:4 **Assays** 43:17 57:12 authorization 74:8 102:9 115:21 **Biomedical** 50:9 20:10 37:8 applicable 48:1 assess 9:18 barrier 84:4 **bit** 16:5,16 17:10 **apply** 85:8 assessment 70:5 autoimmune barriers 53:13 26:13 97:5 99:4 **applying** 46:13 assigned 85:2 100:10 54:10 58:5,8 74:1 107:2 appreciate 5:11 assist 118:3.5 availability 41:12 **based** 20:3 21:11 **black** 14:5 59:9 89:20 90:5 119:17 41:18 44:7 58:20 27:6 48:21 66:14 **board** 1:1 3:5,18 59:4 107:7 113:4 92:11 124:14 assistance 116:7 68:6 76:6 77:13 4:6,14 8:17 9:6,7 **Assistant** 3:8 11:20 approach 41:21 122:18 81:15 83:1 98:21 9:12,15,21,22 73:13 80:14 12:4,20 14:12 available 11:12 109:15 10:18 11:2,7,13 123:19 25:3 39:12 19:1,22 28:1 29:8 basically 28:15 11:15 12:1 13:6,6 approaches 52:22 associated 107:2,4 29:11 30:8 31:19 37:3 74:4 16:2 22:5,18,22 53:16,17 **assume** 31:17 32:1 37:15,20 **basis** 15:18 19:14 24:22,22 25:14,16 44:19 45:16 64:22 41:5 42:3,11,22 31:9 32:9 33:18 appropriate 35:3 41:15 46:17 54:21 41:10 44:10.11 43:4 46:18.20 65:1 69:18 122:13 39:5,19 59:11,17 94:3 47:4 54:11 55:17 assuming 31:12 47:11,16 50:17 **batch** 81:6 68:14 69:2,14 58:22 89:10 90:19 64:11 67:19 53:17 57:16 60:2 bear 63:14 70:11 88:9 90:2 appropriations assumption 47:1 60:3 63:12 65:1 beginning 27:8 91:8,17 92:6,21 102:16 assumptions 40:14 67:22 69:9 70:1,4 83:2 94:16 95:15 93:7 96:2 102:5 approval 53:14 71:18 72:2 73:14 behalf 12:2 44:14,17 45:6 105:4 109:1,5 54:7 51:1 55:6 104:21 78:4.4 79:6 81:15 believe 22:21 23:4 114:17 115:3 approved 42:21 105:14 81:18 83:1,12,13 35:2 38:11 48:2 118:2,5 119:16,22 43:9 54:19 121:19 assure 4:15 84:8 88:17 93:2 63:18 80:11 92:13 121:22 122:11,18 approves 25:2 102:17 108:6 93:5 95:4 122:19 122:21 **asthma** 100:6 approximately asymptomatic 109:15,19 113:5 **benefit** 42:20 46:5 **boards** 115:11 31:22 72:9 46:11 51:15 85:9 **Board's** 92:17 42:10 118:4 119:1.6.8 **April** 24:16 89:12 attack 45:7 119:16 124:9 **bodies** 112:16 area 8:5 55:5 attempt 28:20 avoid 100:22 123:9 **benefits** 51:11,20 **Bonnie** 7:13 **attend** 61:19 areas 12:22 35:14 aware 15:16 90:14 94:8 **Boris** 7:14 **bottle** 70:6 73:19 39:22 48:19 60:12 attention 16:13 96:5 106:18 Berkelman 1:12 62:11 68:20 24:18 38:3 **A/H1N1** 41:14 5:17 115:13,14 78:3 arena 50:19 56:13 attentive 9:22 81:18 109:18 120:14,16 bottled 64:3 57:3 attenuated 28:18 A/H3N2 52:5 **Berry** 2:4 7:15,16 **bottles** 73:16 argument's 71:22 29:18 31:3 41:20 **Besser** 2:6 7:13 **bottling** 67:21 В 49:4 **arm** 30:13 **best** 18:19 44:21 70:17 **B** 52:5 **Army** 2:17 attractive 53:7,9 52:12 85:8 89:5 **bound** 98:19 back 14:3 18:4 **Bowman** 105:21,22 arrangements Auchincloss 7:14 90:6 33:10 52:19 59:6 102:15 augmented 57:10 Bethesda 24:8 Branch 9:11 67:5 84:21 88:8 array 20:4 **August** 30:11 31:17 39:21 114:15 breaking 124:22 91:8 93:22 109:1 arrives 75:20 34:19 36:1 60:2 **bets** 76:14 **brief** 41:1 116:16 117:14 articulated 48:21 63:10.16 64:11 better 27:17,18,22 **briefly** 122:9 118:17.18 asked 8:10 10:4 65:17 66:3,7 70:2 **Brigadier** 1:15 44:3

bring 57:2 122:5 96:11 97:11 98:16 **choice** 100:17 **COL** 2:17 7:11 81:20,20 82:2 98:22 105:11 **choices** 55:18 61:15 **broad** 90:2 86:11,12 109:22 collection 66:10 **brought** 63:14 110:1 120:17,18 108:12,15,18 **choose** 67:21 collective 46:13 122:3 122:3 123:8 114:21 chooses 14:18 **Colonel** 7:10 browser 38:19,22 celecoxib 53:12 **chose** 31:20 combination 53:3 124:18,18 **Bruce** 2:9 7:14 **capacity** 37:1 47:4 Center 2:12 circulate 44:20 come 18:6 35:21 55:20 56:6,13 **Centers** 2:8 50:8 circulation 55:9 52:19 67:5 84:6 68:18 76:18 78:11 79:19 84:15 93:14 57:2,9,11,18 58:1 certain 88:21 circumstances 8:19 85:10,13 88:8 96:4 58:5 81:4 84:22 111:15 40:20 109:1 **Bruce's** 90:6 capital 106:2 certainly 25:19 **cited** 107:19 comes 100:20 **bulk** 26:3.4 29:11 Capt 3:4,19,22 4:3 29:19 30:12.19 **Clare** 15:13 101:16 102:22 5:16,19,21 6:1,3,5 62:10 73:20 75:22 31:19 72:13 clarified 88:13 104:6 **bullet** 62:20 81:14 6:7,10,12,14,16 114:4,5 117:16,21 **clarify** 40:13 59:16 **comfort** 114:10 109:9.21 120:6 6:21 7:3,6,9,12,17 **cetera** 106:4,4 61:3 82:12 **coming** 15:19 **bunch** 19:17 85:19 7:20 8:1 22:21 **Chair** 3:14 8:3,8,12 clarifying 60:7 18:16 24:21 84:21 107:15 23:5,15,18 62:3,9 11:22 38:7 110:3 **clarity** 80:21 103:18 118:17,18 **burn** 113:17 68:16 79:10,15,18 110:4 **classes** 53:4,4 Commander 2:17 **business** 86:20 98:15 99:18 110:6 Chairing 15:13 111:16 commensurate challenge 97:13 Claudia 7:20 123:13 110:11 116:20 102:18 **Butler** 87:9.15 88:1 118:8 120:12.17 challenges 40:8 **clause** 120:2 comment 3:15 **Butler's** 84:21 120:19,21 121:1,3 97:7 **clear** 14:9 68:4 10:11 11:3 30:18 **button** 23:1,3 39:9 121:5,7,9,11,13 challenging 100:12 72:13 76:22 80:21 62:2 64:6 74:6 **buy** 19:21 121:15,17 122:7 101:2 91:7 96:14 108:2 88:6 89:16 91:14 **buying** 37:3 123:15 124:5 **chance** 119:21 **clearly** 48:21 60:11 94:12 98:12 99:10 **change** 27:21 36:16 click 39:3,9 99:20 102:6 105:4 125:4 \mathbf{C} **Captain** 2:22 15:12 66:15 68:6 76:6,8 **clinical** 30:20 32:11 107:14 108:16 C 4:1 care 13:1,1 15:10 82:16 98:20 109:7 32:19 34:2 37:9 119:9 calculations 46:11 56:15 57:13 59:5 110:13 111:13 37:12,18 43:16,18 **comments** 4:9,17 California 24:17 123:4 43:22 53:6 55:7 10:7,17,20 52:18 107:17 28:3 Carlin 1:13 5:19,20 **changed** 46:19 55:15,21 56:12,13 59:10,15,22 63:3 **call** 3:3 5:13,15 56:15,18 57:3,12 79:12 83:18 88:10 120:19.20 75:13 117:5 6:17,20 8:6,12,14 **Carol** 7:14 changeover 71:9 57:13 59:4 63:11 89:21 90:2 94:21 17:1 23:11 24:13 cascade 53:6 **changes** 30:3 60:11 69:9 81:19 82:21 96:22 107:20 38:18 87:4 92:7,8 60:14 117:17 108:19 112:18 case 69:19 77:1 83:10 84:7 89:8 94:19 110:4 114:6 86:6 changing 92:18 90:4 92:22 96:18 119:22 **called** 37:11 117:7 cases 24:17 45:18 98:20 105:12 107:17 109:19 Commerce 2:16 **calling** 124:12 Characterization catastrophic 45:19 111:14 commercial 26:1 **calls** 101:14 **catch** 32:4 2:5 clinical-care 43:19 commercial-scale campaign 18:1 28:20 categories 105:3 chemoprophylaxis 44:7 27:15 117:1,4,11,20 **clinicians** 97:9 98:4 **commit** 64:3 76:3 category 111:15 **cancel** 86:19 **caught** 24:17 **Chief** 2:4.13 118:12 86:8 123:12 **causal** 48:13 children 36:11 **close** 18:11 50:6 **committee** 4:7 8:16 candidates 53:9 **cause** 100:9 41:21 45:8,10,12 125:5 8:18 49:7 67:11 **Cantrill** 1:12 5:17 **CDC** 17:15 27:19 47:22 48:18 49:15 closely 87:19 88:4 67:13 80:16 96:7 5:18 74:22 75:1 49:17 53:20 54:2 **closer** 98:13 99:6 108:9 48:4 58:11 61:9 75:14 76:2.2 61:13 62:1.4 73:5 61:10 62:22 74:1 **clues** 56:18 committees 8:21 77:16 79:14,14 **cohorts** 48:6 80:13 13:22 95:19 96:20 87:8,17 90:4 103:6

committing 74:18
communication
48:15
communications
15:11
community 15:10
45:13 55:10,14,16
101:1
companies 32:20
93:4
compared 74:17
compile 22:1
completely 86:16
complex 91:6
108:12
complicate 52:6
complications
98:10
, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
compromise 9:19
computer 5:3
computers 4:21
concentrate 26:3
concentrated 45:9
concentration
63:22
concern 26:6 89:17
concerned 107:9
117:9
concerns 100:1
101:2 117:13
conclusion 60:16
116:3
conditions 20:7
45:11
Conduct 9:10
confer 51:20
conference 42:15
124:21
confirmatory
106:14,17
confirmed 12:3
14:22 106:11
confirming 58:12
confirms 83:10
conflict 3:3 9:9,14
conflicts 9:19
confronted 113:10
comfonied 115:10

confronts 68:2
Congress 102:17
conjunction 97:2
consensus 51:13
consider 25:1 47:9
48:16 62:20 78:19
82:3 84:19 116:18
123:22
considerable 67:2
consideration 36:5
37:7,14 54:16
61:13 66:16
105:17 113:7
115:7 119:2,6
considerations
40:8
considered 42:14
53:1 108:15 113:9
115:16
considering 30:14
66:12 80:15
consistent 51:11,12
consultant 14:21
contact 102:13
contacts 55:20
containing 52:3
containment 57:20
contemporary
40:16
contents 95:1
context 97:13
117:17
continual 54:21
continuation 43:7
continue 12:11
44:20 45:7,9,13
45:16 67:17 93:4
continues 78:21
continuing 122:11
continuous 16:19
contracted 26:1
28:14 30:4
contribute 89:10
contributes 57:18
contributing
106:21
100.21

control 2:8 8:21

18:8,9 50:8 55:17
58:20 108:7
controls 8:19
convene 122:17
convened 1:8 4:8
4:15 11:8 39:19
conversation 77:6
99:4
convey 92:9 109:6
conveying 109:4
coordinated 12:13
Coordinating 2:6
coordination 14:16
50:6
corollary 83:20
correct 31:14 34:21
62:7,8 63:19
72:17
corrections 75:12
correctly 72:21
cost 107:2,3
costs 46:4
Counsel 2:10,10
counteract 100:3
countermeasure
90:3
countermeasures
2:5 4:11 40:3
counting 14:15
country 15:21
couple 14:21 21:4
23:10 31:8 32:22
91:16 116:21
123:5
course 11:14 24:5
49:18 56:9
courses 35:10,16
cover 83:6
covered 84:10
co-circulation 52:2
56:2
criteria 44:1
criterion 41:13
critical 12:10 40:13
47:10 57:3 58:4
104:13,16 107:4
107:12

critically 19:3 cross 19:4 58:4 cross-agency 15:3 crystallize 77:5 current 40:21 43:8 44:5 45:17 48:1 54:18,22 57:10 59:3 67:18 71:16 100:13 currently 28:3
D D 2:15 3:1 4:1 daily 15:5,18 21:5 Dan 6:21 data 19:9 33:10,16 42:19 46:18,19,21 47:20 49:6,11 50:12,16 56:15 63:11 66:3,9 68:1 69:4,17 71:21 75:20 78:9 79:1,6 81:15 82:21 83:1 83:10 84:7 92:2 92:22 93:1 109:15 114:1,2 date 70:17,20 71:11 77:22 78:20 David 103:1
day 65:12
days 15:1 21:4
71:19 75:22 84:18
dealing 112:6 Dear 99:21
Dear 99:21 deaths 45:9
decades 41:14
47:13 56:10
decide 21:9 80:18
deciding 19:5
46:14
decision 3:13 4:11
30:10 34:19 40:2
40:11 41:13 46:20
48:19 63:10,15,20

68:2,8 70:15,18

70:21 71:20 79:2

80:7,7 92:4,5,21

decisions 15:17,18 19:9 40:12 46:16 49:6 50:16 52:6 97:22 123:1 declares 75:9 decrease 51:4 **deep** 100:1 101:1 defensible 76:12 **defer** 115:2 **define** 56:17 definitely 100:18 **degree** 85:10 **delay** 50:2 **delayed** 41:22 51:19 deliberate 30:17 97:4 deliberated 116:2 deliberations 4:16 21:12 25:16 41:2 68:11,15 115:12 116:5 delivering 29:15 81:9 delivery 48:17 62:21 **demand** 43:12 55:3 department 2:2,6 2:10,16,19 12:11 12:15 24:9 25:7 30:13 40:1 67:19 77:9,12 86:6 109:6 116:1 119:17 120:8 122:20 departments 12:17 106:15 117:9 **depends** 103:19 depleting 117:11 deployed 44:4 56:22 deployment 46:6 **Deputy** 2:11 12:20 describe 25:4 described 103:17 **Designated** 2:21 4:6 8:7

designed 49:11	27:21 66:16 80:2	document 9:11	122:7,10,20	effectiveness 42:16
51:11	difficult 26:14	38:17 50:20 59:15	draft 30:9 54:3	106:10 108:13
designee 2:1 6:18	dilution 74:4 75:3	77:7 83:6 84:13	drafted 67:16	effects 49:22
designee 2.1 0.18 desirable 89:19	direct 4:21	109:4,5,8 114:6	81:14	I
desire 58:7	directly 9:7 33:17	documents 4:19	drafting 9:4	efficacy 56:19 efficiency 56:7
desperate 37:16	Director 2:4,6,9,11	5:1,9 10:22 39:10	C	efficient 57:20
detail 114:3	2:18,22 3:5 4:5	48:3	dramatically 58:2 Dretchen 1:14 6:1	efforts 40:17 62:6
detailed 49:20	discuss 4:9 13:16	doing 14:6 17:4,11	6:2 61:6,7 62:8	62:13
details 58:17	17:6 24:14 38:5	24:2 61:14 74:2	94:13,14,18 121:1	egg-grown 49:3
detect 48:13 55:8	59:22 83:8 85:5	74:10 105:13	121:2	either 20:15 103:21
55:11,11 56:17	111:21 112:3	114:11 116:8,17	drift 55:11	element 81:4
detection 56:20	111.21 112.3	114.11 110.8,17	driven 47:19	elements 113:15
determine 48:13	discussed 42:15	dominant 41:12	driving 67:7	eliminated 58:9
49:20 69:9	113:14 117:14	dosages 36:9	drug 37:8,11,13	Ellen 101:11
determined 77:12	122:5	dose 31:2,13 33:12	50:11 52:15,18	email 5:1 10:19
develop 12:12 81:5	discussing 24:21	33:13,14 34:14,16	55:11 96:18 113:5	99:11
100:10 112:12	63:12	47:15 49:13,16,21	drugs 42:13 43:2	emailed 5:2
developed 43:5	discussion 3:11,15	64:4,12,22 66:13	51:14 53:2 95:11	Emanuel 6:22
44:4 53:17 54:9	10:6 21:7 30:15	67:12 68:6 69:5	113:17	emergence 20:13
54:12,14 56:22	38:14 59:10,14	74:11 75:9 78:2	drunk 16:10	51:21 119:5
75:18 105:10	73:9 80:9,14	79:5,7 83:11,20	Dr.PH 1:17	emergency 2:8
developer 53:15	91:17 97:16 109:2	84:8 93:1 103:22	due 105:16	20:10 37:7
developer 53.15 developing 47:4	111:11 112:1	doses 19:21 20:1	DVM 3:4,19,22	emphasizing 108:4
developing 47.4 development 9:4	113:16 114:14	26:15 27:1,3	dynamic 86:21	empiric 65:1
50:10 52:15,18	120:3 125:7	28:12,14 29:7	D.V.M 2:3,17,22	employees 9:2,10
53:11 54:2,3,4,17	discussions 11:15	30:5 31:19,22	D. V. IVI 2.3,17,22	9:13
Deyton 7:21	25:18 30:17 55:5	32:6 49:22 53:2	$oldsymbol{\mathbb{E}}$	encourage 62:10
DHS 23:14	85:19 86:3 108:12	66:6 73:14 74:19	E 3:1 4:1,1	encouraged 11:14
Di 1:13 5:21,22	108:13 122:12	77:11,20 78:4	earlier 18:20 29:19	encouraging 67:18
120:21,22	disease 2:8 42:9,12	81:2,7,9,17 102:4	66:12 81:21 93:8	107:15
diagnostic 11:9	42:17 43:3 50:8	109:17	111:11 113:3	endlessly 78:13
40:6 43:16,20	51:7,16,18,19	dosing 41:17	116:21	endorsing 73:12
44:1,3 56:13	53:19 54:8 104:21		earliest 70:17	endpoints 54:11
57:17 58:3,19	diseases 2:18	downside 76:16,19	early 17:1 36:1	Energy 2:19
91:18 106:7	100:10	Dr 8:3,10 11:21	41:7 42:9,12 45:5	engaging 122:11
107:10 108:3	disparities 13:4	12:5,14 13:5,7,9	46:6 47:11 49:6	ensure 96:13
diagnostics 43:14	disrupt 107:10	22:4,11 25:4,9,13	49:17 50:2,13	entertain 90:20
55:6 56:8 57:14	disruption 45:19	31:14,21 32:6,16	51:17 54:2 71:8	entire 12:11 24:4
59:14 88:8 94:22	105:1	34:16,21 35:4,4,6	78:7 82:7 88:16	36:10 38:12
108:5	dissemination	38:4,8,8 59:22	119:5	entirely 81:1
dial 38:21	107:15	65:3,6,10,19 66:1	earth 124:21	entrence 83:1
dialogue 122:21	distributed 11:2	66:11 71:2 72:3,5	easiest 38:21	enunciated 76:17
Diane 2:4,15 7:7,9	35:13 43:19 57:13	72:17 74:7 77:21	easily 68:7	Environmental
7:15	distribution 71:18	102:7,12 103:9,11	Education 61:21	2:12
difference 13:21	102:3	102:7,12 103:7,11	effect 74:11	envision 73:6
14:9	Division 62:4 98:16	115:20 116:1,21	effective 34:15 42:8	epidemic 20:3
different 26:10	divulging 58:13	116:22 118:12,14	43:2 83:11	epidemiologic
unici ciit 20.10	uivuigiiig 30.13	110.22 110.12,14		cpidennologic
			<u> </u>	

			<u> </u>	1
47:20 108:7	53:2,3 58:15 68:6	109:7	finished 76:4 78:10	64:21
epidemiological	expansion 57:11	fast 38:3 68:21	finishing 71:7	Food 50:11
107:11	expect 68:11	123:10	125:2	force 15:3,13 21:6
epidemiology	expected 42:1 45:2	FDA 30:14,17 34:7	finite 80:12	21:8 87:18
40:20 50:12 84:13	expects 71:17	34:8 54:3 66:12	Fiore 62:3,4,9	foremost 13:20
85:7,10 105:15	experience 12:10	67:12 68:4,10,15	96:22 98:15,16	forgot 118:9
equation 77:2	14:17 41:14 47:14	74:6 75:1,11	116:9,20 118:8,9	formal 62:13
equipment 15:9	58:10 75:6	103:20	fire 101:5	formed 24:15
equipped 43:16	experiences 16:16	feared 105:2	first 13:20 14:10	forms 29:17 37:17
Eric 1:21 6:12	expert 22:8 51:14	feasibility 113:9	18:6 25:20 28:19	formulate 66:6
34:12 63:5 64:10	expertise 67:15	feasible 73:21	31:8 32:19 33:13	69:17
64:11,21 78:6	89:6 114:21	83:13	34:16 54:5 59:11	formulated 30:22
79:12 83:14 84:2	116:13	federal 2:21 4:6,7	60:22 66:2 71:21	formulation 42:21
88:12 89:1 92:12	experts 11:9,10	8:7,16,18,20 9:2	80:6 81:6,7,13	46:17 65:11,12,17
112:19 118:18,20	16:19 39:20 40:6	10:15 24:19,20	84:18 101:15	71:10
119:8 121:13	98:4 124:10,15	36:2,11 86:18	103:22 106:1	formulations 33:4
Erin 104:6	explicit 49:15	95:17 96:7 122:14	109:8,9 120:6	36:8
essential 47:9 56:6	exposed 42:10	123:17	five 25:22 27:13	forth 27:18 28:7
56:16	97:19	feedback 19:10	40:18 45:21 90:8	118:15
establish 8:21	exposure 88:20	20:19,21	fix 113:16	Forum 3:13 4:12
estimated 26:22	97:20 106:5	feel 16:1 60:17	fixed 93:6	forward 13:7,12
estimates 44:22	exposures 106:11	122:9	Fletcher 6:21	15:15 17:7 20:22
et 106:4,4	106:20	feeling 74:14	flexibilities 93:20	22:10,13 33:16,19
Ethical 9:10	expressing 13:14	felt 40:13	flexible 48:20	33:20 34:4 36:7,9
EUA 92:2	extensive 84:4	fewer 26:11	flow 86:4	61:16 64:12 66:19
euphemistic 91:11	extensively 42:15	field 12:22	flu 29:15 96:13	68:21 92:2 100:1
evaluation 87:22	extent 24:3 47:19	figure 18:13 85:8	100:2,4,19 101:3	121:18 124:16
evening 60:10 72:2	115:6	85:12	101:10	125:6
evidence 42:16,18	extremely 68:13	fill 29:12,14 71:3	flu-mist-like 29:3	found 38:18
48:22 50:13 51:2	117:3	71:10,15 72:1	FNS 102:3	foundation 40:17
51:6	ex-officios 6:17	76:1 86:9 92:19	focus 17:13 40:2	four 27:13 28:6
evolving 50:18	e.g 49:8 55:1 57:15	filled 78:9	98:18 104:10	45:21 59:11 65:7
84:12		filling 30:11 65:13	109:3 112:14	65:7,9 81:7
ex 2:1 11:14 59:18	$\frac{\mathbf{F}}{\mathbf{F}}$	71:10 72:8 93:5	focused 62:6	frame 93:21
exactly 27:2 69:8	FACA 8:18 123:9	finalize 68:12	117:20 118:13	framed 95:14
119:10	fact 27:6 32:21	finally 59:14	focusing 47:21 98:8	Frank 7:4
example 22:17	46:2 105:12 124:6	financial 9:17	104:20	frankly 15:21
117:7 123:20	factors 48:1 49:8	find 93:18 110:15	fog 16:16	19:13
examples 58:9,18	98:9	finding 27:11 48:3	folks 87:2	FRIDAY 1:5
exception 53:11	facts 93:17	findings 4:10 13:16	follow 47:5 86:7	front 20:11 26:5
exclude 49:18	fairly 75:19 108:12	41:1	123:20	30:1 50:21 68:19
Executive 2:22 3:5	fall 17:3,21 20:9,17	fine 74:13 116:14	following 18:17	85:17
3:12 4:4 9:11	43:1 44:3,21 46:2	119:19 125:1	21:6 41:3 69:12	frying 101:5
38:10	100:19 102:4	Finelli 90:17	78:1 84:10 103:17	fulfill 22:7
exist 53:13	far 20:4 28:10,15	finish 71:3,16 72:1	106:11	full 9:6 20:4 24:22
existing 40:21 43:4	30:5 64:5 94:4	72:15 74:19 76:1	follows 109:14	24:22 66:9 111:8
43:20 51:10,22	101:9 107:22	86:9	follow-up 64:9,10	114:3

Fultz 7:21	global 15:22	62:11 82:18 83:3	21:9 22:19 24:15	head 26:16 27:1,3
function 45:19	globe 29:22	85:15	24:15,22 39:18,19	health 2:4,5,13,19
56:12	go 5:4,6 17:2,6 19:5	Google 5:6	40:13 44:8 47:17	12:6,17,18,20,21
fund 59:1	19:7 27:10,14,16	governed 8:17	47:18 84:16,22	13:2,2,3 15:20
fundamental 54:6	30:21 31:20 32:1	government 8:21	96:1 116:11 117:7	25:7 39:2,14 40:1
further 37:18	33:8 36:6 37:12	9:13 12:8 24:9	118:11,13 120:5	43:15 46:5,12
38:13 54:14 59:1	39:15 44:18 58:17	39:20 40:5 41:4	124:4,9	50:11 55:7,13
76:7,7 98:13	62:13 63:15,15	50:6 54:15	groups 8:22 9:6	56:11,17 57:1,9
108:20 124:16	64:16 65:15 66:7	Grabenstein 1:9,14	15:6 17:14,17	57:19,21 87:16,19
future 43:6 52:15	69:3,5,10,16 70:6	3:10 6:3,4 8:11	80:20 81:3 88:21	106:15 107:18
52:18 57:4 99:5	76:21 78:3 79:4	22:3,4 23:21,22	88:21 89:7 98:3	117:8
111:22 125:8	88:7 96:2 99:12	31:7,8,16 32:3,8	104:14 105:10,13	healthcare 52:9
	101:5,19 110:14	32:14 34:5,10	105:16 117:18	85:11 104:14,17
G	110:16 112:2	35:1 38:1,15 59:8	group's 89:5	106:2,5,9,19,21
G 3:1 4:1	113:15 116:7	60:15 61:1,4,18	grow 26:8	108:14
galvanized 24:18	117:15	62:18 63:17 64:14	grows 26:8	hear 4:16 14:3
garbled 64:18	goal 25:5 41:9,17	65:5 66:4 67:8,9	GSK 91:22	16:14 23:1 73:10
gather 76:6	47:1,4,6,13 81:16	70:10,16 72:10,20	guess 18:19 27:5	74:21 87:3 103:5
gathered 24:8	109:16	74:5 75:4,5,16	64:9 66:22 78:15	110:12
gathering 9:3 24:3	goals 3:9 23:20	77:3 80:10,11	83:19 116:11	heard 25:4 26:6
25:9	40:15 44:14 47:8	81:11 82:9,15,22	guessed 27:5	40:4 60:10 63:7
Gellin 2:9 7:14	47:16 48:8 50:4	83:4,14,17,22	guidance 54:4 86:6	80:14 101:21
68:18,19 72:12,18	52:21 56:5	84:9 85:1 87:1,7	90:18 97:12	102:1 114:11
73:2 76:18 78:11	goes 32:21	88:5 91:12 92:10	103:20	118:1,20
79:19 85:4 86:10	going 4:21 14:5	94:3,11,20 95:10	guide 56:14	hearing 11:5 21:1
90:12,22 93:14,15	15:19,20 18:6	95:13 99:2 101:12	gut 74:14	28:6 60:21 77:4
94:6 96:4,5 116:9	19:8,13 21:15	101:18 102:10,20	guys 124:20	120:3
general 1:15,19	22:13,15 23:19	103:9 104:3,18,19	H	heavily 66:17
59:15 98:7	24:20 29:11 33:16	105:18 107:13,14	half 28:11 66:19	hedging 76:14
generalize 86:12 generated 60:8	34:3 36:9 44:12	108:17,22 110:2,9	half-day 114:14	held 24:4
getting 16:8 29:5	52:17,19 63:11	110:14,22 111:6	hamstrings 123:10	hello 13:13 101:17
82:3 89:4 90:4	67:20 69:10,12,16	112:2,17 113:12	hand 71:17,17,21	103:2 104:7
100:14	69:22 71:5 78:19	114:7,13 115:22	handled 90:7	Helminiak 15:13
give 24:7,10 25:20	80:1 82:7 85:4,6,6	117:22 119:12,15	handling 108:9	help 15:2 29:21
35:18 36:10 54:15	85:11,12,21 86:21	119:20 121:3,4 125:1	happen 10:4 22:15	helped 17:9,10
62:17 65:7 73:21	88:6,7,17 91:14 91:15 92:1 94:14	grateful 13:15	27:14 37:2 69:12	helpful 25:19 92:5 115:11 124:6
119:21	94:22 95:19,22	grave 111:9	85:21 104:2	
given 4:15 10:12	99:3 101:22	great 22:17 105:18	happened 85:20	hemagglutinins 26:11
38:16 69:2,3 70:5	102:19 103:7	109:13 124:8	happens 14:1	Hey 60:5
72:18 92:20 103:4	102.19 103.7	greater 45:17 57:2	happy 21:14	HHS 12:15,21 15:4
103:6,20 104:1	104.11 107.7	64:1	hard 22:12 69:7	24:9 43:8 44:4
105:16 114:22	114:5,11 115:10	greatest 24:2	harder 27:12	48:16 54:18,21
115:7 119:6	114.3,11 113.10	104:20	harms 101:6	59:2 62:1,20
gives 76:12 85:18	good 16:18 22:11	greatly 8:13 124:14	Hart 2:10 7:18,19	80:21 81:16 87:2
giving 9:20 61:9	23:5 29:19 39:17	group 3:12 4:13 9:1	Haseltine 7:17	105:4 109:16,20
77:12	47:18 61:4,18	11:6,8 13:17 17:1	Hatchett 23:16,17	115:14 118:2
	17.10 01.1,10	11.0,0 15.17 17.1	<u> </u>	110.11110.2
	l		<u> </u>	I

hhs.gov/aspr 39:12 40:3 41:4 42:6,11 **impacts** 15:22 53:6 50:18 66:11 inhibitor-resistant Hi 23:18 62:3 43:21 44:19 47:10 93:19 57:5 indicating 5:12 **Higgs** 91:19,20 47:14 48:2,11 imperfect 19:9 123:17 **initial** 17:15 41:16 individual 43:22 **high** 53:13,15 52:3,4,7,14 56:2 implement 12:12 46:20 implementation injected 64:2 **higher** 29:5 45:1 57:7 58:12 59:12 56:14 individuals 37:16 **input** 19:3,16 22:8 117:18 59:20 62:14 63:3 87:18,20 **highest** 45:7 105:2 67:4 81:13 97:7 implications 44:15 46:14 22:9,19 49:2 57:8 93:18 **insert** 75:7 high-quality 56:7 97:13 100:4,7 industry 40:5 **high-risk** 88:21 106:11,14 109:9 **implies** 79:20 **IND-type** 33:6 **Inspection** 2:4 103:7 109:10 113:3 importance 78:14 infants 47:21 49:15 **Institute** 2:15,17 49:17 53:20 high-throughput 118:21 120:6 106:1 108:5 Institutes 50:10 58:12 **H274Y** 52:3 important 13:18 infection 43:22 instructions 10:12 historical 69:18 **H5N1** 27:6 15:20 19:3 40:10 44:22 49:9 55:17 38:17 99:9 **history** 12:21 100:5 45:12 46:22 50:1 58:20 **insure** 53:22 I hit 38:12 54:5 55:8 68:13 **Infectious** 2:18 **intended** 112:21 idea 33:19 61:8.10 **intense** 19:6 30:16 hoc 90:16 98:3 81:2 117:4 inflammatory 73:11 85:15 90:20 hold 21:22 99:4,6 **improve** 40:10 57:1 53:10 **intent** 21:2 113:6 **ideal** 68:9 **hole** 14:6 improved 50:5 influence 112:12 intention 122:19 **ideally** 47:12 53:22 56:20 58:19 home 96:12 **influenza** 3:12 4:12 intentions 71:6 **identified** 40:7 49:5 **Homeland** 2:2.6.12 improvements 56:9 11:6 12:9.17 **interest** 3:3 9:9.14 49:8 58:8 homemaker 100:4 **improves** 57:20 24:14 26:18 37:10 9:19 10:3 20:5 identify 39:22 **honestly** 16:4 17:8 **Improving** 57:17 39:18 40:4 41:15 38:9 40:14 55:10 hope 20:20 22:14 inactivated 28:5,7 42:21 43:11 44:8 interested 122:10 identifying 40:11 22:15 69:19 73:5 31:1 45:2 51:3,13 52:5 interests 9:17 **IDSA** 96:11 incentives 53:21 **interfere** 48:8 71:6 100:15 52:5,7 53:7 54:4 **II** 37:9 hopefully 5:8 incidents 36:17 55:2 56:3.21 57:5 **interim** 97:11 **III** 37:13 **hoping** 18:15 101:3 inclined 66:5 58:11 62:4 71:4 interject 91:4 ilk 96:6 hospitalizations **include** 18:17 41:3 97:3,6,19,21 internationally **ill** 37:10 52:14 45:8 51:5 49:12.14 56:5 98:10.16 112:21 12:5 106:21 hospitalized 51:9 58:9 89:7 104:16 116:11 **internet** 5:4 38:19 **illness** 56:18 52:14 57:17,18 **inform** 33:4 50:14 interval 80:6 110:20 117:17 hospitals 106:13 included 98:4 55:14,15,17 66:3 intervals 33:13 immediately 5:2 host 15:6 104:13 information 4:22 intervention immunization 19:5 includes 52:21 112:13 **hosted** 4:12 9:3,15,17 24:3,10 19:7 48:17 49:7 hour 109:3 **including** 9:3 17:22 25:8 42:3 58:14 intranasal 41:20 62:21 80:16 **Hugh** 7:13 30:13 53:1,13 58:14 63:13 65:17 intravenous 37:13 immunize 81:5 human 25:7 40:2 incomplete 46:21 69:8 75:8,13,18 52:12 54:13 92:3 immunogenicity 106:2 incorporated 98:6 76:7,9 84:21 86:3 introduce 87:14 33:3,7,12 49:9,12 **humans** 37:9 increase 56:6 98:5 103:5 124:2 introducing 11:19 50:14 66:2,9 68:1 hurricane-like 107:11 informational introduction 38:9 71:20 76:7 78:8 105:2 increased 52:11 124:1 inventory 35:8 79:1,6 hurt 82:8 58:2 107:8 informed 61:22 invested 94:5 immunologic 53:6 hyperlink 39:4,7 increasing 58:5 81:3 84:20 93:13 investigations 53:9 **H1N1** 3:12 4:10 **incurs** 46:3 100:15 112:16 107:11 immuno-compro... 12:13 14:17 15:5 index 45:21 infrastructure 13:3 **invite** 24:8 89:18 **indicate** 6:19 99:9 **invited** 11:10 40:5 21:5 25:21 26:2 104:13.16 107:1 **impact** 15:20 58:19 **indicated** 30:8 34:1 inhibitors 42:7 26:10 36:16,18 124:11

involved 8:13	John's 81:10	80:12 85:16 87:15	left 39:1 95:12	26:13 99:4
61:20 86:17 115:3	join 10:9 11:15	92:7 93:3 94:7,15	109:3	live 28:18 29:18
involves 15:4	87:12	97:6,18,21 108:15	Legal 2:10	31:2 41:20 49:4
isolated 36:17	joined 23:10	108:16 120:13	Leigh 2:22 3:4,19	local 12:16 35:14
issue 10:2 18:7 19:3	120:14 122:8	122:8 123:18	3:22 4:4 16:21	108:7 117:8
88:18 90:1 103:5	JOSEPH 2:3	124:8,11	86:15 110:4,4,17	logistical 48:18
109:4 112:5	July 1:6 10:16,21	knowing 69:16	123:21	62:22
114:18 118:21	12:3 39:8 80:17	knowledge 12:9	lesser 64:1	logistics 82:3
issued 97:8,11,15	99:22	50:18	let's 38:4 59:19	logs 29:5
issues 12:18 14:14	June 4:10 13:16	known 13:5 69:4	71:14 109:1	long 12:21 64:4
15:7 16:6,12 34:3	17:8 35:15 39:21		110:14	75:21 116:7
54:6 74:15 87:22	56:2 60:8 67:3	L	level 12:8 55:14,16	longer 33:6
107:19 108:10	97:16 98:18	lab 71:17	76:5 90:4 111:14	long-term 101:6
iteration 84:6	Justice 2:10	label 75:7	111:14	117:10
IV 37:16 42:21	Jutro 2:11 7:21,22	laboratories 43:15	levels 57:10	look 13:12 17:3,6
91:21	J.D 1:13	43:19 44:7 55:8	Libby 91:20	18:11 20:22 22:9
		55:13,15 56:11,16	license 30:20 68:5	29:14 70:3 85:6,7
J	K	57:2,9,14,22 59:5	licensed 20:9 26:18	104:10 124:15
J 1:13	keep 78:19 80:1	107:17,18	46:7,8 58:6,15	125:6
James 1:15,15 6:5	97:9 117:16	laboratory 44:6	66:13	looked 18:4 116:16
6:6 76:15,15 82:1	keeps 99:1	55:20 59:3 107:16	licensing 49:3	looking 13:7 16:10
82:10,11,18 91:3	Kelley 101:16,17	laborious 44:16	licensure 30:21	26:22 29:12 34:17
91:3 93:9,9	101:20	labs 106:16	50:2 58:7,16	91:9 104:9 123:6
111:20 112:4	Ken 6:1 61:6 94:13	lag 72:4	light 86:3	lost 69:13 107:3
118:14,14 121:5,6	121:1	lamp 16:11	likelihood 89:19	lot 13:21 19:9
123:3,3,14	KENNETH 1:14	land 115:17 116:13	limit 20:15,15	24:18,19 62:16
Jay 84:21 87:8,15	kept 68:14	landed 114:12	95:16	63:7 90:8 101:21
108:16	Kerr 6:22	larger 45:18	limited 18:17 28:21	113:15
Jeff 105:21	key 38:13 39:22	largest 85:9	29:8 55:18,22	lots 86:3
Jim 6:5 76:15	40:11,14 41:1	Larry 6:22	107:7	love 74:21
82:10 91:3 93:9	42:5 43:14 44:13	late 4:19 37:20	limiting 96:12	low 27:9 43:21
121:5 123:3	51:1 55:6 81:4	53:10 71:7 88:15	106:15	lower 26:19 51:7
job 16:18 124:20	108:1	latest 70:20	limits 107:6,9	Lurie 3:7 11:21
Joe 7:4	keypad 21:19,22	Laurie 13:8	Linden 7:14	12:5,14 13:5,9
John 1:9,14,19	99:17	lawful 66:20	line 10:13 11:13	22:4,11 25:4 38:8
2:17 3:10 6:3,7	keys 16:10,11	Lawrence 7:21	34:13 50:22 67:7	122:7,10,20
8:10 22:3 23:20	kind 19:6 23:8	laws 9:14	69:16 76:8 86:16	Lushniak 7:15
25:13 31:7 38:7	97:21	lead 52:11 60:3	87:8 99:10,15	Lyn 90:16
59:7 60:5 61:6,7	kinds 17:17 20:18	87:17	lines 17:12 18:5,12	
63:5 65:3 66:5	knew 100:19	leader 12:6	linking 114:21	M
67:9 68:22 75:4	know 13:6 14:3,4	leaders 50:7	list 110:15 124:12	Mac 121:7,8
77:17 80:10 81:1	14:22 17:5,15,19	learn 122:18	listed 48:9	MacVITTIE 1:18
92:12 104:19	18:2,18 19:8 20:3	learned 4:18	listen 21:15	6:7
107:13 109:22	22:13 23:12 30:7	leave 91:19 95:2	listening 88:3	magnitude 77:13
110:14 115:20	34:14,18 35:7	112:14 120:8	124:13	maintain 98:22
118:15 121:3,9	36:4 65:11 69:6,8	leaving 10:7	literally 75:10	Major 1:19
124:22	75:21 76:19 77:13	leery 66:8	little 16:4 17:10	majority 9:2
	-		•	-

1. 2.12.4.11	0.0.10.1.17.10.22	02014042611	(5.20.21.66.7.15	40.15.21.22
making 3:13 4:11	8:9 10:1,17,19,22	93:9,14 94:3,6,11	65:20,21 66:7,15	moment 8:15 21:22
10:6 13:21 14:9	11:8,11 13:13,15	94:13,18,20 95:2	66:19 67:20 73:20	65:10 81:14 122:1
15:16 40:3 41:13	17:9 24:3 25:17	95:10,11,13 96:4	mid-September	Monday 69:12
46:20 48:19 92:6	30:16 33:18 39:8	99:2 101:12,18	47:12 64:13 80:19	Mondays 69:13
98:2 102:15	41:2 61:8,20	102:10,20 103:9	migrating 58:10	monitoring 48:10
105:14 119:16	66:17 67:3 80:17	104:3,18 105:6,18	mild 101:4	87:21 106:10
managed 13:1	84:17 86:19 91:22	107:13,22 108:17	Milligan 8:1	108:10,14
management 57:16	92:4 94:14 97:16	108:22 109:22	million 20:1 28:12	monovalent 47:10
106:6 108:8	122:17 125:5	110:2,9,17,22	28:14 30:5 31:11	81:18 109:18
managing 106:19	meetings 9:21 39:7	111:5,6,20 112:2	31:12,22 32:4	month 24:4,11
manner 48:14	39:8,15 86:4	112:4,17,19	35:10,16,18,19,20	25:12 71:8 77:14
manufacturer	114:20 122:4	113:12,13,19,20	35:22 36:2,3 47:3	86:14 87:6 93:4
27:17 28:4 29:13	123:18 124:1,4	114:7,8,13 115:5	72:9,13 73:14	122:16
33:21 54:14	member 1:9 5:18	115:13,19,22	74:19 77:20 81:6	months 35:15
103:20	5:20,22 6:2,4,6,9	116:9 117:22	81:9 86:9	41:11 52:9 86:15
manufacturers	6:11,13,15 7:1,5,7	118:14,17 119:10	millions 31:19	123:5
18:9 25:22 102:14	7:16,19,22 10:5	119:12,13,15,19	77:11 81:17 102:4	morbidity 52:11
103:14	22:3 23:4,13,16	119:20 120:16,18	109:17	morning 11:1,2
manufacturing	23:22 31:7,16	120:20,22 121:2,4	mind 90:13	99:21 122:9
26:17 28:1 48:5	32:3,8,10,14 34:5	121:6,8,10,12,14	minimum 49:5	mortality 51:6,10
markers 54:11	34:10,12,18,22	121:16 122:2	71:21 118:1	52:11
marvelous 124:20	35:1 38:1,6,15	123:3,8,14,21	minority 95:4	motion 77:17
Mary 16:21	39:17 59:8 60:5	124:18	minute 91:13 99:6	109:11 111:20
Maryland 39:21	60:15,20 61:1,2,4	members 1:10 2:1	minutes 5:9 24:12	118:6,15 120:4
mass 17:22	61:6,18 62:8,18	9:1,12,15,22 10:9	44:13 91:16 109:2	move 14:17 15:15
master 111:4	63:5,17 64:8,14	11:2,14 13:6	missed 68:19	31:6 33:19,20
matter 97:10	64:20 65:5,9,16	22:22 23:10 32:9	missing 85:17	35:3 36:19 38:3
100:17 119:2	65:22 66:4,21	59:17 110:12	90:10	50:19 61:16 66:19
MATTERS 3:2	67:8 68:3,18	119:22 121:22	mist-like 29:16	75:2 91:13 92:1
MAZANEC 87:5	70:10,13,16,19	Member's 9:20	mitigation 15:10	moved 30:16
McMurray 7:20	71:13,14 72:4,10	mental 13:2	mix-and-match	moving 33:21
MD 3:7,13	72:12,18,20 73:2	mentioned 98:3	42:1	36:21 104:15
mean 16:15 18:7	73:17 74:5,13,22	104:22 116:22	ML 63:21 66:19	MPH 3:4,19,22
60:16 67:6 69:21	75:4,14,16,17	messages 42:5	73:20,21,21	MSPH 3:7
73:8 91:11 114:19	76:2,15,18 77:3	met 28:20 122:8	MMWR 95:22	Mullen 104:6,7
meaningful 25:17	77:16,18 78:6,11	methodologic 54:9	MMWRs 115:1	multiple 49:22
means 29:10 47:21	78:22 79:3,8,14	methods 11:9 40:6	modeled 89:9	84:13
84:2	79:16,19 80:4,10	Mexico 24:17	modelers 117:13	mutation 52:3
mechanism 90:13	80:22 81:11,20	MF59 32:7 100:8,9	modeling 50:12	mute 64:16 88:2
mechanisms 59:1	82:1,2,9,10,15,18	100:21 101:7	moderator 1:9 8:11	M.D 1:12,12,15,19
90:7	82:19,22 83:3,4,9	Michaud 2:13 7:1,1	110:4	1:20,21,22 2:2,6,9
medical 2:13,17	83:14,16,17,19,22	microgram 31:12	modification 82:20	2:13
15:10 45:11	84:1,5,9,14 85:1,4	34:14 41:19 47:15	Modifications	M.H.A 1:17
Medicine 39:2,13	86:5,10,11 87:1,7	49:13 63:21 64:12	50:17	M.P.H 2:2,9,13,22
meet 15:5 43:16	88:5,12 89:1,14	64:22 76:5 79:5	modify 53:5	M.S 1:13
meeting 1:3,8 4:8	89:22 90:12,15,22	83:11 84:7 93:1	modifying 119:7	
4:18,22 5:7,10 8:7	91:3,12 92:10,12	micrograms 30:22	molecular 57:14	N
	, , , , , ,			
	ı	· · · · · · · · · · · · · · · · · · ·	ı	ı

NO. 1. 1. 1			<u> </u>	1 ,, ,
N 3:1 4:1	56:14 57:11 58:2	0	ongoing 14:16 71:4	overwhelmed 56:1
NAI-resistant 57:6	63:10 75:21	O 4:1	119:2	95:1
name 5:12 11:18	113:14,21,22	object 111:2	onward 18:11	P
110:15	114:1 119:6	objection 111:7	open 10:14 19:19	P 4:1
names 6:17 23:12	neuraminidase	objective 9:20	opened 117:3	
79:11 110:15	42:7 57:4	observational	OPENING 3:6	package 75:7,20 77:10
narrow 119:14	new 11:20 24:7	51:10	operator 10:12	, , , = =
nation 73:1	53:3,4 67:4	obtain 8:22 106:14	21:17 99:8,12,14	page 39:1,6,6 62:19 81:13 109:8
national 1:1 2:9,11	112:12	obviously 14:12	101:13,15 102:22	
2:14,15 3:5,18 4:5	news 26:6 29:19	60:19 86:20 103:7	104:5 105:20	pan 101:5
4:13 11:7,22	Nicholas 101:16	occur 41:7 44:21	108:20	pandemic 3:11 4:12 11:6 12:8,17
12:13 19:20 23:17	Nicki 85:22 86:10	56:4	opine 66:17 67:12	· ·
35:12 39:4,19	Nicole 3:7 11:21	occurred 101:9	opined 68:5	24:5,14 39:18 40:22 41:6 43:5
50:7,10 92:16	night 108:11	occurring 103:12	opinion 51:14 75:1	
93:7 108:8	NIH 32:17,18	October 18:19 45:4	opportunities	43:17 44:8,11 47:7 48:20 56:8
NBSB 5:6,14 8:16	33:21 34:1,6 74:9	72:3	125:7	92:20 93:8 95:7
9:3 10:16,19	91:20 103:14	odds 82:6	opportunity 4:16	105:3
23:10 39:5,7,14	noise 94:17	offer 51:15	17:5 85:18 124:16	pandemics 43:6
44:9 81:15 86:14	nominal 75:19	offered 24:6	opposed 111:14	45:21
90:7 92:4 99:21	nominally 73:11	offering 118:2	opt 73:15	papers 28:6 64:15
104:10,15 109:15	non-adjuvanted	Office 2:5,7,9,10,13	optimal 49:21	parallel 33:9
114:17 115:17	82:13	2:18 39:1 50:8	58:20	_
116:18 121:19	non-vaccine 20:11	Officer 2:13 87:16	optimally 18:22	parameters 71:15 parenthetically
NBSB@HHS.gov	normal 26:9 43:13	officers 8:20	option 30:19 52:12	41:5 48:3
5:1	55:4	Official 2:21 4:7	options 52:10 94:1	Parker 1:19 6:8,9
necessarily 64:3	normally 29:6	8:8	order 3:3 18:1	121:9,10
76:10	nosocomial 106:22	officials 46:12	77:13 106:14	part 15:4 74:20
necessary 18:12	note 33:17	95:17	organize 86:1	81:3 95:21 106:10
50:15	notice 10:15 122:13	officio 2:1 11:14	originally 97:15	106:12
need 15:18 16:2,7	123:17	59:18	Oseltamivir 20:14	participant 34:8
16:13,14 20:21	novel 40:3 41:4	oh 14:1 35:4 77:4	36:18 52:1,8	88:2
21:10 22:18 37:16 49:18,21 53:14	43:2 44:19 47:10	okay 23:5,18,22	Oseltamivir-resi	participate 11:11
	48:1,11 52:4,7,13 53:16 56:2 57:7	26:9 34:10,22	52:2,13 53:18	participation
54:10,12 57:16 58:8 60:18 63:1	58:12 62:14 100:3	38:21 39:16 59:16	ought 19:21 63:13 83:13,21 113:9	121:21 124:10,15
76:22 79:10 82:12	100:7	63:3 71:13 75:3	outbreak 44:3	particles 31:2
88:9 90:9 93:16	nuance 88:13	79:10,15,18 82:9	outbreaks 55:10	particular 90:1
94:7 97:9 110:14	nucleic 57:15	83:17 91:12 94:20	56:17	117:18 118:21
111:18 112:13	number 18:4 21:19	99:2,18 108:18	outdated 60:13	particularly 52:1
111.18 112.13	21:21 26:15 29:7	109:1 110:2,6,11	outside 16:2 98:4	89:17 95:6 100:21
123:1 124:1,4	34:2 45:18 77:11	110:16 111:7,9,9	overall 59:11	119:4
needed 18:13 19:19	80:12 81:2 99:16	120:12 121:17	overcome 54:10	parts 83:7
25:1 47:12 49:6	101:9	125:4	overtead 123:9	passages 27:13
49:17 59:2 64:1	numbers 26:20	old 73:1	Overview 3:9 8:16	passaging 27:10
needing 20:19	28:9 85:13 101:8	Olympia 101:11	23:20	Pat 6:14 23:2 64:9
needle 102:13	NVAC 108:8	once 18:22 21:3	overwhelm 43:13	64:10,17 66:21
		39:2 61:15 86:14	55.0	77:18 79:16,18
needs 43·16 56·12	1 1/3.14			
needs 43:16 56:12	123:19	87:6 97:15 122:16	33.3	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
needs 43:16 56:12	123:19	87:6 97:15 122:16	33.3	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,

84:1 89:14 115:5	perceived 46:10	58:13,15	81:22	99:16
118:18 119:11	percent 36:10	play 55:8 72:14	possibly 57:6	pressing 23:1,3
121:15 122:2	percent 30.10 percentage 73:13	play 55.8 72.14 playing 82:5	post 16:11 88:19	presumably 78:7
pathogenesis 51:13	perfectly 69:11	please 5:4 6:18	97:19	80:17
pathway 31:20	perform 49:19 58:4	11:17 21:18,21	posted 4:19 10:16	pretty 16:1 68:7
49:3 53:15 54:7	performed 9:5	23:12 63:1 65:5	Poster 2:15 7:7,7	108:2 114:3
54:18	period 10:11 11:4	79:11 99:13,16	post-exposure 42:9	prevailing 79:4
pathways 53:14	person 13:12,13,13	100:17 101:4,10	42:13	prevention 2:8
patient 91:15 99:7	79:11	101:18 102:8,10	potential 9:18	13:2 50:9 51:9
patients 37:10	personal 9:16 15:9	102:21 104:4	17:22 46:5 49:21	previous 36:14
42:10 43:22 51:9	persons 53:19	105:19	100:8	58:10 79:12
51:16,18 52:15	perspective 46:13	pleasure 11:19	potentially 17:13	104:12 114:22
57:17,18	pertains 106:5	pledge 22:7	20:16 72:14 94:15	Previously 12:19
Patricia 2:18 8:1,4	Peter 2:11 6:21	plus 42:2	106:20 112:11	primarily 12:22
110:16	7:21	pneumococcal	114:20	primary 44:1 48:8
PATRICK 1:22	PFUs 31:2	43:12 55:2	power 48:12	49:10 55:14
Patty 5:16 7:12	Ph 2:15	pneumonia 51:4	practical 73:21	principal 12:20
120:14	pharmacokinetic	point 18:10,19 30:9	Practices 49:7	14:14
Pavia 1:20 3:13	54:1	31:17 33:22 34:20	80:16	principles 40:15
6:10,11 23:4	Phase 37:9,13,18	44:16 62:2 63:9	precedes 113:3	44:14 47:9 48:21
32:10,15 35:4	PHD 3:10	63:14 66:7 77:14	precise 77:11	52:21 56:5
38:4,6 39:17 60:5	philosophy 98:7	79:2 80:7,7 81:9	Precisely 123:14	prior 10:19 24:18
60:20 61:2 68:3	phone 8:4 10:13	84:5,20 88:18	prefer 66:8	24:20
68:17 71:14 72:4	21:16 23:11 99:9	113:2 114:9	pregnant 47:22	prioritization
73:17 75:17 80:22	99:15,22 114:6	119:11 122:14	49:16 53:20 54:1	72:22 73:9 104:8
84:14 86:5 89:1	124:13	points 38:13 40:11	preparation 17:21	priority 104:14,16
89:22 90:15	phrase 79:20	43:14 91:17	prepare 17:21 78:3	105:12
104:22 105:6,7	phrased 70:11	111:11,18 120:3	prepared 96:16	private 106:16
107:22 113:13,20	Ph.D 1:14,14,18,22	policy 14:16 16:3	123:2	privilege 13:10
116:21 118:12	2:4,11,17,18	34:2,3 48:14	preparedness 2:7	probably 20:8 26:5
121:11,12 123:21	pick 73:7 85:2	poorer 28:22 29:1	3:8 11:20 12:9,18	27:16 36:1 37:19
paying 16:13 38:3	piece 73:18 87:20	population 36:13	13:3 14:13 39:13	66:17 70:2 86:13
PDF 39:10	pieces 90:10	42:20 48:6 80:13	40:17	90:19 97:14 98:12
peak 45:4 46:1	pipeline 18:7	82:4 85:3 103:8	preparing 17:18	problems 100:13
pediatric 36:8,9	place 38:20 48:10	populations 73:22	40:12	procedural 109:4
103:12	62:11 98:11	89:18	prerogative 92:17	procedures 61:17
people 13:22 14:6	116:12	portion 71:5 72:15	prescribing 75:8	proceed 15:17 48:7
16:18 18:14 20:1	places 84:13	74:18 80:2 86:8	75:13,18 76:8	77:10 120:1
22:19 24:10 27:4	plan 12:12 93:3	113:7	presence 95:7	123:16
52:20 59:18 60:21	planned 103:16	portions 59:20	present 1:10 2:1	proceedings 125:9
61:21 62:1 74:9	planning 17:16	posed 43:17	5:18,20,22 6:2,4,9	process 22:9 27:10
74:21 79:11 87:15	24:19,20 45:15,20	position 76:13	6:11,13,15 7:5,11	40:11 50:5 54:3
89:7,10 93:3	73:4 87:14,18	possess 106:16	7:19,22 43:17	76:1 84:6 92:6
97:18 100:15	105:13 116:22	possibility 10:1	53:7	98:11
107:1 111:2	Plant 2:3	67:4 93:2	presentations 40:4	processed 72:11
people's 20:5 67:1	plate 114:3	possible 33:15	presiding 1:9	processes 26:17
Peramivir 37:11	platforms 56:20	47:11,19 53:11	press 21:18,21	processor 81:12
	•	•	•	•

procure 102:17	protective 15:9	puzzle 90:11	$ _{\mathbf{R}4:1}$	54:18,21 59:2
procurement 36:21	protocol 58:11	p.m 1:9 4:2 125:10	radar 16:14	receive 21:3 27:2
procuring 28:15	provide 4:17 9:15	p.m 1.9 4.2 123.10	RADM 87:11 96:21	received 9:12 10:20
produce 27:12 37:4	14:16 17:4 25:5	Q		10:21 11:1 99:11
47:2 63:20		QA 65:14	raised 118:19,20	99:21
	25:10 49:11 55:10	QC 65:14	randomized 51:8	
produced 30:4	56:18 102:6 116:7	quality 13:1 42:18	range 64:5,5 75:3	receiving 21:4
58:15 100:14	providers 52:9	51:6,7	117:6	recognize 108:4
producers 93:12	106:13	quantify 55:9	rapid 43:20	recognized 12:6
producing 26:1	provides 41:15	quantity 41:16	rapidity 123:4	recognizing 106:1
27:8 30:2	providing 18:21	quarantine 95:11	rapidly 33:22	recommend 77:8
product 29:3,11,16	22:7 27:20 62:13	quarantine 93.11 question 19:19	46:17 56:1,22	93:7
30:8,12,22 37:15	102:15	_	75:19 83:21 98:20	recommendation
50:3 63:21 66:14	provisions 106:9	21:18,20 61:19	117:3	69:15 84:3 91:8
67:22 72:7 80:19	106:13	62:5 64:9,21 67:1	rates 44:22 45:7	92:18 93:19 94:9
92:3 112:8,12	public 3:15 4:14,15	67:1 69:1,1,2,14	rational 41:21	96:10 104:15
production 25:22	10:9,10,17,17	69:20 73:7 74:20	reach 68:9	108:3
26:20,21 27:15	11:3 12:6,18 13:2	78:15 80:5 82:12	reactions 101:8,9	recommendations
28:10,12,17,20	24:17 39:2,14	84:15 91:5 92:16	read 11:3 38:10,12	8:22 9:5 14:1,2
37:2 41:22 60:1	43:15 46:5,12	95:5,8,9,20 96:1,6	44:13,16 52:19	17:16 18:21 21:3
63:8 100:12,13	55:7,13,21 56:11	101:16,20 102:21	99:20 101:7	44:18 50:15 60:12
101:22	56:16 57:1,9,19	102:22 103:3	109:10 110:13	93:17 97:2,4,17
productive 25:18	57:21 87:19 91:14	104:5,7 105:19,20	120:2	98:17 104:9,12
products 26:4	91:15 99:7,19	106:4 108:2	readiness 57:19	105:9,9,12 108:11
29:14 43:10 46:8	107:18 108:19	114:17 115:4	reading 50:21	112:8,15 115:10
54:20 67:11	117:8	118:3,4 119:14,14	ready 61:11 70:7	121:18
professional 9:16	public's 22:9	119:18 122:4,15	70:20,22	recommended 36:6
program 2:9 19:6,7	pulled 35:11 76:10	questions 11:12	reagents 44:6 58:3	recommending
41:8 50:7 101:10	pulling 94:1	21:14 22:2 31:5,9	59:4 107:16	14:5 48:16 62:20
Programs 58:3	purchase 36:7	31:10 32:9 35:2	real 9:18 46:10	82:14 115:15
progress 32:11	purchased 19:17	52:20 67:7 87:13	98:5	recommends 44:9
40:8 63:8 68:14	purchasing 54:16	99:15 108:19,21	realizing 20:8	81:16 109:16
98:2	purify 26:13	116:5 121:22	really 13:10,18,20	reconvene 84:17
progression 42:8	purpose 24:13	queue 10:13 101:14	14:6,8,10,15 15:3	record 125:10
project 125:3	purposes 8:6 17:16	queuing 99:19	15:19 16:18 17:9	recordations 98:19
projections 40:9	45:6,15 62:19	quibble 120:10	17:10 18:11 20:22	recuse 10:5
prophylactic 113:8	77:6 105:14	quick 94:12	29:1,4 30:16 60:9	reducing 42:8
prophylaxis 42:10	pursue 41:8 109:21	quicker 75:22	69:14 105:8 108:1	reference 27:20
42:14 55:19 88:20	pursuing 54:17	quickly 18:13	108:4 122:15	refraining 10:6
88:20 89:12 97:20	69:15	90:12 112:4	123:5 124:21	regard 84:7 92:5
98:8,19 113:1,18	purview 67:10	117:11,15	realm 67:14	92:18 112:10
116:6 117:15	put 15:2 17:15 29:9	Quinlisk 5:16 8:4	reason 27:4 36:13	regarding 19:3
119:3	73:15 79:21 88:22	120:14	66:22 74:13 78:2	103:3
propose 63:18 77:7	95:20 99:3 100:1	quite 16:4 17:8	reasonable 54:7	regards 104:8
78:12 98:17	113:22 115:6	66:17 92:5 97:5	71:11 116:3	Register 10:15
116:15	118:15	107:2	reasons 19:15	86:18 122:14
protect 101:11	putting 101:5	Q&A 22:1	108:6	123:17
Protection 2:12	122:13 125:2		reassess 43:8 44:5	regular 19:14
		R		

122:13,15 123:18	require 38:13 50:6	Richard 2:6 6:22	115:20,21 116:1	salute 25:15
regularly 19:16	requirement 23:8	7:2,13 23:16,18	116:22	sample 58:17
regulations 9:14	requires 58:22	Richter 7:13	Robinson's 59:22	sample 58.17 samples 55:10
53:21	research 2:12,17	Rienzo 1:13 5:21	robust 42:17	Saturday 73:14
regulatory 30:13	12:22 50:9	5:22 120:21,22	role 14:12 22:7	save 20:16 95:16
74:1,15	reserving 111:15	right 16:6,6 18:19	38:7 55:8,14	111:7
rejoined 87:17	resistance 20:14	19:17 20:1,12	80:18	saw 27:9 48:2
related 15:8 67:10	36:18 51:21 55:12	27:3 31:13,15	roll 5:13,15 6:20	Sawyer 2:22 3:4,19
101:21 106:6	58:1,21 89:8 97:8	35:1,2 36:5 38:1	23:11	3:22 4:3,4 5:16,19
relation 91:18	98:21	39:6 59:19 62:9	rolling 69:22	5:21 6:1,3,5,7,10
relations 48:13	resistant 43:3 52:4	65:22 68:22 71:3	room 75:15 87:2	6:12,14,16,21 7:3
relative 114:19	52:8	71:4 72:16 83:3	Rose 1:21 6:12,13	7:6,9,12,17,20 8:1
relatively 74:17	resolved 54:7 58:9	83:15,22 84:9	34:12,12,18,22	22:21 23:5,15,18
113:1	resource 107:12	90:9 95:10 98:15	63:5,6 64:10	38:8 68:16 79:10
relay 25:2 44:9	resources 40:21	103:22 111:9	70:13,19 71:13	79:15,18 99:18
120:7	55:19,20 57:21	113:12 114:7,13	74:13 78:6,6,22	110:6,11 120:12
release 65:14	respirators 106:4	117:22 119:12,15	79:8,12 80:4 83:9	120:17,19,21
released 48:4	respiratory 56:4	117.22 119.12,13	83:15,16,19 84:5	120:17,19,21
Relenza 35:11	respond 123:11	rights 54:16	88:12,12 92:12,13	121:13,15,17
37:17	respond 123.11 response 2:8 3:8	risk 46:10 48:1	95:2,11 110:17	122:7 123:15
relevant 40:7	11:21 12:13 14:13	49:8 51:16 66:6	111:5 112:19,19	124:5 125:4
rely 16:19	39:13 40:15 45:5	67:19 69:4 73:19	113:19 114:8	saying 14:5 22:5
remain 48:20 54:6	48:20 49:10 56:8	74:2,16 76:20	115:19 114:8	62:20 77:4 92:8
remains 52:16	60:9 89:20	77:5 98:9 104:20	119:10,13,19	says 99:21
remarks 3:6 22:5	responses 40:16,19	117:18	121:13,14	says 39.21 scale 26:2
25:15	responsibility	risks 46:4 94:8	Rosemary 2:10	Scannon 1:22 6:14
remember 26:16	67:15	risk-benefit 76:13	7:18	6:15 64:8,10,20
35:9 72:21 97:18	rest 21:16 110:18	Roberta 1:13 5:19	Rose's 64:11,21	65:9,16,22 66:21
remind 11:16 74:8	restate 64:19	120:19	roster 22:1	66:22 77:18,19
83:5	restating 46:16	Roberts 111:8	roughly 71:19	79:3,16,17 82:19
remote 8:5	60:7	Robin 18:3 24:6	round 71:21	83:3 84:1,2 89:14
remove 60:18	Restriction 58:16	32:10,17 60:10	routes 53:1	89:15 115:5,6
reopening 116:4	restrictions 58:6,10	65:4 66:4 68:3	RPH 3:10	118:17,18 121:15
repeat 99:8	58:13	69:1,22 70:16	rule 43:21	121:16 122:2,3
replenishing 35:20	Retired 1:15,19	71:14 74:7 84:15	RULES 3:4	scenarios 20:4
report 9:7 24:14,21	retrovirals 106:3	91:21 93:15 94:11	rustling 64:15	45:20 73:5 117:2
28:19 30:9 38:5	return 51:4 111:10	95:14 102:7,11	Ruth 1:12 5:17	schedule 26:21,22
38:11,12 44:9,18	reversed 92:3	115:20	115:13 120:14	30:3 86:14
59:21 60:8,18,21	review 3:11 21:6	Robinson 18:3 24:6	R.Ph 1:14	scheduled 10:11
62:19 63:4,6	38:4 59:9 114:1	25:10,13 31:14,21	K.I II 1.14	scheduling 123:12
67:16 104:19	reviewing 24:2	32:6,16 34:16,21	S	scheme 72:22
110:19 120:1,5	revise 63:1	35:4,6 65:3,4,6,10	S 4:1	SCHOENBURG
reports 9:4 26:7	revisit 19:14 78:20	65:19 66:1,11	safety 2:19 33:7	92:15
represent 117:8	85:19 86:2	71:2 72:3,5,17	46:9 48:10 49:12	Schonfeld 103:1,2
representative 6:18	revisiting 78:14	74:7,8 77:21	50:13 54:1 108:10	103:15
representatives	117:16	102:7,8,11,12	108:14	school 47:21 61:15
40:5	Rice 101:11	102.7,8,11,12	sake 71:22	61:22 62:10,14,16
TU.5	MCC 101.11	103.7,11,17		01.22 02.10,14,10
	<u> </u>			

	27 22 20 6 22 14	12 22 25 7	G* 14	01 1 1 04 22
schools 62:7	27:22 29:6 33:14	services 12:22 25:7	Simultaneous	91:1,1 94:22
school-age 61:10	36:17 39:3,8	40:2	92:14	111:17 116:10,14
school-based 48:17	50:21 69:3 76:16	serving 16:18	simultaneously	118:19
62:21	78:2,20 79:6	session 25:9	15:12	speaker 21:16
Schuchat 87:8,11	91:16 104:1,10	set 16:3,21 17:15	sir 101:15 118:8	speakers 59:10,18
87:12 96:21	107:8 124:12	49:6 66:2 71:22	sit 13:22	speaking 89:22
Science 1:1 3:5,18	seed 27:11 29:2,4	81:16 109:16	sites 29:13 71:10	speaks 117:13
4:5,13 11:7 12:1	seeds 27:18	sets 33:2	situation 9:8 20:17	special 2:10 9:13
39:2,5,14 92:17	seeing 88:15	setting 61:15,22	22:17 44:11 86:21	11:19
scientific 48:22	seeking 22:8	119:4 124:20	six 12:7 86:15	specific 10:3 40:14
54:9	seeks 86:6	settings 44:2 62:10	size 84:19 85:3,13	40:16,20 47:7
Scientist 2:4	seen 20:13 73:4	62:14,16	sizes 80:13 85:11	88:13 105:8,10
scientists 39:20	115:10	severe 51:7,16,19	skip 52:17	112:15 119:13
Scioli 7:4	sees 63:1	53:19 54:8	Skvorak 2:17 7:10	specifically 53:18
scratched 114:15	segment 59:17	severely 37:10	7:11	59:20 103:6
screen 16:14	segments 59:11,12	52:14	slight 72:6	speech 92:14
season 37:20 52:2	63:4	severity 45:16,21	slightly 66:15	speed 18:6 24:4
101:3	select 39:1	117:17	slow 26:8,8	48:12 51:3 68:15
seasonal 26:17	selecting 41:16	shake 16:4 17:9	slower 41:22	113:16
43:11 45:2 55:2	selectively 44:13	shape 46:10	slowing 58:21	spend 90:8
56:3 57:5 61:11	Senate 12:3	share 13:19 58:3	small 47:16 74:17	spent 12:7,14
61:14 62:5,15,17	sending 121:18	sharpen 17:13	113:1	split 36:20
69:6 71:4 92:19	sense 34:13 67:2	Shawn 7:21	smaller 33:4,11	sponsor 52:16
93:5 96:13 97:5,7	76:3 78:21	shelf 41:18	47:18	sprayer 29:16
second 29:2 33:13	sensitive 42:6	shifting 96:17	social 105:1	sprayers 29:9
33:14 41:6,22	sensitivity 43:21	short 14:8,19 20:2	societal 45:19	spread 45:14
44:20 45:1,3	48:12	52:13 114:19	somebody 63:19	106:22
73:12,18 74:20	sent 10:18,22	shortage 96:8	64:16 85:12 91:1	squaline 100:8
77:17 80:7 88:15	sentence 64:18	shortly 69:7	109:12 114:10	staff 15:2
106:12 109:12	83:2,2 84:10	show 51:11	116:16 118:5	stage 42:9 53:10
110:1 118:16	sentiment 79:4	showing 74:10	somewhat 45:17	stakeholders 39:21
secondary 51:4	separate 42:2	118:22	sons 100:5,10,18,22	stand 32:13
secondly 82:11	September 28:16	shows 82:6	soon 32:19 83:12	standard 65:20
Secretary 3:8	30:9,12 32:1	sick 106:20	sooner 33:11	66:13
11:20 12:4,20	34:17 41:5,7,18	side 39:1,6	sorry 13:11 24:1	Standards 2:15
14:13,15 21:8,9	45:5 49:5 60:4	sign 22:13,14	35:4,5 44:2 87:12	9:10
25:3,4,6 36:6	65:2 67:6 70:8,21	signals 48:13	sort 15:6 19:11	stands 94:8
39:12 44:10 61:20	70:22 71:1 72:1,7	significance 106:6	62:12 67:12 73:10	Star 88:2 99:16
109:6 120:7	75:19 76:10 78:5	106:19	74:11 89:3 117:12	start 13:14 30:10
section 81:13 83:7	78:8 81:8,19,21	significant 113:22	sound 47:20	32:19,22 65:11,12
88:11 91:18 109:8	82:7,16 83:10	similar 45:16 46:8	sounds 63:6,9	71:12 76:11 79:22
115:1 120:7	88:14,16 109:20	74:10	82:18 88:16 92:20	103:21 113:21
sections 83:5	sequencing 85:5	similarly 89:11	space 2:14 124:2	started 27:7 36:16
sector 55:21,22	seriously 30:14	simple 5:5	speak 5:11 10:14	36:17 72:7 78:13
Security 2:2,6,12	serve 4:6 8:8,11	simplicity 48:18	11:18 22:4,22	116:4
23:17	served 12:19	62:22	23:2,3,7 28:13	starting 32:20 33:9
see 13:11 26:9	Service 2:4	simplified 41:8	63:2 75:5 85:22	starts 118:22

1 .4 .4 . 11 10 10 10	.4	1 42 4 42 0 12	70 0 77 01 70 10	50.0.65.14.106.7
state 11:18 12:16	strong 54:15	supply 42:4 43:9,13	70:8 77:21 78:13	58:2 65:14 106:7
84:22 95:3 106:15	stronger 118:6	44:6 54:19,22	95:15 117:6	106:14 107:7,10
117:8 122:10	strongly 16:1	55:4 59:3 98:21	118:10	tests 32:12 43:20
stated 10:17 46:15	structure 16:22	107:4	Tamavir 97:7	44:4 57:15 58:6
60:6 92:1	struggled 89:11	supporting 42:19	Tamiflu 35:11 36:8	65:14 107:16
statement 78:17	studies 30:20 32:12	sure 11:17 16:5,6,9	37:17	thank 4:3 7:3,9 8:2
states 17:18,20	32:18,20 33:2,3,4	20:20 23:6 38:16	tangent 99:3	22:5 23:15,19,21
26:19 29:14,20	33:7,11 34:1	61:1 87:13 113:19	target 17:13,17	24:1 25:13,14
35:12,13,17,20	37:12,18 41:9	117:5	19:20 28:9 81:3	38:2,8 39:16 59:8
36:3 37:4 40:1	42:1 49:10,14,16	surface 114:16	84:19 105:10,16	61:4 86:5 88:1,5
41:3 67:5 81:5	49:20 50:2 51:10	surge 43:12 55:3	targeting 47:16	92:10 94:20
status 60:1	59:2 71:20 74:9	surrogate 54:11	task 15:3,13 21:5,8	101:12 102:20
statute 8:19	84:11 103:12,15	surveillance 15:8	87:18	104:3 105:18,22
stay 86:22	study 59:1 103:3	57:4 106:9 107:21	tasks 85:2	108:22 112:17
step 54:5	sub 58:13	sustain 56:9	technical 74:15	121:20 124:7,19
STEPHEN 1:12	subgroups 15:7	sustained 57:11 sworn 12:4	116:13	124:22 125:4,8 thanks 13:9 22:11
sterility 65:13	subject 9:13 75:11 82:21 98:20		Technology 2:15 telecon 10:7	
Steve 5:17 75:1		symptoms 42:8 51:3	teleconference 4:9	22:20 38:6 39:17 98:15
76:2,16 79:14 81:20 82:11 86:11	subjects 116:21 subsequent 41:2,11	syringe 102:13	4:14 10:10 39:9	therapeutic 43:10
109:22 122:3	69:20	syringe 102.13 syringes 102:3	teleconferences	55:1 88:11 112:22
124:18	subsets 73:8	system 93:21	86:14	113:5
stockpile 35:12,17	substantial 42:19	100:13	telephone 21:19,22	therapeutics 59:13
35:21 36:11	51:2,15	100.13	84:17 99:17	therapy 53:3
112:20 113:1	substantially 88:14	T	TELEPHONIC	thing 14:10 18:2
stockpiled 113:6	substituted 120:2	table 36:5 88:22	1:3	23:9 35:3 37:6
stockpiles 58:21	substitution 109:13	111:12	telephonically 1:9	67:12 72:6 77:19
96:12 117:12	subunit 41:19	tabled 111:12,21	123:7	88:16 93:6 112:9
stop 21:13 31:4	47:14 49:3	111:22	tell 14:7 21:2 32:11	118:9 123:22
38:16 59:6 77:4	sub-studies 49:15	tables 26:7	33:8,11 68:10	things 16:4,6,7
story 28:6	sub-typing 58:14	tackle 114:4	70:1 86:15 101:13	18:15 19:11 20:19
strain 27:22 28:3	success 28:21	tactical 95:8	tens 31:18 77:10	20:20 22:14 27:14
66:15 68:6 93:8	Sue 7:17	take 5:13 8:15 17:3	81:17 109:17	33:8,15 38:2
strains 26:12,14		18:16 21:5,7,11		
Su ams 20.12,14	suggest 44:22 86:1	10,10 = 1,0,7,11	tentative 92:21	60:17 61:7 69:3
27:20 42:6 43:3	00	21:14 33:17,18		69:10,11 71:3
,	suggest 44:22 86:1 suggested 98:22 105:15	, ,	tentatively 123:11 term 33:6 114:19	
27:20 42:6 43:3	suggested 98:22	21:14 33:17,18	tentatively 123:11	69:10,11 71:3
27:20 42:6 43:3 strata 49:22	suggested 98:22 105:15	21:14 33:17,18 39:5 40:16 44:12	tentatively 123:11 term 33:6 114:19	69:10,11 71:3 74:15 78:12 87:21
27:20 42:6 43:3 strata 49:22 strategic 35:12	suggested 98:22 105:15 suggestion 86:13	21:14 33:17,18 39:5 40:16 44:12 47:13 59:9 67:19 75:21 77:5 80:11 88:6 110:3 114:18	tentatively 123:11 term 33:6 114:19 terms 9:9 42:18	69:10,11 71:3 74:15 78:12 87:21 105:7 117:3
27:20 42:6 43:3 strata 49:22 strategic 35:12 47:1,6 50:4 95:9	suggested 98:22 105:15 suggestion 86:13 Summary 3:12	21:14 33:17,18 39:5 40:16 44:12 47:13 59:9 67:19 75:21 77:5 80:11 88:6 110:3 114:18 115:2,14 117:21	tentatively 123:11 term 33:6 114:19 terms 9:9 42:18 61:16 63:8 75:2	69:10,11 71:3 74:15 78:12 87:21 105:7 117:3 122:22
27:20 42:6 43:3 strata 49:22 strategic 35:12 47:1,6 50:4 95:9 111:14 112:5	suggested 98:22 105:15 suggestion 86:13 Summary 3:12 38:10	21:14 33:17,18 39:5 40:16 44:12 47:13 59:9 67:19 75:21 77:5 80:11 88:6 110:3 114:18 115:2,14 117:21 120:13	tentatively 123:11 term 33:6 114:19 terms 9:9 42:18 61:16 63:8 75:2 76:13,13 87:20	69:10,11 71:3 74:15 78:12 87:21 105:7 117:3 122:22 think 13:19,21
27:20 42:6 43:3 strata 49:22 strategic 35:12 47:1,6 50:4 95:9 111:14 112:5 119:14 strategies 46:18 78:15	suggested 98:22 105:15 suggestion 86:13 Summary 3:12 38:10 summer 17:2	21:14 33:17,18 39:5 40:16 44:12 47:13 59:9 67:19 75:21 77:5 80:11 88:6 110:3 114:18 115:2,14 117:21 120:13 taken 21:11 35:21	tentatively 123:11 term 33:6 114:19 terms 9:9 42:18 61:16 63:8 75:2 76:13,13 87:20 91:7,10 111:15	69:10,11 71:3 74:15 78:12 87:21 105:7 117:3 122:22 think 13:19,21 15:15 16:12,14,15
27:20 42:6 43:3 strata 49:22 strategic 35:12 47:1,6 50:4 95:9 111:14 112:5 119:14 strategies 46:18	suggested 98:22 105:15 suggestion 86:13 Summary 3:12 38:10 summer 17:2 summit 17:20	21:14 33:17,18 39:5 40:16 44:12 47:13 59:9 67:19 75:21 77:5 80:11 88:6 110:3 114:18 115:2,14 117:21 120:13 taken 21:11 35:21 123:20	tentatively 123:11 term 33:6 114:19 terms 9:9 42:18 61:16 63:8 75:2 76:13,13 87:20 91:7,10 111:15 123:10 125:2	69:10,11 71:3 74:15 78:12 87:21 105:7 117:3 122:22 think 13:19,21 15:15 16:12,14,15 16:17 17:11,14,19
27:20 42:6 43:3 strata 49:22 strategic 35:12 47:1,6 50:4 95:9 111:14 112:5 119:14 strategies 46:18 78:15 strategy 3:12 4:11 89:4 90:3 95:12	suggested 98:22 105:15 suggestion 86:13 Summary 3:12 38:10 summer 17:2 summit 17:20 61:19	21:14 33:17,18 39:5 40:16 44:12 47:13 59:9 67:19 75:21 77:5 80:11 88:6 110:3 114:18 115:2,14 117:21 120:13 taken 21:11 35:21 123:20 takes 27:13 115:17	tentatively 123:11 term 33:6 114:19 terms 9:9 42:18 61:16 63:8 75:2 76:13,13 87:20 91:7,10 111:15 123:10 125:2 terribly 13:18	69:10,11 71:3 74:15 78:12 87:21 105:7 117:3 122:22 think 13:19,21 15:15 16:12,14,15 16:17 17:11,14,19 19:12,19 20:21
27:20 42:6 43:3 strata 49:22 strategic 35:12 47:1,6 50:4 95:9 111:14 112:5 119:14 strategies 46:18 78:15 strategy 3:12 4:11	suggested 98:22 105:15 suggestion 86:13 Summary 3:12 38:10 summer 17:2 summit 17:20 61:19 Sunday 70:3 super 29:4 supplement 95:22	21:14 33:17,18 39:5 40:16 44:12 47:13 59:9 67:19 75:21 77:5 80:11 88:6 110:3 114:18 115:2,14 117:21 120:13 taken 21:11 35:21 123:20 takes 27:13 115:17 talk 59:19 88:7	tentatively 123:11 term 33:6 114:19 terms 9:9 42:18 61:16 63:8 75:2 76:13,13 87:20 91:7,10 111:15 123:10 125:2 terribly 13:18 Terrorism 2:7	69:10,11 71:3 74:15 78:12 87:21 105:7 117:3 122:22 think 13:19,21 15:15 16:12,14,15 16:17 17:11,14,19 19:12,19 20:21 25:9,18 44:15
27:20 42:6 43:3 strata 49:22 strategic 35:12 47:1,6 50:4 95:9 111:14 112:5 119:14 strategies 46:18 78:15 strategy 3:12 4:11 89:4 90:3 95:12	suggested 98:22 105:15 suggestion 86:13 Summary 3:12 38:10 summer 17:2 summit 17:20 61:19 Sunday 70:3 super 29:4 supplement 95:22 supplies 41:10	21:14 33:17,18 39:5 40:16 44:12 47:13 59:9 67:19 75:21 77:5 80:11 88:6 110:3 114:18 115:2,14 117:21 120:13 taken 21:11 35:21 123:20 takes 27:13 115:17 talk 59:19 88:7 96:15 99:19	tentatively 123:11 term 33:6 114:19 terms 9:9 42:18 61:16 63:8 75:2 76:13,13 87:20 91:7,10 111:15 123:10 125:2 terribly 13:18 Terrorism 2:7 Terry 2:2 23:14	69:10,11 71:3 74:15 78:12 87:21 105:7 117:3 122:22 think 13:19,21 15:15 16:12,14,15 16:17 17:11,14,19 19:12,19 20:21 25:9,18 44:15 61:12 62:5,12
27:20 42:6 43:3 strata 49:22 strategic 35:12 47:1,6 50:4 95:9 111:14 112:5 119:14 strategies 46:18 78:15 strategy 3:12 4:11 89:4 90:3 95:12 stream 96:2 99:5	suggested 98:22 105:15 suggestion 86:13 Summary 3:12 38:10 summer 17:2 summit 17:20 61:19 Sunday 70:3 super 29:4 supplement 95:22	21:14 33:17,18 39:5 40:16 44:12 47:13 59:9 67:19 75:21 77:5 80:11 88:6 110:3 114:18 115:2,14 117:21 120:13 taken 21:11 35:21 123:20 takes 27:13 115:17 talk 59:19 88:7	tentatively 123:11 term 33:6 114:19 terms 9:9 42:18 61:16 63:8 75:2 76:13,13 87:20 91:7,10 111:15 123:10 125:2 terribly 13:18 Terrorism 2:7 Terry 2:2 23:14 test 106:17	69:10,11 71:3 74:15 78:12 87:21 105:7 117:3 122:22 think 13:19,21 15:15 16:12,14,15 16:17 17:11,14,19 19:12,19 20:21 25:9,18 44:15 61:12 62:5,12 63:12 64:17 67:1
27:20 42:6 43:3 strata 49:22 strategic 35:12 47:1,6 50:4 95:9 111:14 112:5 119:14 strategies 46:18 78:15 strategy 3:12 4:11 89:4 90:3 95:12 stream 96:2 99:5 strengthened 56:14	suggested 98:22 105:15 suggestion 86:13 Summary 3:12 38:10 summer 17:2 summit 17:20 61:19 Sunday 70:3 super 29:4 supplement 95:22 supplies 41:10	21:14 33:17,18 39:5 40:16 44:12 47:13 59:9 67:19 75:21 77:5 80:11 88:6 110:3 114:18 115:2,14 117:21 120:13 taken 21:11 35:21 123:20 takes 27:13 115:17 talk 59:19 88:7 96:15 99:19	tentatively 123:11 term 33:6 114:19 terms 9:9 42:18 61:16 63:8 75:2 76:13,13 87:20 91:7,10 111:15 123:10 125:2 terribly 13:18 Terrorism 2:7 Terry 2:2 23:14 test 106:17 tested 37:9	69:10,11 71:3 74:15 78:12 87:21 105:7 117:3 122:22 think 13:19,21 15:15 16:12,14,15 16:17 17:11,14,19 19:12,19 20:21 25:9,18 44:15 61:12 62:5,12 63:12 64:17 67:1 67:6 68:2,3,9,12

73:19 75:16 76:19 76:22 77:19 78:16 80:8,18 81:2 84:2
85:15,18 86:13 87:3 88:14 89:3
89:15,16,16 90:2
90:3 91:6 93:10 93:11,21 94:6
95:5,8 96:9,11,14 96:17 97:14 98:1
98:10 100:9 101:8 105:8 107:6,18,22
108:2 111:18 112:6,11,13 113:7
113:20 114:16 115:3,9 116:15
117:12 119:1,19 123:5 124:5,21
thinking 16:5 17:10 20:12 61:9
61:13 73:6 87:5 89:17 90:16
third 55:5 THOMAS 1:18
thought 27:4 28:8 35:9 69:11 74:16
89:11 thoughtful 21:12
thoughts 90:6 Threat 2:5
three 45:1 59:12 65:7 72:21 102:14
threshold 19:4 throughput 56:7
57:1 tiers 72:22
time 6:19 14:8,19 17:12 18:5,12
21:17 22:2 24:6 26:21 33:10 34:13
37:5 38:9,12 41:11 42:12 59:17
59:21 60:22 61:12 69:22 72:4 74:12
79:5 86:2 90:8
91:22 98:5 103:22 107:3 109:11

113:11,22 118:7 122:4
timely 25:6 48:14
times 45:1 101:2 123:22
timing 44:10 45:3 titer 29:6
today 9:8 10:10
11:7,11 13:11,15 21:3 24:2 39:15
63:7 68:12 80:12
121:21 124:13,13 125:6
today's 39:8
toddlers 47:21 told 80:1
tolerance 20:6 Tom 6:7 121:7
Tony 62:3 90:18
96:22 98:12,16 116:9,18 118:8
tool 44:2
top 86:22 107:1 122:22
total 35:22 totally 91:4 112:5
113:14
touches 125:2 to-date 21:12 22:12
track 30:6
traditional 33:6 traditionally 97:1
traditional-process 50:3
transcribed 5:10
transcriber 11:17 transparent 49:1
transpired 24:11
25:11 travel 114:20
treading 68:20
treatment 35:10,16 51:19 52:6,10,22
53:10,16 55:18 89:12 90:5 97:20
98:8,18 113:18

Treatments 53:5

4
tremendous 15:2
trials 34:3 37:10
51:8 69:9 89:9
trigger 76:9 94:2
triggers 19:12
true 46:12 60:15
63:18
try 8:6 16:21 91:9
93:18
trying 20:14 85:8
110:15
turn 9:7 23:20 38:4
59:6 95:17 124:3
turning 111:8
turns 14:18 18:1
27:1
twists 14:18
two 10:19 15:1 20:1
28:11 29:5 33:2
45:1 49:16 65:13
69:13,13 71:2
72:21 83:5 86:4
93:12 94:15 100:4
110:20 122:16
123:6
type 34:2 38:22
58:17 91:7
typically 47:15
95:21 118:11
typing 56:21 58:11
58:14
U
ultimately 36:19

U ultimately 36:19 96:10 unacceptably 43:21 unadjuvanted 41:19 49:13 82:17 109:18 unamended 110:19 unanimously 12:2 unburdens 57:21 uncertain 52:16 uncertainties 70:5 uncertainty 19:10 uncomplicated

51:18
undergoing 37:18
underlying 45:11
47:8
undermines 106:22
undernmes 100.22 underneath 39:3
understand 23:9
27:17 44:17 70:19
71:15 73:18 78:16
100:11
understanding
51:12 112:20
understood 23:6
68:22 79:22
undertook 74:9
underway 40:18
60:14
unfold 20:5
unfolds 112:9
unfortunate 58:18
United 26:19 29:14
29:20 37:4 40:1
41:3 67:5
unknown 45:3
upcoming 39:7
44:3 66:16 101:3
update 24:7 25:10
25:21 35:6 38:2
91:21 103:3
updated 97:9,14
98:12 99:1
updates 15:5 24:10
122:22
updating 97:17
upside 74:17
upstairs 21:16
up-to-date 68:14
urgency 67:2
urgency 07.2
use 18:22 20:7,10
20:15 37:7 42:13
51:5 53:19,19
55:18 57:20 58:20
58:22 76:21 81:19
58:22 76:21 81:19 84:4 89:5 92:2
58:22 76:21 81:19 84:4 89:5 92:2 95:5,16 96:18
58:22 76:21 81:19 84:4 89:5 92:2

51.18

111:13 112:15,21 112:22 113:5,8 116:22 117:10,10
119:7
useful 25:5 84:16
uses 20:15 37:13
USPHS 2:22
utility 43:18 57:12
utilization 107:12
U.S 2:15,17,19
41:17 48:6 54:15
V

vacation 8:5 vaccinate 19:22 62:11 vaccinated 46:14 vaccination 17:14 17:22 47:6 49:10 62:14 76:11 101:10 vaccinations 20:6 48:11 vaccine 2:9 17:17 18:14,18,22 19:18 19:21 25:21 26:2 28:13,16,18 29:18 30:20 31:1 41:4 41:13,17,19,20 42:2,4,11 43:11 43:12 46:1,3 47:2 47:11,17 48:5 49:4,4,14 50:7,13 55:2 59:13,20 60:1 61:10,11,14 62:6,15,17 63:4,8 64:2,22 66:12 67:10 68:5 69:21 74:2 76:4 78:1 81:6,13,18 82:4 82:13 83:7,18 84:4 85:9 87:14 87:17 88:7,9 89:20 91:5 92:19 92:20 93:6 95:6

96:19 97:3 100:9

100:11,19,22

101:6,22 102:19
103:3 104:8 106:7
106:10 108:9,13
109:9,10,18
112:10,14 113:4
118:13 119:1,5
120:7
vaccines 11:9 15:9
26:18 27:7 28:5
31:5 32:12 40:6
46:7,7,7,9 47:14
55:3 56:19 100:3
100:16 103:13
119:8
validation 58:4
variety 61:21 108:6
various 80:13 98:3
varying 74:11
venues 73:6
verb 64:18
verbal 120:9
versions 39:10
versus 89:12
Veterans 12:16
vial 75:7,10 79:21
vials 93:5
view 117:19
views 117:6
vigorous 111:6
vigorously 43:6
111:2
Vince 7:1,3
VINCENT 2:13
viral 55:9,11
virion 26:12
virus 12:13 18:10
26:3,7,8,11 27:7
27:11,15,20 28:21
29:4,6 31:1 36:15
40:4 45:14 48:2
52:3,7 53:18 57:7
100:4,7 118:22
119:5
viruses 27:11 36:19
41:15 44:19 56:3
56:4,21 57:6
Vittie 121:7,8
VILUE 121./,0

volume 64:1 vote 3:18 77:7 110:3,5,7,8,12 111:8 120:1,11,13 VOTING 1:10 VRBPAC 66:16 67:10 85:20

 \mathbf{W} wait 66:8 70:14 77:4 92:22 113:10 115:14 waiting 68:1 want 5:3 11:16 13:14,19 14:7,10 17:18 25:14,15 27:21 38:7,15 50:19 64:19 65:3 67:13 73:18 78:17 80:19 82:19 83:4 83:7 84:3 91:13 95:3 96:1,22 99:11 107:20 108:16 109:2,3 110:7 114:4.10 116:10 118:19 124:3 wanted 23:6 30:7 36:19 61:2 73:10 74:8 87:14 92:6,9 92:15 123:8 wants 41:4 109:12 116:14 118:5 war 16:17 Washington 101:11 waste 76:21 **wasted** 74:3 watch 119:21 wave 41:6,22 42:12 44:20 45:1,3,5,17 46:2 67:4 88:15 95:7 113:3 way 5:5 10:3 16:17 32:2 38:21 77:8

79:20 90:1 93:22

104:19 116:8

ways 29:15 66:20 website 4:20 98:22 **wedded** 73:3 weeds 89:4 91:11 95:8 week 17:15,19 32:21 48:4 85:21 92:7 103:16,17 weeks 14:21 18:16 28:11 33:1 65:7,8 65:9.13 69:14 81:8 94:15 122:16 123:6 weigh 80:20 89:2 93:15 weighed 96:11 **welcome** 10:8 19:2 19:13 welcoming 12:1 went 18:4 29:2 36:14 125:9 we'll 17:5 19:15 20:19 33:10 37:3 38:11 78:8 87:3 111:7 120:1,8 we're 15:11 16:8,12 17:3 18:11 19:8 19:13 22:17 24:20 29:12 34:17 37:3 52:19 74:3 77:12 82:5.7.13 86:21 88:7,14,17 90:3 91:13 94:14 105:13,14 107:7 108:4 112:6 113:10 114:4 116:8 122:21 we've 15:2 19:17 20:13 38:16 83:5 84:12 88:13 101:21 109:7 **whatnot** 111:16 who've 89:7,8,9 wide 117:6 widely 43:18 52:8 57:13

wiggle 75:15 Williams 6:22 7:2 **Willie** 7:6.8 willing 16:22 90:20 willingness 20:5 22:6 window 28:17 winds 18:10 wish 62:1 74:6 118:2 wishes 25:10 women 47:22 49:16 53:20 54:2 wonder 89:6 wondering 60:22 102:5 106:8 word 81:12 **wording** 67:18 81:10 82:20 115:6 120:10 work 9:2 16:9 22:6 22:12 24:15.15.22 31:19 44:8 51:4 60:8,9 89:8 94:5 96:2 99:5 101:21 114:22 117:7 118:11,13 124:16 125:1 worker 106:5,9,19 workers 38:5 85:12 104:14,17 106:2 106:21 108:14 working 3:12 4:12 9:6 11:6,8 12:7,15 13:7,17 14:20 15:6,11 16:15,20 17:1 20:22 22:10 22:18 39:18 40:13 87:19 116:11 120:5 124:3,9 works 27:22 world 48:7 82:8 worried 100:6,7 worse 22:16 46:2 worsening 20:16 worth 46:16 60:7

Worthington 2:18 7:12 worthy 60:17 wouldn't 72:10 73:2 84:3 88:3 **WRAP** 3:21 **written** 10:20 104:20 wrong 63:19 93:11 www.hhs.gov/aspr 38:22 WWW.HHS.gov... 5:5 \mathbf{Y} year 36:22 37:21 62:15 97:5 **years** 12:7,15 40:18 66:14 90:8 96:8 yesterday 12:4 **yield** 27:16 42:2 yields 27:9 28:7,22 106:20 young 45:8 53:20 **younger** 45:10 youngest 73:22 \mathbf{Z} **Zanamivir** 36:7,14 52:12 54:13 91:22 113:16 \$ **\$80** 86:8 0 **0.5** 63:21 73:20 1 **1** 70:22 73:21 **1.4** 27:1,3 **1.5** 27:3 **1:30** 10:11 **1:50** 10:11 **1:59** 119:20 **10** 31:1

10th 10:21 12:3

101 3:15

widespread 117:10

63:12

13 3:6 15 30:22 31:12 34:14 41:19 47:15 49:13 63:21 64:12 64:22 65:20,20 66:6,14,19 67:20 73:19 76:5 79:5 83:11 84:7 93:1 15h 76:10 15h 18:20 30:11 30:12 31:17 34:19 60:2,4 63:10,16 64:11 65:2,17 66:3,7 70:2,7,8,14 70:20,21 71:1,8 71:11,16 72:1,3,7 72:8,13 73:15 75:20 77:10 78:5 78:7,18 81:8,19 81:21 82:17 88:14 109:20 17 1:6 109:20 17 1:6 109:20 18 28:12 31:11 18th 60:8 18th-19th 39:22 18 13:13 1098 193 28:14 31:11 1976 101:10 2 2 22:18 13 1 1098 20:3 6:10 81:6					Page 14
119 30.5 32.4 2009 1:6 4:10 24:16 26:10 36:18 39:22 12:00 1:9 41:5.18 43:1 44:21 56:2 81:19 109:20 133:6 25 73:21 33:6 25 73:21 34:14 41:19 47:15 49:13 63:21 64:12 44:19 67:20 73:19 76:5 79:5 33:11 84:7 93:1 15th 76:10 35:11 84:7 93:1 15th 76:10 35:11 84:7 93:1 15th 76:10 35:11 84:7 93:1 66:3.7 70:2,7.8,14 70:20.21 71:1,8 71:11,16 72:1.3,7 72:8,13 73:15 75:20 77:10 78:5 75:20 77:20 81:9 77:20 81	11 25 10 10 20	2005 116 2 115 14		I	
12 109 :2 26:10 36:18 39:22 41:5.18 43:1 12:00 1:9 109:20 109:20 109:20 109:20 109:20 109:20 109:20 125:10 109:20 125:10 109:20 125:10 125:10 125:10 125:10 125:10 125:10 125:10 125:10 125:10 125:10 125:10 109:20 125:10 125:10 109:20 125:10 125:10 109:20 125:10 125:10 109:20 125:10 125:10 109:20 125:10 109:20 125:10 125:10 109:20 125:10 125:10 109:20 125:10 125:10 109:20 125:10 125:10 109:20 125:10 109:20 125:10 125:1					
12:00 1:9 12:02 4:2 12:02 4:2 12:02 4:2 12:03 1:18 109:20 12:03 1:18 109:20 12:03 1:19 12					
12:02 4:2 120 3:18 109:20 125 3:21					
120 3:18 125 3:21 13 3:6 22 3:9 22 3:9 22 3:9 23 3:0 22 3:9 23 3:0 23 3:0 24 5:51:6 25 73:21 3 3 3 71:19 75:22 30th 28:16 3 3 30 71:19 75:22 30th 28:16 33 30 43:3 35 35:19 36:2 38 3:13 35 35:19 36:2 38 3:13 35 35:19 36:2 38 3:13 35 35:19 36:2 38 3:13 35 35:19 36:2		, and the second			
125 3:21 13 3:6 13 3:22 31:12 13 3:21 13 3:22 31:12 13 3:21 13 3:22 31:12 13 3:21 13 3:22 31:13 1098 20 36:10 81:6 15 3:21 1					
13 3:6 15 30:22 31:12 34:14 41:19 47:15 49:13 63:21 64:12 65:20,20 66:6,14,19 67:20 73:19 76:5 79:5 83:11 84:7 93:1 15h 76:10 15th 18:20 30:11 30:12 31:17 34:19 60:2,4 63:10,16 64:11 65:2,17 66:3,7 70:2,7,8,14 70:20,21 71:1,8 71:11,16 72:1,3,7 72:8,13 73:15 75:20 77:10 78:5 78:7,18 81:8,19 81:21 82:17 88:14 109:20 17 1:6 109:20 17 1:6 109:20 18 18th 60:8 18th-19th 39:22 18 128:12 31:11 18th 60:8 18th-19th 39:22 18 19th 13:16 19th 60:9 193 28:14 31:11 1976 101:10 2					
15 30:22 31:12 34:14 41:19 47:15 49:13 63:21 64:12 64:22 65:20,20 66:6,14,19 67:20 30 71:19 76:5 79:5 83:11 84:7 93:1 15th 18:20 30:11 30:12 31:17 34:19 60:2,4 63:10,16 64:11 65:2,17 66:3,7 70:2,7,8,14 70:20,21 71:1,8 71:11,16 72:1,3,7 72:8,13 73:15 75:20 77:10 78:5 78:7,18 81:8,19 81:21 82:17 88:14 109:20 77 11:6 17th 10:16 39:9 99:22 18 28:12 31:11 18th 60:8 18th-19th 39:22 18-19 4:10 18-19th 13:16 19th 60:9 193 28:14 31:11 1976 101:10 2 2 281:13 109:8 8 80 72:9 77:20 81:9 80-20 36:20	125 3:21				
34:14 41:19 47:15 49:13 63:21 64:12 64:22 65:20,20 66:6,14,19 67:20 73:19 76:5 79:5 83:11 84:7 93:1 150:12 31:17 34:19 60:2,4 63:10,16 64:11 65:2,17 66:3,7 70:2,7,8,14 70:20,21 71:1,8 71:11,16 72:1,3,7 72:8,13 73:15 75:20 77:10 78:5 75:20 77:10 78:5 75:20 77:10 78:5 75:20 77:10 78:5 75:20 77:10 78:5 75:20 81:13 82:17 88:14 81:21 82:17 88:14 109:20 17th 10:16 39:9 99:22 18 28:12 31:11 18th 60:8 18th-19th 39:22 18-19 4:10 18-19th 13:16 19th 60:9 193 28:14 31:11 1976 101:10 2 2 281:13 109:8 2005 125:10 20 36:10 81:6	13 3:6				
49:13 63:21 64:12 64:22 65:20.20 66:6,14,19 67:20 30th 28:16 30-day 72:4 300 47:3 35:519 36:2 38:313 84:7 93:1 5th 18:20 30:11 30:12 31:17 34:19 60:2,4 63:10,16 64:11 65:2,17 66:3,7 70:2,7,8,14 70:20,21 71:1,8 71:11,16 72:1,3,7 72:8,13 73:15 72:8,13 73:15 72:8,13 73:15 72:8,13 73:15 72:8,13 73:15 72:8,13 73:15 72:8,113 18:18,19 81:21 82:17 88:14 109:20 171:16 60:19th 60:9 99:22 81:9 193 28:14 31:11 181h 60:8 80 72:9 77:20 81:9 193 28:14 31:11 1976 101:10 22 28:113 109:8 22:05 125:10 20 36:10 81:6	15 30:22 31:12	25 73:21			
30 11 19 15 15 15 15 15 15					
66:6,14,19 67:20 73:19 76:5 79:5 83:11 84:7 93:5 83:11 84:7 93:5 83:11 84:7 93:5 83:11 84:7 93:5 83:11 84:7 93:5 83:11 84:7 93:5 83:11 84:7 93:5 83:11 84:7 93:5 83:11 30:12 31:17 34:19 60:2,4 63:10,16 64:11 65:2,17 66:3,7 70:2,7,8,14 70:20,21 71:1,8 71:11,16 72:1,3,7 72:8,13 73:15 75:20 77:10 78:5 78:7,18 81:8,19 81:21 82:17 88:14 109:20 17 1:6 66 60 72:9,13 73:13 74:18 77:20 80:2 81:9 60-80 31:22 600 20:1 80 72:9,77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9					
73:19 76:5 79:5 83:11 84:7 93:1 15h 76:10 15th 76:10 35 35:19 36:2 38 3:13 30:12 31:17 34:19 60:2,4 63:10,16 64:11 65:2,17 66:3,7 70:2,7,8,14 70:20,21 71:1,8 71:11,16 72:1,3,7 72:8,13 73:15 75:20 77:10 78:5 75:20 77:10 78:5 75:20 77:10 78:5 75:20 77:10 78:5 75:20 77:10 78:5 75:20 77:10 78:5 75:20 77:10 78:5 75:20 77:10 78:5 75:20 77:10 78:5 75:20 77:10 78:5 75:20 77:10 78:5 75:20 77:10 78:5 75:20 77:10 78:5 75:20 77:10 78:5 75:20 77:10 78:5 70:20 36:20 80:20 80:20 80:20 80:20 7 7th 31:1 80 77th 31:1 80 77th 31:1 80 72:20 36:20 80:72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9 80 72:9 77:20 81:9	64:22 65:20,20				
83:11 84:7 93:1 15h 76:10 15th 18:20 30:11 30:12 31:17 34:19 60:2,4 63:10,16 64:11 65:2,17 66:3,7 70:2,7,8,14 70:20,21 71:1,8 71:11,16 72:1,3,7 72:8,13 73:15 75:20 77:10 78:5 78:7,18 81:8,19 81:21 82:17 88:14 109:20 17 1:6 110:16 39:9 99:22 18 28:12 31:11 18th 60:8 18th-19th 39:22 18 28:12 31:11 18th 60:9 193 28:14 31:11 1976 101:10 2 2 281:13 109:8 2:05 125:10 20 36:10 81:6	66:6,14,19 67:20				
15h 76:10 15th 18:20 30:11 30:12 31:17 34:19 60:2,4 63:10,16 64:11 65:2,17 66:3,7 70:2,7,8,14 70:20,21 71:1,8 71:11,16 72:1,3,7 72:8,13 73:15 75:20 77:10 78:5 78:7,18 81:8,19 81:21 82:17 88:14 109:20 17th 10:16 39:9 99:22 18 28:12 31:11 18th 60:8 18th-19th 39:22 18-19 4:10 18-19th 13:16 19th 60:9 193 28:14 31:11 1976 101:10 2 2 281:13 109:8 2:05 125:10 20 36:10 81:6	73:19 76:5 79:5				
15th 18:20 30:11 30:12 31:17 34:19 60:2.4 63:10,16 64:11 65:2,17 66:3.7 70:2,7,8,14 70:20,21 71:1,8 71:11,16 72:1,3,7 72:8,13 73:15 75:20 77:10 78:5 78:7,18 81:8,19 81:21 82:17 88:14 109:20 17 1:6 17 1:6 17 1:6 17 1:6 17 1:6 18th -19th 39:22 18 28:12 31:11 18th 60:8 18th -19th 39:22 18-19 4:10 18-19th 13:16 19th 60:9 193 28:14 31:11 1976 101:10 2 2 281:13 109:8 2:05 125:10 20 36:10 81:6	83:11 84:7 93:1				
30:12 31:17 34:19 60:2,4 63:10,16 64:11 65:2,17 66:3,7 70:2,7,8,14 70:20,21 71:1,8 71:11,16 72:1,3,7 72:8,13 73:15 75:20 77:10 78:5 78:7,18 81:8,19 81:21 82:17 88:14 109:20 171:6 17th 10:16 39:9 99:22 182 81:2 31:11 18th 60:8 18th-19th 39:22 18-19 4:10 18-19th 13:16 19th 60:9 193 28:14 31:11 1976 101:10 2 2 281:13 109:8 2:05 125:10 20 36:10 81:6	15h 76:10				
60:2,4 63:10,16 64:11 65:2,17 66:3,7 70:2,7,8,14 70:20,21 71:1,8 71:11,16 72:1,3,7 72:8,13 73:15 75:20 77:10 78:5 78:7,18 81:8,19 81:21 82:17 88:14 109:20 17 th 10:16 39:9 99:22 18 28:12 31:11 18th 60:8 18th-19th 39:22 18-19 4:10 19th 60:9 193 28:14 31:11 1976 101:10 2 2 281:13 109:8 2:05 125:10 20 36:10 81:6	15th 18:20 30:11	38 3:13			
64:11 65:2,17 66:3,7 70:2,7,8,14 70:20,21 71:1,8 71:11,16 72:1,3,7 72:8,13 73:15 75:20 77:10 78:5 75:20 77:10 78:5 78:7,18 81:8,19 81:21 82:17 88:14 109:20 17 1:6 17th 10:16 39:9 99:22 18 28:12 31:11 18th 60:8 18th-19th 39:22 18-19 4:10 18-19th 13:16 19th 60:9 193 28:14 31:11 1976 101:10 2 2 281:13 109:8 2:05 125:10 20 36:10 81:6	30:12 31:17 34:19				
409 28:3	60:2,4 63:10,16				
70:20,21 71:1,8 71:11,16 72:1,3,7 72:8,13 73:15 75:20 77:10 78:5 78:7,18 81:8,19 81:21 82:17 88:14 109:20 17 th 10:16 39:9 99:22 18 28:12 31:11 18th 60:8 18th-19th 39:22 18-19th 13:16 19th 60:9 193 28:14 31:11 1976 101:10 2 2 281:13 109:8 2:05 125:10 20 36:10 81:6	64:11 65:2,17				
71:11,16 72:1,3,7 72:8,13 73:15 75:20 77:10 78:5 78:7,18 81:8,19 81:21 82:17 88:14 109:20 171:6 17th 10:16 39:9 99:22 18 28:12 31:11 18th 60:8 18th-19th 39:22 18-19 4:10 18-19th 13:16 19th 60:9 193 28:14 31:11 1976 101:10 2 2 21:13 109:8 2:05 125:10 20 36:10 81:6	66:3,7 70:2,7,8,14				
72:8,13 73:15 75:20 77:10 78:5 78:7,18 81:8,19 81:21 82:17 88:14 109:20 177 1:6 17th 10:16 39:9 99:22 18 28:12 31:11 18th 60:8 18th-19th 39:22 18-19 4:10 18-19th 13:16 19th 60:9 193 28:14 31:11 1976 101:10 2 2 281:13 109:8 2:05 125:10 20 36:10 81:6	70:20,21 71:1,8	44 35:22 36:2			
72:8,13 73:15 75:20 77:10 78:5 78:7,18 81:8,19 81:21 82:17 88:14 109:20 17 1:6 17th 10:16 39:9 99:22 18 28:12 31:11 18th 60:8 18th-19th 39:22 18-19 4:10 18-19th 13:16 19th 60:9 193 28:14 31:11 1976 101:10 2 2 81:13 109:8 2:05 125:10 20 36:10 81:6	71:11,16 72:1,3,7				
78:7,18 81:8,19 81:21 82:17 88:14 109:20 177 1:6 17th 10:16 39:9 99:22 182 88:12 31:11 18th 60:8 18th-19th 39:22 18-19 4:10 18-19th 13:16 19th 60:9 193 28:14 31:11 1976 101:10 2 281:13 109:8 2:05 125:10 20 36:10 81:6	72:8,13 73:15				
78:7,18 81:8,19 81:21 82:17 88:14 109:20 17 1:6 17th 10:16 39:9 99:22 18 28:12 31:11 18th 60:8 18th-19th 39:22 18-19 4:10 18-19th 13:16 19th 60:9 193 28:14 31:11 1976 101:10 2 281:13 109:8 2:05 125:10 20 36:10 81:6	*				
81:21 82:17 88:14 109:20 17 1:6 17th 10:16 39:9 99:22 18 28:12 31:11 18th 60:8 18th-19th 39:22 18-19 4:10 18-19th 13:16 19th 60:9 193 28:14 31:11 1976 101:10 2 281:13 109:8 2:05 125:10 20 36:10 81:6		50-50 36:20			
109:20 17 1:6 17th 10:16 39:9 99:22 18 28:12 31:11 18th 60:8 18th-19th 39:22 18-19 4:10 18-19th 13:16 19th 60:9 193 28:14 31:11 1976 101:10 2 281:13 109:8 2:05 125:10 20 36:10 81:6		6			
74:18 77:20 80:2 17th 10:16 39:9 99:22 18 28:12 31:11 18th 60:8 18th-19th 39:22 18-19 4:10 18-19th 13:16 19th 60:9 193 28:14 31:11 1976 101:10 2 2 81:13 109:8 2:05 125:10 20 36:10 81:6	109:20				
74.18 77.20 80.2 99:22 18 28:12 31:11 18th 60:8 18th-19th 39:22 18-19 4:10 18-19th 60:9 193 28:14 31:11 1976 101:10 2 281:13 109:8 2:05 125:10 20 36:10 81:6	17 1:6	*			
99:22 18 28:12 31:11 18th 60:8 18th-19th 39:22 18-19 4:10 18-19th 13:16 19th 60:9 193 28:14 31:11 1976 101:10 2 2 81:13 109:8 2:05 125:10 20 36:10 81:6	17th 10:16 39:9				
18 28:12 31:11 18th 60:8 18th-19th 39:22 18-19 4:10 18-19th 60:9 193 28:14 31:11 1976 101:10 2 2 81:13 109:8 2:05 125:10 20 36:10 81:6					
18th 60:8 18th-19th 39:22 18-19 4:10 18-19th 13:16 19th 60:9 193 28:14 31:11 1976 101:10 2 2 81:13 109:8 2:05 125:10 20 36:10 81:6	18 28:12 31:11				
18th-19th 39:22	18th 60:8	000 20:1			
18-19 4:10 18-19th 13:16 19th 60:9 193 28:14 31:11 1976 101:10 2 281:13 109:8 2:05 125:10 20 36:10 81:6	18th-19th 39:22	7			
18-19th 13:16 19th 60:9 193 28:14 31:11 1976 101:10 2 2 81:13 109:8 2:05 125:10 20 36:10 81:6	18-19 4:10				
19th 60:9 193 28:14 31:11 1976 101:10	18-19th 13:16	/ VII J 1.1			
193 28:14 31:11 1976 101:10 2 281:13 109:8 2:05 125:10 20 36:10 81:6	19th 60:9	8			
1976 101:10 2 2 81:13 109:8 2:05 125:10 20 36:10 81:6	193 28:14 31:11				
2 2 81:13 109:8 2:05 125:10 20 36:10 81:6	1976 101:10				
2 81:13 109:8 2:05 125:10 20 36:10 81:6		20 20 20.20			
2:05 125:10 20 36:10 81:6					
2:05 125:10 20 36:10 81:6	2 81:13 109:8				
20 36:10 81:6	2:05 125:10				
	20 36:10 81:6				
	2004 27:8 74:9				
89:13					
	2005 96:14				
		<u> </u>	<u> </u>	<u> </u>	